

NOTICE OF MEETING

CABINET MEMBER SIGNING

**Thursday, 22nd March, 2018, 11.00 am - Civic Centre, High Road,
Wood Green, N22 8LE**

Members: Councillor Peter Mitchell – Cabinet Member for Environment

Quorum: 1

1. FILMING AT MEETINGS

Please note that this meeting may be filmed or recorded by the Council for live or subsequent broadcast via the Council's internet site or by anyone attending the meeting using any communication method. Although we ask members of the public recording, filming or reporting on the meeting not to include the public seating areas, members of the public attending the meeting should be aware that we cannot guarantee that they will not be filmed or recorded by others attending the meeting. Members of the public participating in the meeting (e.g. making deputations, asking questions, making oral protests) should be aware that they are likely to be filmed, recorded or reported on.

By entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings.

The chair of the meeting has the discretion to terminate or suspend filming or recording, if in his or her opinion continuation of the filming, recording or reporting would disrupt or prejudice the proceedings, infringe the rights of any individual or may lead to the breach of a legal obligation by the Council.

2. URGENT BUSINESS

The Leader/Cabinet Member will advise of any items they have decided to take as urgent business.

3. DECLARATIONS OF INTEREST

A member with a disclosable pecuniary interest or a prejudicial interest in a matter who attends a meeting of the authority at which the matter is considered:

(i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and

(ii) may not participate in any discussion or vote on the matter and must withdraw from the meeting room.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Register of Members' Interests or the subject of a pending notification must notify the Monitoring Officer of the interest within 28 days of the disclosure.

Disclosable pecuniary interests, personal interests and prejudicial interests are defined at Paragraphs 5-7 and Appendix A of the Members' Code of Conduct

4. **APPLICATIONS BY FESTIVAL REPUBLIC LTD TO HIRE FINSBURY PARK FOR STREEL YARD, A MULTI-EVENT WEEKEND INCLUDING THE COMMUNITY FESTIVAL AND THE WIRELESS FESTIVAL 2018 NON KEY (PAGES 1 - 50)**
5. **APPLICATIONS BY SLAMMIN' EVENTS TO HIRE FINSBURY PARK FOR TWO WEEKENDS TO HOST MUSIC FESTIVALS IN JUNE AND SEPTEMBER 2018 - NON KEY (PAGES 51 - 96)**
6. **APPLICATION BY WORLDWIDE FESTIVAL UK LTD TO HIRE FINSBURY PARK FOR THE LONDON OKTOBERFEST IN 2018_NON KEY (PAGES 97 - 112)**
7. **APPLICATION BY MANNING'S AMUSEMENTS LTD TO HIRE FINSBURY PARK FOR AN EASTER FAMILY FUNFAIR IN MARCH/APRIL 2018 NON KEY (PAGES 113 - 142)**
8. **URGENT BUSINESS**

As per item 2.

9. **EXCLUSION OF THE PRESS AND PUBLIC**

RESOLVED

That the press and public be excluded from the remainder of the meeting as the items contained exempt information, as defined under Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

10. **APPLICATIONS BY FESTIVAL REPUBLIC LTD TO HIRE FINSBURY PARK FOR STEEL YARD, A MULTI-EVENT WEEKEND INCLUDING THE COMMUNITY FESTIVAL AND THE WIRELESS FESTIVAL 2018 (PAGES 143 - 144)**

To consider exempt information pertaining to item 4.

11. APPLICATIONS BY SLAMMIN' EVENTS TO HIRE FINSBURY PARK TO HOST A WEEKEND MUSIC FESTIVAL IN JUNE AND SEPTEMBER 2018 (PAGES 145 - 146)

To consider exempt information pertaining to item 5.

12. APPLICATION BY WORLDWIDE FESTIVAL UK LTD TO HIRE FINSBURY PARK FOR THE LONDON OKTOBERFEST IN 2018 (PAGES 147 - 148)

To consider exempt information pertaining to item 6.

13. APPLICATION BY MANNING'S AMUSEMENTS LTD TO HIRE FINSBURY PARK FOR AN EASTER FAMILY FUNFAIR IN MARCH/APRIL 2018 (PAGES 149 - 150)

To consider exempt information relating to item 7.

14. EXEMPT URGENT BUSINESS

As per item 2.

Ayshe Simsek
Tel –0208 489 2929
Fax – 020 8881 5218
Email: Ayshe.Simsek@haringey.gov.uk

Bernie Ryan
Assistant Director – Corporate Governance and Monitoring Officer
River Park House, 225 High Road, Wood Green, N22 8HQ

Wednesday, 14 March 2018

This page is intentionally left blank

Report for: Cabinet Member decision – 22 March 2018

Item number: n/a

Title: Applications by Festival Republic Ltd to hire Finsbury Park for Steel Yard, a multi-event weekend including the Community Festival and the Wireless Festival 2018

Report authorised by: Stephen McDonnell, Interim Director – Commercial and Operations

Lead Officer: Zoe Robertson, Head of Commissioning & Client
zoe.robertson@haringey.gov.uk, 020 8489 2223

Ward(s) affected: Harringay Ward

**Report for Key/
Non Key Decision:** Non Key Decision

1. Describe the issue under consideration

- 1.1 This report seeks a determination of three applications made by Festival Republic Ltd to hire Finsbury Park in order to stage (1) Steel Yard, a 2 day event in May 2018, (2) a multi-event weekend to include the Community Festival over 3 days in June/July 2018 and (3) the Wireless Festival, a 3 day event proposed for July 2018.
- 1.2 The applications are required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

2. Cabinet Member Introduction

Not applicable.

3. Recommendations

- 3.1 The Cabinet Member for Environment is recommended to:
 - (a) Consider, and take account of, the comments received from recognised stakeholders of Finsbury Park in response to the event notifications being sent as part of the decision making process (attached as Appendix 2).
 - (b) Authorise the Interim Director – Commercial and Operations, to approve conditional in principle agreement to hire Finsbury Park to the event promoter for the events detailed in this report as set out in paragraph 6.4.

(c) Agree that the conditions which are to be attached to any final approval of authority are as set out in the comments of the Assistant Director, Corporate Governance at paragraph 9.2.12 below.

4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member.
- 4.2 If authority is given, then officers will give in principle agreement to the applicant for the event applications to progress. The events will then be subject to lengthy discussions with relevant authorities, including licensing before final agreement is given.
- 4.3 The rejection of the applications would have implications for the Parks Service budget, and reduce the opportunity for reinvestment into Finsbury Park (the Park). It would also mean that the wider cultural and economic benefits to the borough were lost.

5. Alternative options considered

- 5.1 In adopting the Policy, the Council established its commitment to using the Park for a limited number of major events each year. Accordingly, the only other alternative option which could be considered would be to reject the application. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well-managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions as set out at paragraph 5.2.2 of the Policy specifically relate to the Park to ensure a balance of income generation and that of continued public use of the Park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
- *“Major scale events [more than 10,000 attendance] will be ordinarily limited to 5 per year, save where there is demonstrable community support for additional events*
 - *Duration of major scale events will be of 1 – 3 days per event*
 - *No major scale events will take place during the school summer holidays”*

- 6.4 On 2nd May 2017 and 21st June 2017, the Council received applications from Festival Republic Ltd to hire the Park to stage Steel Yard on 26th and 27th May, multi events including Liam Gallagher, Queens of the Stone Age and the Community Festival on 29th, 30th June and 1st July 2018 and the Wireless Festival on 6th, 7th and 8th July 2018.
- 6.5 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member as a non-key decision before officers give in principle agreement whenever the following criteria applies:
- *“Expected attendance is over 10,000”*
 - *“Event lasts more than 2 days with 5,000 or more in attendance”*
 - *“Organiser occupies a site for more than 14 days including setup and take down periods”.*
- 6.6 All of the criteria detailed above apply to these applications, and so hence this referral to the Cabinet Member.
- 6.7 Public events have been taking place in Finsbury Park since it first opened in 1869. In recent years, Finsbury Park has been the prime location for many international music acts, playing to large audiences within the open arena of the Park. This includes the first open-air symphony concert of the London Philharmonic Orchestra in 1948.
- 6.8 The Applicant has a long and successful history of organising events in the Park since the first Fleadh in 1990. Since then major international artists including Neil Young (1993), Pulp (1998) and Oasis (2002) have played for sell-out audiences.
- 6.9 The Wireless Festival has taken place in the Park every year since 2014. In that time over 450,000 people have enjoyed the event.
- 6.10 It is standard commercial practice that once a park hire application has been submitted by the Applicant and initially accepted by the Council, tickets go on sale subject to Cabinet Member approval or contract being in place. The promoter does this at their own risk.
- 6.11 A total of 135,000 tickets for the three day 2018 Wireless Festival were sold out within a day of going on sale.
- 6.12 If agreed, 2018 will be the second year that the one-day Community Festival will take place. As detailed above the Applicant has applied for this to be included as part of a three-day weekend of three separate events, including Liam Gallagher playing on Friday 29th June 2018. Tickets for this sold out within an hour of going on sale.
- 6.13 Although 2018 would be the first year for the Steel Yard event to take place in the Park, the event has been successfully running for 2 years in multiple locations and is a worldwide brand promoted by Creamfields.

- 6.14 Festival Republic allocate a number of tickets for residents living in the immediate vicinity of Finsbury Park. These are available through a postcode lottery. 40% of 2018 tickets were applied for by Haringey residents and 60% by Hackney residents.
- 6.15 Due consideration as to the effects these events could have on the Park, park users and local residents has been given, with detailed plans in place to ensure public access is maintained to the Park and all facilities, whilst ensuring the events provide increased recreational enjoyment within the Park environment.
- 6.16 The Applicant has applied to hire the space known as the bandstand field to facilitate the main event area for all three events.
- 6.17 The bandstand field is a green expanse of grass, which slopes gently down to the southern boundary of the park, creating a natural amphitheatre. This main field is encompassed by the internal park carriageway. Part of the carriageway was re-surfaced to motorway standards during the Heritage Lottery Funded restoration of Finsbury Park in 2004 to facilitate heavy, articulated vehicles and provides easy access to the areas to build the event infrastructure, with minimal need for crossing grass.
- 6.18 The area for the June/July weekends applied for use by the Applicant, in addition to the bandstand field will utilise the grass area to the north and south of the tennis courts and the strip of grass running along the southern perimeter of the Park, along Seven Sisters Road, between Finsbury Gate and Manor House. This is to accommodate attendee numbers of up to 49,999 as specified under their Premises Licence conditions.
- 6.19 The total area used for these two weekends of events equates to 27% of the Park. The remaining 73% of the Park remains open to the public at all times.
- 6.20 The area used for the Steel Yard event in May will be smaller due to the lower attendance and the nature of the event. Attendance for this event is 15,000. Although still to be determined, this is likely to be between 12 & 15% of the total area, leaving more than 85% of the park open and accessible.
- 6.21 The areas used for quieter, informal recreational activity including all formally laid out horticultural spaces such as the Mackenzie and American Gardens in the northern section of the Park remain open and accessible to the general public while all major events take place.
- 6.22 Data collected from people counters installed on the gates into Finsbury Park between 18th July and 11th September 2016 show that on average nearly 8,000 daily park visits were made. This is one of the Parks busiest times falling during the school summer holidays. No major events are allowed to take place during this time, as set out in the Policy at 5.2.2.
- 6.23 Many of these visits continue while the major events take place, by ensuring that all public facilities including the sports courts, play areas, cafes and lake remain open.

- 6.24 It is a condition of hire that way-finding signage is put in place by the Applicant before, during the build and break, and on event days to inform people that facilities remain accessible to the public and thoroughfares used by park users remain open.
- 6.25 During the build and break for events all main thoroughfares are kept open to park users, except a section of carriageway running between Finsbury and Hornsey Wood Tavern Gates, as this is where the production area for the event is located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway.
- 6.26 The carriageway between Finsbury and Oxford Road Gates, and a pathway from Hornsey Wood Tavern Gate through to the central play area are then closed on event days and the immediate day which follows, to allow the site to be cleared and made safe for the public.
- 6.27 During the period that these two thoroughfares are closed to the public, alternative routes are made available and publicised to ensure access by regular park users is maintained.
- 6.28 The build and break for the events is carried out in phases, ensuring that as much of the event space as possible is kept open for as long as possible for public access.
- 6.29 A zonal plan of the site is developed by the Applicant, and agreed by Officers, showing when each part of the space is due to be closed to public access and then re-opened. This is dependent on build requirements and with the utmost consideration of health and safety.
- 6.30 For the rest days in-between the two consecutive event weekends when the site is not being used for events, the Applicant is committed to re-opening as much of the event space as possible for public use. This is only done after assessing health and safety requirements.
- 6.31 Security personnel are stationed by play and sports facilities closest to the event area to ensure public access is maintained, and that those attending the major events are signposted to access the main entrance into the event.
- 6.32 All efforts to accommodate the continued use by park user groups during the times of the major events, will be made either by finding alternative areas within the park for them to use, or by offering the use of other park sites for their organised activities.
- 6.33 If a major event takes place on a Sunday, the Premises Licence requires that all music ceases at 10pm in consideration of the start of the working week. On Friday and Saturday, the music stops at 10.30pm.
- 6.34 It is accepted that due to the high footfall experienced during events, some short-term damage to the grass will take place. A full 6-8 week restoration programme will take place following the event season to ensure the re-establishment of the grass in these areas.

- 6.35 This year the Sports Turf Research Institute has been commissioned, to do an in-depth study into the use of these high footfall areas and to make recommendations to establish a longer-term programme of restoration.
- 6.36 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. of the Policy states, *“Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”*.
- 6.37 In discharging the requirement to consult, officers sent details of the applications to 36 external stakeholder groups by e-mail dated 9th October 2018. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders including local resident associations, Hackney and Islington council officers, park user groups and leaseholders; councillors from 6 adjoining wards including in Hackney and Islington; internal council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade were given 10 working days to respond.
- 6.38 Of the list of consultees, only those highlighted in green at Appendix 1 provided a total of 6 responses broken down as follows:
- (a) 1 response was received from a ward councillor in Stroud Green ward, submitted on behalf of constituents
 - (b) 1 response was received from a residents’ association: Stroud Green Residents’ Association
 - (c) 1 response was received from the Friends of Finsbury Park
 - (d) 1 response was received on behalf of neighbours and residents of Tancred, Venetia, Conningsby and Lothair Roads North and South.
 - (e) 1 response was received from Islington Council
 - (f) 1 response was received from Hackney Council
- 6.39 The comments are set out at Appendix 2. However, they can be summarised in the main as being concerns around number and duration of events; capacity numbers and egress; the effect on neighbouring boroughs; licensing objectives; policing plan; other local events; event area / set up and take down / disruption; environmental damage; parking restrictions; ASB; noise; rubbish.
- 6.40 Officer responses to the comments are as follows:

Hackney Council

As regards the assertion that the proposed application would amount to “an unacceptable and significant increase in the use of the park for major events”, (emphasis added) the Policy allows for up to five major events (10,000 or more attendees) to take place in the Park in any one year, for a duration of between 1-3 days at a time. This number will not be exceeded.

As regards concerns over ASB, and the resources available to deal with the issue should it arise, there is a clear commitment from the Applicant that this stewarding will be a primary focus in 2018. Numbers will increase from having approximately four stewards based on each of the side roads, to having over 80 members of security staff to cover the operation on the two, three-day weekends.

Over the weekend of the Steel Yard event, the proposed security structure will be trialled, allowing for any improvements to be made and implemented for the major three-day weekend events.

Security will be provided by a specialist, high-end security management company who are known for providing exceptional standards of specialised security, whilst providing high quality customer service.

As well as having static security personnel based at each junction off Seven Sisters Road, there will be roaming personnel patrolling each of the roads, plus a response team on hand.

The team will fit into the Applicants existing command and control structure. An Offsite Manager will be engaged to oversee the whole operation within the side streets and to report back directly to the Security Co-coordinator based in Event Control.

As well as providing a residents' phonenumber for those wanting to report event related issues, residents in the side streets off Seven Sisters Road will be provided with a dedicated phone number to call if issues occur.

As regards compliance with licensing objectives, at no time has evidence been provided proving that compliance will not be possible. Further, at no time has anyone requested a challenge to the Premises Licence's held by Festival Republic or Live Nation.

As regards consequential resource implications, it is envisaged that by implementing the plans with a focus on the external side roads, many of the issues that have been raised, will be improved, thus resulting in the strain on neighbouring borough's reducing.

In recent months a cross working party has been formulated, attended by senior officers from all Haringey, Hackney and Islington Councils with a focus on Finsbury Park. Any potential impact on neighbouring borough's resulting from the events in the Park will be highlighted and discussed within this forum.

As regards concerns over the clean up costs of the event being passed back to Hackney, the cleansing of pre-designated streets around the Park, and covering all three borough's is provided by the event organiser, in addition to the continuation of normal services. Cleansing activity is co-ordinated and monitored on event days, with any issues responded to quickly.

For the past two years the Applicant has commissioned and paid for the services of LB Hackney's cleansing team to do the offsite cleaning.

In addition to the above, the Applicant will deploy a separate team of cleaners to address any litter or waste issues that may occur in residents' gardens in the side streets off Seven Sisters Road. This will be managed by the dedicated Offsite Manager.

If these events are to proceed, a team of Officers from LB Haringey will be in attendance at all times, monitoring the event and the surrounding area. This will include carrying out monitoring of the side streets that fall within all three boroughs, and reporting any issues that may arise. This will also inform any future focus on cleansing routines during the major events.

As regards the assertion that residents will leave the area as a consequence of the event, officers are of the view that there are sufficient safeguards in place to mitigate against the impact of the event on the surrounding residential area.

As regards a lack of consultation, the Applicant has already attended a number of residents' meetings within LB Hackney to meet with residents, Councillors and Council officers to discuss their concerns and plan accordingly. A resident led working group has been set up which will meet to look at plans as they develop.

As regards the location of the events, the main area used to accommodate the proposed events is commonly known as the bandstand field. This area is most suited to hosting events of this scale due to the topography of the landscape and infrastructure surrounding it. This is further detailed at paragraph 6.17 of this report. This area is specifically set out in both Premises Licences used to host the proposed events.

The Friends of Finsbury Park

As regards the numbers attending the event, see the corresponding paragraph above in relation to the same complaint made by Hackney Council. Further, also see the comments on the law made by the Assistant Director, Corporate Governance at paragraph 9.2 below.

As regards the duration of the events, see the corresponding paragraph above in relation to the same complaint made by Hackney Council. Further, see paragraphs 6.19 – 6.21 above which comments on the footprint which will be taken up by the events, and the areas which will remain open and available to the public whilst the events are taking place. For those reasons, officers consider that to be proportionate balance between competing user demands.

As regards the environmental impact of the event on the Park, see paragraphs 6.34 – 6.35 above in relation to the proposed post event restoration plan. In addition, Applicants are required to pay a refundable grounds deposit before moving onto site, to ensure any damaged caused during their hire of the site is rectified and paid for by them, at no cost to the Council.

The amount of deposit is determined by the type and size of the event, and is set out and agreed through the Council's process of setting its annual fees and charges. For a major, commercial event taking place in Finsbury Park this has been set at £15,000. This would only be refunded after any associated costs /

damages have been paid. If costs / damages incurred come to more than the deposit amount, the event organiser is obliged through the park hire agreement to pay all outstanding costs.

In 2016 the Parks Service invested in new equipment and machinery allowing faster restoration of grass areas after events.

As regards concerns over safety and ASB, see the corresponding paragraph above in relation to the same complaint made by Hackney Council. Further, the policing of the events is discussed in detail both at the Safety Advisory Group and between the Police and the event organiser. A proportionate policing plan will be put into place based upon the intelligence available to the MPS which is kept under constant review. Where appropriate costs are recovered under the terms of a Special Police Services Agreement in accordance with Section 25 of the Police Act 1996.

Specific deployments of officers on event days are a matter for the event commander and at all times are based upon the need to discharge, or core policing responsibilities of protecting life and property, preserving order, preventing the commission of offences and bringing offenders to justice.

The Policing plan is aimed at providing a visible presence and reassurance for the general public in the area. The Policing response is assessed and determined by Scotland Yard and forms part of the overall provision of policing in London on the given day. There is the ability to call upon additional resources or specialist teams if the need arises. Due to these being large gatherings there is always a counter terrorism element considered and action plan put in place should the need arise.

The use of the National Police Air Service is also at the request of the event commander and in common with many large events in London the images provided from the air assist in the deployment of assets on the ground contributing to a safe event. We aim to minimise the amount of time the aircraft is on task as much as possible.

If there were other events taking place in the local area, on the same day as the proposed events, they would be discussed by the Safety Advisory Group, including Police and transport providers. A decision would be made here as to if a conflict would have an impact on resources of either event. There are currently no confirmed music events planned to take place at the Emirates Stadium.

Islington Council

As regards managing and resourcing the impact of the event on the surrounding area / Policing / safety issues / numbers attending the events, see the corresponding paragraphs above in relation to the same complaint made by Hackney Council and The Friends of Finsbury Park.

As regards concerns over egress from the events, Festival Republic was granted a Premises Licence for the Park, to host events with capacity of up to 39,999 in 2006. They will be using this licence to host Steel Yard. Live Nation

was granted a Premises Licence for the Park, in 2013 to host events with capacity of up to 49,999. It will be this licence that will be used for the multi event weekend including the Community Festival and the Wireless weekend.

In 2017, attendance numbers were decreased to 37,500 due to works at Finsbury Park Station. These works are scheduled to be completed in time for the three 2018 events.

Discussions on egress planning will continue until all relevant authorities represented on the Safety Advisory Group are satisfied with the proposed egress plan. LB Islington is part of the Safety Advisory Group and thus receive all event planning documentation.

The Police, TfL and other transport providers are part of the Safety Advisory Group, which will decide if final approval is given to these events, based on the final Event Management Plan, 30 days prior to the first event date.

As regards concerns over the impact of taxis and Uber usage, both the Council and the Applicant are aware that the knock on effect of the use of Ubers in the area needs to be managed. In order to do so, the Applicant is seeking to make use of a Geo-fencing tool that will enable mini cabs and Ubers to be blocked from coming into the side roads or being called to these roads.

In addition, the Council is working with the Applicant to identify a suitable space for Ubers and minicabs to alight and collect passengers. Osbourne Road is under consideration for this activity and colleagues in Parking Service's are being consulted on the possibility of the slip road being given over for this activity provided it was well managed and the business engaged with prior to any decision being taken.

Residents of Tancred, Venetia, Conningsby and Lothair Roads

As regards concerns over the number of events, see the corresponding paragraph above in relation to the same complaint made by Hackney Council.

As regards concerns over noise disruption, the Council is committed to working with event organisers to reduce the effects of noise from events on residents, and will continue to work with its own consultants, noise officers and all event organisers to improve the management of noise levels.

Residents have raised concerns with the vibrations and shaking of buildings which we believe is due to low-level noise frequencies. Both the Applicant and the Council's Noise Team are looking to monitoring these frequencies for 2018 to get a better understanding of what steps can be taken to manage these frequencies better. The Council is purchasing noise level metres that measure low frequency noise.

As regards the concern over events taking place during exam time, this issue is addressed in more detail in the Equalities Impact Assessment (Appendix 3). However, all libraries in Haringey will remain open during the event period, allowing young people and adults an alternative quiet space to study or work.

As regards concerns over the footprint of the event / damage to the Park / rubbish / egress issues, see the corresponding paragraph above in relation to the same complaint made by the other objectors above. In addition, since 2014 Oxford Road Gate has been locked on event days at 4pm, stopping event attendees egressing onto residential streets after the event. This is advertised in advance of each event, and alternative routes are provided at the gate.

As regards concerns over parking, over the last couple of years various parking restrictions have been implemented in some of the Haringey roads adjacent to the Park. In 2017 parking restrictions were implemented which resulted in minimal complaints from residents. Parking in the area over the event days will continue to be monitored to ensure residents' parking is maintained.

Parking in the Park is limited to staff working the events and is managed by the event organiser. Public parking is prohibited, with the exception of blue badge holders and pre-arranged parking for park user groups.

Stroud Green Residents Association

As regards concerns over the number of events / footprint of the events / ASB / noise / environmental impact, see the corresponding paragraph above in relation to the same complaint made by the other objectors above.

As regards concerns a lack of information over set up and take down dates, every effort is made to ensure that such periods are sufficient for the safe installation of an event area, while retaining as much public access as possible as detailed previously in this report. Detailed discussions take place with event promoters' months in advance of the event to agree how a phased closure of the event space is managed as build progresses, and to ensure vehicle movement through the park during these times is managed and controlled. These plans are shared with the Finsbury Park Event Stakeholders Group with any comments for improvement being discussed in detail with promoters.

Councillor Tim Gallagher

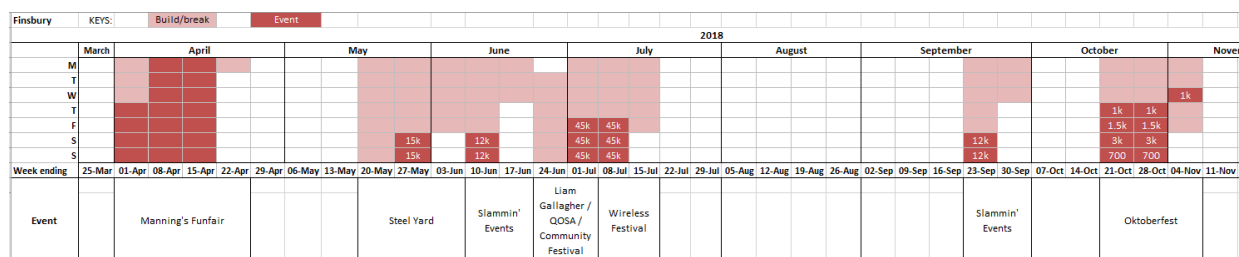
As regards concerns over the number of events / footprint / noise / set up and take down dates, see the corresponding paragraph above in relation to the same complaint made by the other objectors above.

- 6.41 In order to further assist the Cabinet Member, details of the overall picture in relation to other applications to stage events which require Cabinet Member Approval in 2018 is as follows.
- 6.42 A total of nine hire applications were received in 2017 from event organisers wanting to host large or major events in the Park between March and October 2018. Five of these events have a capacity of 20,000 attendees or less and four events, including Wireless, have a capacity of circa 45,000 attendees.
- 6.43 Four of the applications were looking to take place in July, but realistically only two of these could be accommodated.
- 6.44 To date one application has been withdrawn by the event organiser.

6.45 Seven applications for Finsbury Park are now at a stage where Cabinet Member approval is to be sought in principle to allow the park hire applications to progress. These are:

Event	Event Dates	Duration	Build / Break Dates	Capacity	Event Classification	Event Area % of Park
Manning's Easter Fair	Thursday 29 March to Sunday 15 April	18 days	Monday 26 March / Monday 16 April		Medium	4%
Steel Yard	Saturday 26 & Sunday 27 May	2 days	Monday 14 June / Friday 1 June	15k	Major	Less than 15%
Southport Weekender & Tranz-mission	Saturday 9 & Sunday 10 June	2 days	Monday 4 June / Wednesday 13 June	12k	Major	12%
Liam Gallagher, Queens of the Stone Age and Community Festival	Friday 29, Saturday 30 June & Sunday 1 July	3 days	Tuesday 19 June /	45k	Major	27%
Wireless Festival	Friday 6, Saturday 7 & Sunday 8 July	3 days	/ Friday 13 July	45k	Major	27%
Slammin' Events Presents...	Saturday 22 & Sunday 23 September	2 days	Monday 17 September / Wednesday 26 September	12k	Major	12%
London Oktoberfest	Thursday 18 – Sunday 21, Thursday 25 – Sunday 28 October, Wednesday 21 October	9 days	Sunday 14 October / Friday 2 November	Between 700 – 3,000	Medium	7%

6.46 If the above events were all to progress to fruition then the 2018 season would look like this:



7. Contribution to strategic outcomes

7.1 Hosting large and major events within the Park contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these type of events with minimal travel.

7.2 The recommendations made will contribute to policy and practice primarily in relation to Priority 3 of the Corporate Plan: 'A clean, well maintained and safe borough where people are proud to live and work'.

7.3 In addition there are links to the Corporate Plan in relation to:
Priority 2: 'Enable all adults to live healthy, long and fulfilling lives'
Priority 4: 'Drive growth and employment from which everyone can benefit'

8. The Open Spaces Act 1906

8.1 The income generated from these events is for the benefit of the Park itself, and is fundamental to keeping it open as a viable facility.

8.2 All income generated through events specifically held in the Park, will be spent in the Park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the Park. Any surplus event income derived will be used to make improvements to the Park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.

8.3 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising the Park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in principle approval for the events to take place prior to the Cabinet Member coming to a settled view.

8.4 Officers have set out the concerns from objectors and how they can be overcome, at the sub paragraphs under 6.40 above. Officer responses to the concerns raised recognise that a large proportion of the Park will remain open whilst the events take place, and that the event days take up no more than 27% of the Park for 2% of the year / 12% of the year, including build and break days. These responses also take into consideration the outcome of the EqIA. As previously mentioned in 6.28 the build and break for events is done in a phased approach, which enables the Applicant to keep as much of the event site open to park users, for as long as possible.

9. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

9.1 Chief Finance Officer (including procurement)

This information is exempt and is attached as Part B of this report.

9.2 Legal

9.2.1 The Assistant Director, Corporate Governance has been consulted in the preparation of this report, and makes the following comments.

- 9.2.2 The law which governs the Council's powers to hire the Park in these circumstances was challenged in the High Court on an application for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the Park.
- 9.2.3 The case was heard on 8th and 9th June 2016, and the judge delivered his judgment on 22nd June 2016. In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 – all of which govern the ability to permit entertainment in open spaces such as the Park – *“creates different powers for different places subject to different limitations”*. Accordingly, the judge went on to rule that *“s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park”*.
- 9.2.4 The significance of that ruling, was that the restriction placed on the amount of the Park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts – *“one acre or one tenth of the [Park] whichever is greater” / “12 days in any one year, nor four [six in London] consecutive days on any one occasion”* – simply did not apply.
- 9.2.5 Having been refused permission to appeal by the judge, the Friends made an application to the Court of Appeal. On 19th December 2016, the Court of Appeal granted the Friends of Finsbury Park permission to appeal on the ‘legal powers issue’. The basis for the decision was because the issue *“raises a point of considerable importance for London local authorities and ought to be considered by the Court of Appeal.”*
- 9.2.6 The Court of Appeal also granted an application made by the Open Spaces Society for it to be heard in the appeal, on the grounds *that “The issue in the appeal is of importance to London open spaces and parks”*.
- 9.2.7 The appeal was heard on 2nd November 2017, and the judgment was delivered on 16th November 2017. All three judges dismissed the appeal, in ruling that the High Court judge had correctly identified what the legal power position was.
- 9.2.8 Having been refused permission to appeal, the Friends filed an application with the Supreme Court on 14th December 2017. Officers have since filed notice of objection to the application, and a decision is awaited.

The Current Applications

- 9.2.9 During the course of the hearing in the Court of Appeal, the Friends and the Open Spaces Society introduced new representations not made in the High Court, concerning the fact that the Council holds the Park on trust for the enjoyment by the public as an open space pursuant to section 10 of the Open Spaces Act 1906 (the 1906 Act).
- 9.2.10 The Council conceded that the 1906 Act did apply. Accordingly, in coming to a view on the Recommendations contained in this report, the Cabinet Member is

required to consider whether in light of the duty held under the 1906 Act, it would still be reasonable to exercise the power under section 145 of the Local Government Act 1972, to close off part of the Park to facilitate the Wireless and associated events applied for. In so saying, the attendance at music and dance events is itself recreational, and therefore within the statutory trust.

9.2.11 Any decision reached by the Cabinet Member is required to be one which is balanced, rational and in the interests of all park users in terms of an overall assessment of the benefits and detriments of public recreation in relation to different sections or user groups within the community. The analysis of the objections to the events, the comments made by officers on those objections, and the outcome of the EqlA are key to aiding the Cabinet Member in the decision making process.

9.2.12 Given the outstanding decision on the question of a further appeal - and notwithstanding the fact that the law remains as found by the High Court and the Court of Appeal unless or until it is overturned on appeal – it is important that the Council takes all necessary, proportionate and reasonable steps to protect its position when considering all applications in the interim. Accordingly, if the Cabinet Member is minded to adopt the recommendations in this report, then the following non-exhaustive list of conditions should also be attached to any approval to permit these applications:

- (1) Approval is conditional on the outcome of any appeal to the Supreme Court – assuming that the appeal is heard on a date prior to the events - being to uphold the decision of the Court of Appeal
- (2) Approval is given subject to contract
- (3) Delegated authority is given to the Interim Director Commercial and Operations - acting on advice from the Assistant Director, Corporate Governance - to attach any other conditions as deemed appropriate

9.3 Equality

9.3.1 The Council has a public sector equality duty under the Equality Act (2010) to have due regard to:

- tackle discrimination and victimisation of persons that share the characteristics protected under S4 of the Act. These include the characteristics of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex (formerly gender) and sexual orientation;
- advance equality of opportunity between people who share those protected characteristics and people who do not;
- foster good relations between people who share those characteristics and people who do not.

9.3.2 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey's Outdoor Events Policy, which governs the assessment of event applications to Finsbury Park. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major

worship based events. However, it reasoned that this restriction could be justified because such religious/belief based events by their very nature could exclude others who don't share that religion/belief from attending the event or using the park more generally.

- 9.3.3 The Policy aims to strike a balance between ensuring that parks, such as Finsbury Park, can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting major events and for these events to contribute to our borough's cultural and leisure offer.
- 9.3.4 An equality impact assessment has been completed to accompany the Festival Republic Events application and can be found in Appendix 3. The assessment explores impact on residents in the immediate wards surrounding Finsbury Park: Stroud Green (LB Haringey), Harringay (LB Haringey), Brownswood (LB Hackney), Finsbury Park (LB Islington) as well as groups who shared protected characteristics.
- 9.3.5 The assessment identifies that children, women with children and people with disabilities will be impacted negatively by the proposal, as they are more likely to use the park. However, the impact on these groups is not assessed as significant, partly because the Council is taking a number of actions to mitigate equality issues arising from the events. The assessment also identifies that the events create considerable benefits for the community, improving equality of opportunity and fostering good relations.
- 9.3.6 The council is committed to working with event organisers to reduce the effects of noise from events on all residents living near the park, and will enforce the individual conditions that accompany the event's permission including those related to reducing disruption, number of days (including set up) and maximum event space.

10. Use of Appendices

- 10.1 Appendix 1 – List of Finsbury Park stakeholders who were consulted
- 10.2 Appendix 2 – Finsbury Park stakeholders' full responses to large / major park hire applications
- 10.3 Appendix 3 – Equality Impact Assessment: Applications by Festival Republic Ltd to hire Finsbury Park for Steel Yard, a multi-event weekend including the Community Festival and the Wireless Festival 2018
- 10.4 Part B – Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972

11. Local Government (Access to Information) Act 1985

- 10.1 Haringey Outdoor Events Policy - <http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf>

Appendix 1:

List of Finsbury Park stakeholders who were consulted

Stakeholder consultation		
As set out in the Outdoor Events Policy, stakeholders were emailed on Monday 9 th October 2017 with details of the Festival Republic park hire applications received for Finsbury Park 2018.		
36 external stakeholder groups, plus internal council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving ten working days to respond to the application with comments.		
A full list of stakeholders is below. Those marked in green provided a response to the consultation.		
External stakeholders	Internal council colleagues	Statutory bodies
Access to Sport	Cabinet Member for Environment	London Fire Brigade
Alpha Dog Club	Parks Service	Metropolitan Police Service
Ambler Primary School	Licensing	London Ambulance Service
British Military Fitness	Food Safety Team	Transport for London
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway
Finsbury Park Art Hut	Health & Safety Team	
Finsbury Park Boats	Highways	
Finsbury Park Bowls Club	Neighbourhood Action Team	
Finsbury Park Cafe	Parking Services	
Finsbury Park Sports Partnership	Veolia	
Finsbury Park Trust		
Furtherfield		
Harringay Green Lanes Traders Association		
Highbury Community Association		
Ladder Community Safety Partnership		
London Borough of Hackney		
London Borough of Islington		
London Mets Softball Club		
Manor House Development Trust		
Park View Cafe		
Parkrun		
Parkwood Primary School		
Pedal Power		
Regiment Fitness		
Saracens RFC		
Stroud Green Residents' Association		
Stroud Green School		
Stroud Green Traders Association		
The Friends of Finsbury Park		
Try Tag Rugby		
Harringay Ward Members x 3 (LB Haringey)		
Stroud Green Ward Members x 3 (LB Haringey)		
Seven Sisters Ward Members x 3 (LB Haringey)		
St Ann's Ward Members x 3 (LB Haringey)		
Brownwood Ward Members x 2 (LB Hackney)		
Finsbury Park Ward Members x 3 (LB Islington)		

This page is intentionally left blank

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

Received: Sunday 22 October 2017
From: Bruce Devile
Head of Business Intelligence & Member Services
Chair, HEAT – Hackney's Safety Advisory Group

Hackney Council strongly object to the proposed event programme in Finsbury Park for 2018. It proposes an unacceptable and significant increase in use of the park for major events. These major events have significant and detrimental effects on residents and businesses in Hackney and disproportionately affect Hackney compared to Haringey, without any of the benefits. The proposed event programme would also place significant strain and financial burden on our services particularly around street cleansing, parking, ASB and enforcement.

Hackney residents and businesses have suffered intolerable issues from the large scale events in Finsbury Park, currently and most notably Wireless. 45,000 people daily arrive and depart from these events, many of them using Hackney's streets. The events also attract large numbers of non-ticket holders to the area which add to the significant ASB. There is widespread street and garden urination, drug dealing, threatening behaviour, littering and noise and for some vibration disturbance. The stewarding levels supplied/paid for by event promoters for our residential roads are wholly inadequate and as such do not afford any re-assurance or order for our residents and businesses. The policing of Hackney residential roads during events is woefully inadequate. Many residents feel forced to move out for the duration of the events and a number of businesses also involuntarily close.

Based on previous events, we would question whether these events will be able to meet their licensing objectives.

These large events place a significant strain on Hackney Council services, both in the planning for them, but also the execution and clean up. The Council is left with many of the costs which are inevitably passed back on to Hackney residents. The proposed number of events would require significant staff investment from Hackney Council both in terms of service planning and provision but also additional resources dealing with residents' complaints and disquiet.

There are long term potential social cohesion issues for the area if the number of events increases to the proposed levels. Event numbers at the proposed levels are likely to result in longer standing residents move out of the area. Many could decide to rent their homes out on short term lets or sell with houses likely to be bought and converted in to smaller units with a more transient population. Some local businesses may also be forced to close or relocate – unable to survive from the lost trade for the increased number of days.

We are extremely disappointed that Haringey Council feel the need to increase event numbers so significant without meaningful consultation or discussion with Hackney

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

residents and without seemingly due consideration to moving the location to another section of the park so that the primary effects are experienced by Haringey residents. The proposals will result in a huge concentration of events in a short period of time – a concentration probably not experienced by residential properties so close to an event space anywhere else in London and without stewarding numbers and proactive policing to safeguard residents.

With the current proposals our residents will have ASB, noise, disruption and alike for 12 days/nights out of 30 consecutive Friday and Saturday nights from May to early July 2018. Around ½ million people will also attend in that small window. By comparison the same period in 2017 saw under

Received: Monday 23 October 2017
From: Friends of Finsbury Park

Just to clarify on our position with respect to the proposed Slammin' Events events:-

In terms of their size, we do feel that these events are closer to what we would regard as an acceptable size for events to be held in the park. However, we did receive a number of complaints this year particularly in relation to the noise levels emanating from the Slammin Events concerts, which many told us were louder and more obstructive than during the Wireless festival. Therefore, we do not object to future Slammin Events events being held, but only to the extent that the noise levels can be better managed and monitored at subsequent concerts.

This email represents the response from the Friends of Finsbury park to the six proposed event applications to take place in Finsbury Park over the summer of 2018.

Unfortunately we do not have the resources to respond to each of the events individually, so this response is in relation to all of the six proposed events.

- Friday 4, Saturday 5 and Sunday 6 May
- Festival Republic music event, capacity 20k daily - Object

- Friday 1, Saturday 2 & Sunday 3 June - Object
- Ground Control Productions music event, capacity 45k daily

- Saturday 9 & Sunday 10 June - Do not object
- Slammin' Events music event, capacity 10k – 12k daily

- Friday 29, Saturday 30 June & Sunday 1 July - Object
- Festival Republic Community Event, capacity 45k daily

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

- Friday 6, Saturday 7 & Sunday 8 July - Object
- Festival Republic Wireless Event, capacity 45k daily

- Saturday 22 & Sunday 23 September - Do not object
- Slammin' Events music event, capacity 10k - 12k daily

While the Friends are not against events taking place in the park in general, we do feel, as we have said before, that events should be limited in their size and number to a scale that is respectful to the rights of the local community to access Finsbury Park, one of Haringey's largest and most notable parks, as their public resource. As such we do not feel that the proposed series of events are suitable for being held in Finsbury Park. We give the following reasons for our response:

Size of events

You will know that our current judicial review, which is to be heard next month, relies on the Greater London Parks and Open Spaces Act 1967. This Act stipulates that no area greater than one tenth of the area of a park should be closed off from the public for use by concerts, exhibitions and so on. It is the view of the friends that this particular provision is a sensible one which, regardless of its legal force, ought to be adopted as a provision into Haringey's Events Policy. If any event is limited to a tenth of the size of the park, then this ensures that the majority of the park remains useable for local residents, sports groups, community groups and so on without disrupting their activities. The current proposals occupy up to three times what under the 1967 Act would represent the legal limit. We feel that this is too great a disruption and burden and to exert on the park and its users.

Duration of events

It is our view that a park, if it is to satisfy the proper definition of a park, must not be rented or leased out to private individuals or groups and open to the public for the majority of the time. The proposed events, if they are all to go ahead, will close off a very large section of the park for the majority of the summer, which is the period where the park would otherwise be most popular and used by members of the local community. In our view this means that Finsbury Park is no longer being treated as a park as far as Haringey Council are concerned, and in this regard we feel that Haringey Council have abrogated their duty to preserve, protect and maintain parks and open spaces for the benefit of the general public. We would note that there is no other park in Haringey, as well as no other park in London, as far as we are aware, that is being closed off from the public for private events of the frequency, scale and duration that Finsbury Park is being closed for.

Environmental damage

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

We are seriously concerned by the potential damage that a series of consecutive festivals could do to the park. The state of the fields and soil in the park has already been greatly depleted by the number of events that have been held in the park since 2014. A further increase in the number of events is only going to exacerbate this problem, which will create longer term problems relating to the compaction of soil.

Safety and anti social behaviour concerns

The presence of multiple large-scale festivals in a single area attracts significant crime and anti-social behaviour, as well as fostering something of a drugs market in the area. There is a real spike in crime in the area during and after these effects. Dozens of people wrote to us during the Wireless Festival last year, for example, to inform us of their own experiences of anti-social behaviour and crime. Much of their experiences were really quite shocking. Please see attached our "Wireless Report", which documents some of the experiences that members of the local community had during these events. We are concerned by the long-term damage that the levels of crime and anti-social behaviour bring to our community.

In conclusion, we would not object to a minority of these events going ahead, to the extent that their anti-social effects were mitigated and that they were subject to the provisions of the 1967 Act, in particular in relation to their size. However, the number and size of events being proposed is of a ludicrous and wholly unacceptable scale which carries with it no benefit to Finsbury Park whatsoever.

Attachment: Wireless report.pdf

Received: Monday 23 October 2017
From: Jan Hart
Service Director – Public Protection, Islington Council

Thank you for your event notifications, which requires comment by today. Please take this as the collective response from Islington.

The larger events in Finsbury Park always impact on our residents and require us to resource our own response to address them despite the fact that we derive no benefit from the activities. We acknowledge that rubbish clearance and some stewarding is supplied by the event organiser however this is provided, in our view, to a minimum and only in the immediate vicinity of the park. The events have a wider impact and this increased last year when the Wells Terrace entrance to Finsbury Park station closed and changed the dynamics of egress from the events. We documented our concerns in relation to crowd management at egress to

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

Haringey along with the suggestion that the event organiser's submission should be independently evaluated prior to them taking place.

In relation to proposals submitted for a two day 45,000 capacity event in June 2018, and the three day event in July 2018, Islington is strongly opposed to the intensification and increase in capacity on the basis that this will impact adversely on our area. We especially lack confidence in the organisers ability to egress 45,000 persons after the event, informed by our experiences in 2017 when the attendance was set below the suggested figure. Our serious reservation in relation to crowd safety with these numbers whilst Finsbury Park station is under reconstruction remains. Our officers have much experience of crowds in the area, having responsibility for Emirates, and their view was that the queuing time into the station was at its maximum levels for the numbers leaving. If an additional 7500 were permitted to attend the event, we believe the majority would find themselves coming into Islington and our residents would find this an unacceptable nuisance.

The basis on which we make this representation are :-

- In relation to the larger events in 2017 (Wireless and Catfish and the Bottlemen), there seemed to be a reluctance to share egress plans or have the travel arrangements put forward by the event organiser independently assessed as what we saw looked to be questionable. These activities directly concern Islington as they take place in our area. A written plan was eventually produced for Catfish which did not have egress into Islington but the event organisers then proceeded to abandon it. This plan had the audience contained in the park and looked unworkable on paper, but it would have meant the audience was contained in Haringey rather than on our streets.
- We were never provided with the egress plan for Wireless so we are not even sure if it was documented or adhered to.
- At the Catfish and the Bottlemen event on 1 July 2017, there was miscommunication to stewards at Finsbury Park Station. They directed people into the tube queue before the barriers had opened and directed people for the overground to turn right when it should have been straight ahead. People moved between queues and barriers as the barriers were insufficient in number. There was no provision for people exiting the overground into Station Place, BTP had to force a way through the queues to get them out. The queues began to ease at approximately 23.30.
- Despite concerns about travel, the event organiser put very limited travel information on their website which had not been updated from the previous year - a screen shot taken on the first night of Wireless Festival (copied below with some images of egress) continued to state no entry to Finsbury Park station from Seven Sister Road throughout the weekend.
- On the first night of Wireless, the barrier plan which extended towards the park was broken and poorly managed meaning that the barriers needed to be

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

double skinned for the following evening. The event organisers failed to order any more barriers therefore the barrier line was effectively 50% shorter, encouraging more people to egress via Islington.

- People were directed on a three sign cycle to go to the tube, train or to walk home so it was not surprising then that 4,000 people each night walked into Islington to get onto the tube network at Highbury and Islington, Arsenal, and Holloway Road stations. When Islington officers requested resources to steward Islington stations, it was rejected on the basis people would not be directed into Islington.
- There was a significant problem in residential streets with taxis ordered through UBER or any other mobile transport apps, as they queued to pick up their clients, causing temporary blockages and noise nuisance
- The profile for Wireless demands an extensive policing plan but no additional policing is provided in Islington, so our own police are stretched.
- We received several complaints about the police helicopters used to monitor the events, which further exacerbates the impact on our residents.

In relation to the other events notified, the May Day event is suggested at 20,000 and will clash with an Arsenal match day. We have asked that events are not held on match days and hope that this will not be granted.

We strongly resist any increase in number and capacity for events given last year's experiences and ask that the restriction to 37,500 or lower be kept in place until a safe egress plan that limits nuisance can be devised and tested. Our residents are of the opinion that the infrastructure in the area cannot support these larger events and only significant changes will gain their confidence and that of the council.

Received: Monday 23 October 2017
From: CA
For and on behalf of residents

Dear Sarah

I am writing on behalf of myself and 25 neighbours, all residents of Tancred, Venetia, Conningsby and Lothair Rds North and South (listed below). We've not yet formed a Resident's Association, as we communicate a lot by email, which suits our purposes well, although I now gather this means we can't represent ourselves at the Stakeholders' meetings. Please can you let me know how a representative of our group can join the stakeholders group?

I have listed our concerns and objections to the proposed events for 2018 below, and hope you are able to accept this feedback from our group.

Many thanks
CA

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

Feedack from residents in Lothair Rds N&S, Tancred and Venetia Roads

We were extremely alarmed to hear of the amount and size of large commercial events proposed for 2018 in Finsbury Park. There were various issues with the concerts this year, which made it very unpleasant to be at home/in the area at the time of the concerts, and it's a great worry to realise that the frequency, size and duration of these events could increase considerably next year. We understand that the council wants to make an income from Finsbury Park, but we strongly feel that the council should take resident's concerns into consideration, and come to a compromise (ie only hold the smaller events, and less frequently, with more restrictions on sound levels). I, and several people I know, try and go away for the weekend when large events take place in the park, but this isn't always possible, and it's unreasonable to expect us to go away for the 5 or 6 weekends of proposed events next year, or to expect us to put up with the disruption and noise caused by the concerts if we stay at home.

To summarise, our issues are:

noise – this varies a lot depending on the direction the wind blows, but at the last event in September noise levels were so high on the Sunday that we could hear the bass to the extent it disturbed us watching TV in our houses despite having our windows closed (one of my neighbours expressed it as “the noise is driving us potty!”, which summarises what it's like. I beg you to spare a moment to consider how it feels to have loud bass thudding through your house from 12pm-10pm. And then to have the threat of this happening more and more often each year.

3 consecutive days of noise disruption is too much – events should be restricted to a maximum of 2 consecutive days

No concerts should take place during exam time – there are many children of GCSE age in the surrounding streets, and any event during May and June could seriously hinder a student's ability to study and revise at home, if the wind blows the sound waves in the direction of their house (as happened in September for residents in my area, on the north side of the park).

Access to the park – the large events take up too much space in the park, and take over some of the most used areas. They also restrict access for too long a period of time. Several of us use the park every day – for pleasure/sport/children's activities/cycling to work and many of these activities are restricted by the large events such as Wireless.

damage to the park caused by the events gets worse every year - be it in broken branches, damaged paths and road surfaces, damage to grassy areas, most of which take months to recover (or even years – the grassy area near the Oxford Road

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

entrance still hasn't recovered since Wireless 2016). The proposed increase in number and duration of events would make this even worse, and the park would have no time to recover in between events, and would get more and more run down.

Oxford Road gate. During big events, the Oxford Road gate (the pedestrian bridge across the railway) is shut at 4pm (I think that still happens – there are still signs up saying so, anyway). This started a few years ago at the request of neighbours on the other side of the bridge, and I think followed unruly post-concert scenes at one of the pubs on that side. Closing that gate so early on a summer weekend cuts our access to Parkland Walk – and indeed, cuts the Capitol Ring path for all users – for several prime hours, each time, and at a time when we can't use much of the park so naturally want to walk somewhere else. The Council and the concert organizers should find a way of preventing disruption on the Oxford Road side without preventing people from using this valuable outdoor resource.

Rubbish. During the most recent Wireless concert, the baseball field was a sea of plastic waste. This doesn't happen when there isn't a concert, which suggests there is some deficiency in agreements with the concert organizers to keep waste under control. What will be done to correct this?

Parking in the park. A significant amount of park space is devoted to parking, and this problem becomes worse during concerts. At one concert last year it seemed as if the parking was being managed by the concert organizers, and they had a number of cars parked on the grass near the Hornsey gate. That, obviously, should not be permitted.

We'd appreciate your comments, and any advice you can offer on whether you're able to represent us, or who could.

Many thanks

Signed by 26 residents in Lothair Rds N&S, Tancred and Venetia Roads

Received: Monday 23 October 2017
From: KG
Acting Chair, Stroud Green Residents Association

I am responding on behalf of the Stroud Green Residents' Association to the consultation on the above applications to use Finsbury Park in 2018 for various large-scale events. I note from your email to the Stakeholders Group of 6th October that Haringey is considering either the application from Ground Control Productions for a music event from on site 18/05 to off site 10/06 with the actual event scheduled for 01/06 to 03/06 (50,000 daily) or that from Slammin' Events for a music event from 09/06 to 10/06 (12,000 daily), although neither the applications from Slammin'

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

Events nor those from Festival Republic give any indication as to the length of time they will actually be using the park. It is therefore very difficult for Stakeholders to give a reasoned response to those applications although it can perhaps be assumed that for events organised for such large numbers of attendees, the park will be out of commission for a considerable length of time. Indeed should the applications received from Slammin' Events and Wireless Festival be agreed as well as that from Ground Control, the likelihood is that a large part of Finsbury Park will be out of commission to regular users from mid April to mid July, straddling both the early and late May Bank Holidays. On top of that there is a further application from Slammin' Events for an event on 22nd and 23rd September 2018 (HGY06565) with whatever set up and clear up time before and after.

In view of this complete lack of information regarding on- and off-site dates for preparation and clear up from both Slammin' Events and Festival Republic, SGRA feels that Haringey should have returned the applications to ask for more details, especially as both organisations have used Finsbury Park in the past and are aware of the general negativity from residents when it comes to these music events being staged there. It is noted that the application from Ground Control Productions for Field Day (HGY06585), whilst in itself undesirable in Finsbury Park, has at least very detailed information on the event itself.

After this year's events there were still reports from locals of anti-social behaviour in and around the adjoining streets to Finsbury Park. Streets and gardens were still being used as "toilets" despite the extra facilities provided by event organisers. Mini gas canisters were strewn in the gutters and not cleared away. This is distressing for residents and is not to be tolerated. Haringey needs to further stress the paramount importance of care and consideration for those who live and work in the local area.

25th October 2017

Sarah Jones
Events and Partnerships Manager - Parks and Leisure Services
Commercial and Operations

via email

Noise levels continue to be a problem which SGRA finds unacceptable. If the wind is blowing in a certain direction during a concert, the noise for residents can be unbearable, with no music as such being discernible only a loud booming bass beat!

As always the park itself was in a sorry state this year. No matter how much money is thrown at refurbishing the pathways, roads and grass, it is a fact that total

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

devastation occurs when so many thousands of people plus heavy good vehicles are underway in the Park over such a length of time.

Residents continually ask what revenue these events bring to Haringey's coffers and how exactly is the money spent. A more open forum on the income and expenditure streams would be welcome.

SGRA continues to stress that the number of large-scale events is excessive and would urge Haringey Council to again put its residents and the negative impact on them and their families to the forefront before agreeing to these applications. SGRA acknowledges that Haringey will also receive applications from other organisations for events that are more in keeping with the use of a public space (fun runs, community-based activities) and generally speaking would find these far more acceptable.

Received: Wednesday 25 October 2017
From: Cllr Tim Gallagher
Councillor for Stroud Green Ward

Dear Thema

I would be grateful if you could include the comments from the resident below in the consultation for this year's Finsbury Park concerts.

Dear Councillors,

I am writing to you all in connection with the applications for six major music in Finsbury Park next summer which were circulated to you and others by email from the Council on 13 October.

As the Council will not accept comments direct from individuals I have been advised previously by Sarah Jones (Haringey Council Events and Partnerships Manager) that I can make representations via my local councillor. I would appreciate it if you could therefore forward this email to Haringey Events Office [thema.channer2@haringey.gov.uk] and also to the Chair of the Finsbury Park Events Stakeholder Group who I believe is Councillor Ahmet. I would also appreciate it if you could also show support for my concerns. If you can't support I would be interested to know why.

My comments:

Details of of applications for six Finsbury Park music events for the summer of 2018 have been circulated (16 days over six weekends - 4,5,6 May; 1,2,3 June; 9,10 June;

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

29,30 June/1 July; 6,7,8 July and 29,30 September). Whilst the consultation asks for comments on the individual events I am of the opinion that these six events have to be considered together as it is the number and frequency of events which most affects local residents and park users.

For the early summer events it is looking as if between Friday 27 April and Friday 13 July there will only be two weeks when the Park is not being used (i.e. for set up, take down or the actual event) for events purposes. These plans ignore the fact that the park is well used by local residents during what are often the best months for outdoor activities, they will be prevented from enjoying these because of the construction work going on.

Local residents will also have to put up with the event noise on the six weekends . This noise can be very intrusive and means that residents have to keep their windows shut even when the weather is fine and hot. I live in a top floor flat at the higher end of Stapleton Hall Road (near to Quernmore Road). When these major events are held the noise can be heard quite clearly in my living room which faces towards the park. Going into my kitchen at the back, I can't escape the noise as the sound echoes back from the houses further up the hill.

On event days this noise starts at about 1pm and goes on 'till 10/10.30pm. In addition, there are sound checks from 10am and on the preceding day. All this noise makes staying in my flat an unpleasant experience, especially on warm days when I have to keep the windows shut [I am right underneath a flat roof with no protection from the sun and on hot event days I am faced with the choice of either keeping the windows open and having to suffer the noise or keep the windows shut and suffer the heat - some choice].

I could reluctantly put up with three days of Wireless in July plus one or two days in September, but six weekends is just too much. I ask that the Council restrict the number of days events to five. I believe that the Council's income target could be met by just having five days of events.

If the Council / event promoters refuse to reduce the number of event days I want the Council / event promoters to compensate me and other residents who feel that they cannot put up with this noise and want to go away for the event weekends. I would expect the payment of hotel bills and travel expenses as a minimum. I also ask that the Council / event promoters provide air conditioning equipment for residents who have to stay and have to keep their windows shut.

With regard to the individual events I note that of the six events only the Field Day event gives the on site/off site dates, the other five omit this information. This information is essential in considering the impact that the work will have on the park. In the absence of this information these five applications should be rejected as the

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications

lack of information means that an informed judgement about the impact cannot be made.

Finally, I note that if all the applications are approved, this will breach Haringey Council's Outdoor Events Policy 2014 which limits major events (more than 10,000 attendees) to five per year with a duration of 1 to 3 days each - maximum of 15 days. The applications under consideration are for six events over 16 days.

EQUALITY IMPACT ASSESSMENT

The **Equality Act 2010** places a '**General Duty**' on all public bodies to have '**due regard**' to the need to:

- Eliminating discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advancing equality of opportunity for those with 'protected characteristics' and those without them
- Fostering good relations between those with 'protected characteristics' and those without them.

In addition the Council complies with the Marriage (same sex couples) Act 2013.

Stage 1 – Screening

Please complete the equalities screening form. If screening identifies that your proposal is likely to impact on protected characteristics, please proceed to stage 2 and complete a full Equality Impact Assessment (EqIA).

Stage 2 – Full Equality Impact Assessment

An EqIA provides evidence for meeting the Council's commitment to equality and the responsibilities under the Public Sector Equality Duty.

When an EqIA has been undertaken, it should be submitted as an attachment/appendix to the final decision making report. This is so the decision maker (e.g. Cabinet, Committee, senior leader) can use the EqIA to help inform their final decision. The EqIA once submitted will become a public document, published alongside the minutes and record of the decision.

Please read the Council's Equality Impact Assessment Guidance before beginning the EqIA process.

1. Responsibility for the Equality Impact Assessment

Name of proposal	Applications by Festival Republic Ltd to hire Finsbury Park for StreeL Yard, multi event weekend including the Community Festival and the Wireless Festival 2018
Service area	Commissioning & Client: Active Communities
Officer completing assessment	Sarah Jones: Events & Partnerships Manager
Equalities/ HR Advisor	Luke Rigg: Policy & Equalities Officer
Cabinet meeting date (if applicable)	Cabinet Member Signing
Director/Assistant Director	Stephen McDonnell: Interim Director, Commercial & Operations

2. Summary of the proposal

Please outline in no more than 3 paragraphs

- The proposal which is being assessed*
- The key stakeholders who may be affected by the policy or proposal*
- The decision-making route being taken*

The Council has received three park hire applications from Festival Republic Ltd to hire part of Finsbury Park for three weekends in 2018, to host major music events. The proposed events are:

- Steel Yard, a two day event on 26 and 27 May;
- Multiple events including Liam Gallagher, Queens of the Stone Age and Community Festival on 29, 30 June and 1 July;
- Wireless Festival on 6, 7 and 8 July.

The Outdoor Events Policy, adopted by the Council in 2014, details the approval process for determining applications. The Policy requires that, where major event applications are submitted, prior authority should be given by the Cabinet Member, as a non-key decision. The criteria for major events includes:

- expected attendance is over 10,000;
- events last more than 2 days with 5,000 or more in attendance;
- organiser occupies the site for more than 14 days including set up and take down periods.

As part of the approval process for every park hire application, the Policy stipulates the need for consultation to take place. Paragraph 5.1.6 of the Policy states “Consultation will involve all stakeholders, including Friends Groups, Area Park Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”.

Whilst located in Haringey, Finsbury Park sits on the borders of neighbouring boroughs of Hackney and Islington. Therefore, recognised stakeholders also include residents’ associations and schools from the three boroughs, Hackney and Islington council officers, councillors from six adjoining wards including Hackney and Islington and all park user groups and leaseholders.

An EqIA was carried out at the time of developing the Outdoor Events Policy. However, it is recognised that major events do have different site layouts and therefore could have differing impacts on park users. To plan for and mitigate these effects, individual EqIAs for specific major event applications will assess the level of potential impact on recognised groups with protected characteristics.

The proposal includes a mixture of new and repeat events in Haringey. The Wireless Festival and Community Festival applications are repeat events, which has taken place in Finsbury Park in previous years. The Steel Yard, Liam Gallagher and Queens of the Stone Age events are new to Finsbury Park.

Decision making process

The Council's Events Policy stipulates that major event applications are required to be determined with the prior agreement of the Cabinet Member.

If authority is given, then officers will give in principle agreement to the Applicant for the event application to progress. The event will then be subject to lengthy discussions with relevant authorities, including licensing before final agreement is given.

In adopting the Policy, the Council established its commitment to using the Park for a limited number of major events each year. Accordingly, the only other alternative option which would be considered would be to reject the application. This option was rejected, on the grounds that the events do not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

3. What data will you use to inform your assessment of the impact of the proposal on protected groups of service users and/or staff?

Identify the main sources of evidence, both quantitative and qualitative, that supports your analysis. Please include any gaps and how you will address these

This could include, for example, data on the Council's workforce, equalities profile of service users, recent surveys, research, results of relevant consultations, Haringey Borough Profile, Haringey Joint Strategic Needs Assessment and any other sources of relevant information, local, regional or national. For restructures, please complete the restructure EqIA which is available on the HR pages.

Protected group	Service users	Staff
Sex	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Gender Reassignment	We do not hold this data. The Equality and Human Rights Commission have published a national estimate.	N/A
Age	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington) Stakeholder feedback	N/A
Disability	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington); Stakeholder feedback;	N/A

	LB Haringey Complaints Data	
Race & Ethnicity	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington)	N/A
Sexual Orientation	ONS Annual Population Data 2017	N/A
Religion or Belief (or No Belief)	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Pregnancy & Maternity	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Marriage and Civil Partnership	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A

Outline the key findings of your data analysis. Which groups are disproportionately affected by the proposal? How does this compare with the impact on wider service users and/or the borough's demographic profile? Have any inequalities been identified?

Explain how you will overcome this within the proposal.

Further information on how to do data analysis can be found in the guidance.

The Applicant has applied to hire the space known as the bandstand field to facilitate the main event area for all three events.

The bandstand field is a green expanse of grass, which slopes gently down to the southern boundary of the park, creating a natural amphitheatre.

The prospective events taking place in June and July require the bandstand field, the grass area to the north and south of the tennis courts and the strip of grass running along the southern perimeter of the Park, along Seven Sisters Road, between Finsbury Gate and Manor House. This is to accommodate attendee numbers of up to 49,999 as specified under their Premises Licence conditions.

The total area used for these two weekends of events equates to 27% of the Park. The remaining 73% of the Park remains open to the public at all times.

The area used for the Steel Yard event in May will be smaller due to the lower attendance and the nature of the event. Attendance for this event is 15,000. At this stage, the service estimates that this event is likely to occupy between 12 and 15% of the total area, leaving more than 85% of the park open and accessible.

Users of Finsbury Park come from all ages, backgrounds and abilities. There is a wide range of facilities in the park provides the opportunity for varying recreational activity,

aimed at both general park users and specific user groups.

However, we can infer that residents who live in the immediate area are more likely to use the park and be impacted by the events. We also know that these impacts affect children, women and people with disabilities, who are vulnerable to due to their protected characteristic. This assessment addresses the Council and event promoter's actions, which mitigate any impact. The tables below summarise the demographic data for residents in Harringay, Stroud Green (LB Haringey); Brownswood (LB Hackney); Finsbury Park (LB Islington) wards.

A) Sex (*Census data, 2011*)

	Female	Male
Harringay (LB Haringey)	48.6%	51.4%
Stroud Green (LB Haringey)	50.2%	49.8%
Haringey	50.5%	49.5%
Brownswood (LB Hackney)	49.6%	50.4%
Hackney	50.4%	49.6%
Finsbury Park (LB Islington)	50.2%	49.8%
Islington	50.8%	49.2%
London	50.9%	49.1%
England	50.8%	49.2%

As in common with national and regional trends, there are slightly more females than males, with the exception of Harringay and Brownswood wards.

Gender reassignment

We do not hold data on the number of people who are seeking, receiving or have received gender reassignment surgery, and there is not national data collected for this protected characteristic. The Equality and Human Rights Commission estimate that there is between 300,000-500,000 transgender people in the UK¹. It is anticipated that the major event applications will not have a disproportionate impact on this protected characteristic. All of the events proposed in this application do not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

B) Age (*GLA Population Projection data, 2015*)

	Harringay	Haringey	London
0 – 15	15.2%	19.4%	20%
16 – 64	77.3%	71.6%	68.6%
65+	7.4%	9%	11.4%

	Stroud Green	Haringey	London
0 – 15	15.5%	19.4%	20%
16 – 64	76.7%	71.6%	68.6%
65+	7.8%	9%	11.4%

¹ <https://www.equalityhumanrights.com/en/trans-inequalities-reviewed/introduction-review>

	Brownswood	Hackney	London
0 – 15	13.9%	20.4%	20%
16 – 64	80.5%	72.4%	68.6%
65+	5.6%	7.2%	11.4%

	Finsbury Park	Islington	London
0 – 15	17.6%	15.9%	20%
16 – 64	73.9%	75.5%	68.6%
65+	8.5%	8.6%	11.4%

Ward profile data for Stroud Green, Haringay, Brownswood and Finsbury Park shows that on average 15.55% of the local population is aged between 0 – 15, which is lower than the London average of 20%.

Many of the play facilities within the park are aimed at children under the age of 15. All the facilities within the Park remain open at all times during the event. Wayfinding signage is put in place at various locations around the park, detailing this.

During the stakeholder consultation, one residents' group raised the issue that the May event will take place at a time when young people may be revising for GCSEs/A'Level exams and could be affected by the music.

Strict noise controls for the event are in place and monitored by both noise consultants employed by the Applicant, and local authority noise officers. Events taking place on Fridays and Saturdays end at 22:30. On Sundays, the events finish at 22:00, taking into consideration that the working week begins the following day.

In addition to monitoring potential disturbance in the immediate area, the Council ensures that all libraries within Haringey are open to those wanting a quiet place to work. All of Haringey's libraries are open from 09:00-19:00 on Monday to Friday and 09:00-17:00 on Saturday. Wood Green Central Library, Hornsey Library, Alexandra Park Library and Marcus Garvey Library are open 12:00-16:00 on Sunday.

C) Disability

	Haringey	Hackney	Islington	London	England and Wales
Day-to-day activity limited a lot	6.8%	7.3%	8%	6.7%	8.3%
Day-to-day activity limited a little	7.2%	7.1%	7.6%	7.4%	9.3%
Day-to-day activity not limited	86.0%	85.5%	84.3%	85.8%	82.4%
Day-to-day activity limited a lot: Age 16-64	3.8%	4.4%	4.7%	3.4%	3.6%
Day-to-day activity limited a little: Age 16-64	4.6%	4.9%	4.9%	4.2%	4.6%

16-64					
Day-to-day activity not limited: Age 16-64	62.4%	62.8%	65.5%	61.5%	56.5%

Haringey has roughly the same proportion of people where day-to-day activity is limited to some extent as London, but lower than the national average.

During the build and break for events all main thoroughfares are kept open to park users, except a section of carriageway running between Finsbury and Hornsey Wood Tavern Gates, as this is where the production area for the event is located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway.

The carriageway between Finsbury and Oxford Road Gates, and a pathway from Hornsey Wood Tavern Gate through to the central play area are then closed on event days and the immediate day which follows, to allow the site to be cleared and made safe for the public.

During the period that these two thoroughfares are closed to the public, alternative routes are made available and publicised to ensure access by park users is maintained. All routes ensure that access for those with disabilities is maintained.

Pedal Power, a cycling proficiency trainer aimed at people with disabilities, are based in the track and gym within the Park. They use the tarmac area near to the ball courts for some of their regular, weekly sessions. This area is used by the Applicant for storage during the times of the events and the build and break.

All efforts are made to ensure the group's activity continues whilst events are taking place in the park, with many of their sessions scheduled for the hardstanding area being relocating to the track and gym. The Council pays for any additional charges incurred as a result of this relocation. An offer has also been made by Stroud Green School to accommodate the group if needed.

By hosting major events in Finsbury Park, the Council is able to use some of the income to provide financial support to Pedal Power. In 2016, the group was awarded £10,000 to pay for an extra activity day. In 2017, the group was given a further £10,000 to purchase new equipment, including a range of bikes allowing people of different abilities to benefit from cycling training.

Parking for blue badges holders

On event days, all public parking within the park is stopped, to allow for the event to take place. However, all recognised park stakeholders and those with blue badges are allowed to maintain access to the park's car parking facilities.

In 2017, the Council received two traffic and parking related complaints including people parking on red routes and people not adhering to parking restrictions on Finsbury Park Road. This number is down from 2016, which saw 12 complaints. The Council will use this feedback to work with the Police and other agencies to ensure that any event conditions are enforced promptly. In previous years, the Council has responded to complaints of insufficient parking restrictions on residential roads and enforced extensions to CPZs and other restrictions. The Council will continue to mitigate any potential impact on residents

who live near to the park and those with disabilities.

D) Race & Ethnicity (*Census data, 2011*)

	Black and Minority Ethnic
Harringay (LB Haringey)	34.5%
Stroud Green (LB Haringey)	25.9%
Haringey	39.5%
Brownswood (LB Hackney)	38.2%
Hackney	45.3%
Finsbury Park (LB Islington)	42.9%
Islington	31.8%
London	40.2%
England	14.6%

The data shows us that the proportion of residents who are of Black and Minority Ethnicity in the wards immediately surrounding Finsbury Park is comparable to the London average. The proportion of BAME residents is considerably higher than the England average.

As a condition of hiring the park, the Council requires applicants to install way-finding signage during the build and break, and on event days to inform people that facilities remain accessible to the public and thoroughfares used by park users remain open.

It is recognised that the affected wards contain a high number of different ethnic groups, whose first language may not be English. Therefore, all wayfinding signage is assessed and designed using maps and symbols, with limited use of the written words.

E) Sexual Orientation

We do not hold ward or borough level data on sexual orientation, and it is not collected nationally through the Census. However, the ONS estimates that 3.7% of Haringey's population are lesbian, gay or bisexual (LGB), which is the 15th largest LGB community in the country².

All major event applications must not discriminate on grounds of sexual orientation. Therefore, any major event that takes place in a Haringey park is open to people of every sexual orientation.

F) Religion

	Harringay (LB Haringey)	Stroud Green (LB Haringey)	Brownswood (LB Hackney)	Finsbury Park (LB Islington)	London	England & Wales
Christian	39%	36.5%	37.3%	37.9%	48.4%	59.3%
Buddhist	1.3%	0.9%	1.3%	1.1%	1.0%	0.4%

²

Hindu	2.5%	0.7%	0.6%	1.0%	5.0%	1.5%
Jewish	0.6%	1.7%	2.8%	0.6%	1.8%	0.5%
Muslim	14.1%	7.3%	11.3%	15.9%	12.4%	4.8%
Sikh	0.3%	0.2%	0.7%	0.2%	1.5%	0.8%
Other religion	0.7%	0.6%	0.6%	0.4%	0.6%	0.4%
No religion	32.7%	42.7%	37.1%	25.2%	20.7%	25.1%
Religion not stated	8.7%	9.4%	8.2%	17.2%	8.5%	7.2%

The Haringey, Hackney and Islington wards affected by the proposal have lower than average Christian communities compared to the regional and national average, but has larger Jewish and Muslim populations. All three boroughs have a larger population who do not have a religion.

G) Pregnancy and maternity

The number of 0-4 year olds in the wards affected in the 2011 Census were:

	Proportion of 0-4 year olds
Harringay (LB Haringey)	6.4%
Stroud Green (LB Haringey)	6.0%
Haringey	7.1%
Brownswood (LB Hackney)	4.9%
Hackney	7.8%
Finsbury Park (LB Islington)	6.8%
Islington	5.9%
London	7.2%
England & Wales	6.2%

Haringey has a higher proportion compared to the England and Wales average, but is marginally below the London average.

	Proportion of households with dependent children
Harringay (LB Haringey)	23.8%
Stroud Green (LB Haringey)	24.2%
Haringey	31.4%
Brownswood (LB Hackney)	21.3%
Hackney	32.4%
Finsbury Park (LB Islington)	
Islington	
London	30.9%
England & Wales	29.1%

Haringey has a larger proportion of households with dependent children compared to the regional and national average.

H) Marital and civil partnership status

	Married (heterosexual couples)	Civil Partnership
Harringay (LB Haringey)	28.5%	0.7%
Stroud Green (LB Haringey)	27.5%	1.1%
Haringey	32.2%	0.6%
Brownswood (LB Hackney)		
Hackney	26.8%	0.6%
Finsbury Park (LB Islington)		
Islington	24.8%	0.8%
London	40%	0.4%
England & Wales	47%	0.2%

The number of married people (only available to heterosexual couples at the time) is significantly lower than in London and England. However, the proportion of people in civil partnerships is higher in the area compared to the London and England and Wales averages.

4. a) How will consultation and/or engagement inform your assessment of the impact of the proposal on protected groups of residents, service users and/or staff?

Please outline which groups you may target and how you will have targeted them

Further information on consultation is contained within accompanying EqIA guidance

The Council's Events Policy stipulates the need to consult recognised stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, the Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate for the specific park or open space.

The Council established the Finsbury Park Events Stakeholder Group, which meets regularly to update and inform all recognised stakeholders of Finsbury Park as event plans are developed. It is in this forum that issues and mitigating actions may be discussed in the lead up to events. This group is chaired by the Cabinet Member for Environment and is attended by the event Applicant as and when required.

In discharging the requirement to consult, the Council sent details of the applications to thirty-six stakeholder groups by email dated 9 October 2017. The Council requests that all responses are submitted within a ten working day deadline.

During the Judicial Review launched by the Friends of Finsbury Park in 2016, challenging the Council's powers to hire out the Park for the Wireless Events, the High Court defined the consultees as 'informed consultees' who had opportunities to share their views within this 10 day period. This, and a subsequent appeal heard in the Court of Appeal in 2017, were found in the Council's favour with all points raised, dismissed.

4. b) Outline the key findings of your consultation / engagement activities once completed, particularly in terms of how this relates to groups that share the

protected characteristics

Explain how will the consultation's findings will shape and inform your proposal and the decision making process, and any modifications made?

Of the stakeholders originally contacted, the Council received six responses:

- a) One response was received from a ward councillor in Stroud Green ward, submitted on behalf of constituents;
- b) One response was received from a residents' association: Stroud Green Residents' Association;
- c) One response was received from the Friends of Finsbury Park group;
- d) One response was received on behalf of neighbours and residents of Tancred, Venetla, Conningsby and Lothair Roads North and South;
- e) One response was received from Islington Council;
- f) One response was received from Hackney Council.

The responses covered concerns regarding:

- The number and duration of events;
- Capacity issues and egress;
- The effect on neighbouring boroughs;
- Licensing objectives;
- Policing plans;
- Impacts on other events;
- Disruption caused by the setting up and dismantling of the event;
- Environmental damage;
- Parking restrictions;
- Anti-social behaviour;
- Noise disturbance;
- Refuse.

A cross-party working group has been created, attended by senior officers from Haringey, Hackney and Islington Councils, to focus on issues related to Finsbury Park. Officers will use the forum to discuss potential impacts on all three boroughs.

The Council takes extensive steps to ensure the set up and dismantling of the events are sufficient for the safe installation of an event area, while retaining as much public access as possible. The Council will work closely with the event promoters months in advance of the event to agree how a phased closure of the event space is managed as build progresses and to ensure that vehicle movement through the park is managed and controlled during these periods. These plans are shared with the Finsbury Park Event Stakeholder Group, to seek feedback and comments for improvement, which can be discussed in detail with the promoters.

Since 2014, the Council has locked the Oxford Road gate at 16:00 on event days, preventing event attendees from egressing on to residential streets following the event. This is advertised in advance of each event, with alternative routes provided at the gate.

In 2017, parking restrictions were implemented in the park, which resulted in minimal complaints from residents. Parking in the park is limited to staff working at the events. Public parking is prohibited, with the exception of Blue Badge holders and pre-arranged parking for recognised park stakeholder groups. The Council and event organisers will ensure that parking restrictions are clearly communicated in advance of and throughout the period of the events.

During major event days, the Finsbury Park Major Event Day CPZ is implemented, ensuring resident parking in the streets surrounding the Park is maintained. All promoters operating in the Park ensure that their attendees know that there is limited parking and promote travel to the event via public transport.

5. What is the likely impact of the proposal on groups of service users and/or staff that share the protected characteristics?

Please explain the likely differential impact on each of the 9 equality strands, whether positive or negative. Where it is anticipated there will be no impact from the proposal, please outline the evidence that supports this conclusion.

Further information on assessing impact on different groups is contained within accompanying EqIA guidance

1. Sex

Although the ward-level data shows that the male to female ratio is broadly in line with national trends, we know that women are more likely to be carers to young children, who use the park, and therefore the proposal disproportionately impacts this group.

However, any impact is mitigated as the proposed events will occupy approximately 27% of the total park space, leaving 73% of the park open to the public, with all formal play and sports facilities remaining available to use. The Council and the event promoters will ensure that signage is in place to direct park users away from the event and to remaining available spaces in the park.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

2. Gender reassignment

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
----------	--	----------	--	----------------	--	----------------	---

3. Age

The report identifies that children are more likely to use the park’s facilities and, therefore, they are more likely to be impacted by the proposed events. However, the events will occupy approximately 27% of the total park space, leaving 73% of the park open to the public, with all formal play and sports facilities remaining available to use. The Council and the event promoters will ensure that signage is in place to direct park users away from the events and to remaining available spaces in the park.

The event organisers and the Council will ensure, as in previous years that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is restored to ‘normal’ on the night of the event being dismantled. In doing this, the Council seeks to minimise the impact on park users and ensure that the park is left in a safe condition for residents to enjoy.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

4. Disability

The Council ensures that the majority of footpaths and carriageways in the park are accessible for park users with disabilities.

Sections of two carriageways will be closed during the event days and set up days. The remaining footpaths and carriageways will remain open in the park.

Alternative routes will be made available and publicised to ensure access by park users is maintained. The Council will ensure that all routes allow access for those park users with disabilities. Throughout the duration of the events, stewards will be present in the wider park space and can offer assistance to park users with visual impairments, whose familiarity with the park may be distorted by the events. In previous years, the Council has not received complaints from park users with visual impairments as a result of the proposed events. However, Council officers will ensure that immediate feedback on the event will be used to improve any actions seeking to support those park users with disabilities.

The Council will ensure that parking for Blue Badge holders is maintained and available throughout the duration of the events, including during the set up and dismantling phases.

By hosting the proposed events, the Council is able to use some of the revenue to support groups in the park. For the last two years, Pedal Power, a cycling proficiency trainer aimed at young people with disabilities, has received £20,000, allowing them to purchase new equipment and extend their activities.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

5. Race and ethnicity

The proposed events will attract a considerable number of attendees, from a range of ethnicities. The immediate wards surrounding the park are already some of the most diverse communities in the country.

During previous events, the Council has used pictures and symbols in its signage to ensure that communication to park users is clear and inclusive of the diverse range of communities in the area.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

6. Sexual orientation

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
----------	--	----------	--	----------------	--	----------------	---

7. Religion or belief (or no belief)

Under the Council’s existing Events Policy, a major event is not permitted in a Haringey park if it excludes entry on a religious basis. Therefore, any major event that takes place in Finsbury Park will allow attendees of any or no religion. The proposed events in this report will comply with this direction.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

8. Pregnancy and maternity

We are not expecting any impact. All of the concerns regarding the impact on children who use the park are covered in point 3.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

9. Marriage and Civil Partnership

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

10. Groups that cross two or more equality strands e.g. young black women

Women with young children:

We know that women are more likely to be carers to young children, and therefore the proposal is likely to impact disproportionately on this group. However, the impact is likely to be low because the Council and event promoters will take significant actions to mitigate the disruption caused to the park. All of the park’s formal play and sport facilities will be unaffected by the events, allowing women with young children to continue to use approximately 73% of the park.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

Outline the overall impact of the policy for the Public Sector Equality Duty:

- **Could the proposal result in any direct/indirect discrimination for any group that shares the protected characteristics?**
- **Will the proposal help to advance equality of opportunity between groups who share a protected characteristic and those who do not?**

This includes:

- a) **Remove or minimise disadvantage suffered by persons protected under the Equality Act**
- b) **Take steps to meet the needs of persons protected under the Equality Act that are different from the needs of other groups**
- c) **Encourage persons protected under the Equality Act to participate in public life or in any other activity in which participation by such persons is disproportionately low**
- **Will the proposal help to foster good relations between groups who share a protected characteristic and those who do not?**

Background to the major events proposals:

The nature of any proposed event is considered and embedded in the application and planning process. The Council’s Events Policy also contains a list of events that would not

be allowed to take place in a Haringey park. If an application does not fall within this immediate refusal, the individual event proposal is discussed between the Council and the Cabinet Member before any informal decision is made to progress the application.

Terms and conditions of the events (including entry):

The event promoters will ensure that entry to each of their events does not discriminate on the grounds of sex, gender reassignment, age, disability, race and ethnicity, sexual orientation, religion, pregnancy and maternity, marital and civil partnership status. In previous years, the events have attracted a significant number of attendees, from a diverse range of backgrounds. The proposed events provide a significant opportunity to foster good relations between groups who share a protected characteristic and those who do not. Previous events in the park have attracted a range of communities that share a common interest and come together during the events. In previous years, volunteers from Manor House Development Trust, Haringey Council and Hackney have been engaged as 'Haringey Hosts', providing information and support to attendees. In total, approximately 150 event hosts are engaged each day during the events. Representatives from the event, the Council and the Metropolitan Police are in attendance throughout the events to ensure that any potential conflict arising between attendees is extinguished or minimised.

Impact of the proposal and mitigating actions:

In relation to the potential impact on park users and residents in the immediate area, the Council will take a number of steps to ensure any impact is minimised. It is acknowledged that children and young people are a particular group that use the park and its facilities. The proposed events will occupy approximately 27% of the park's space and will close sections of two carriageways. It is therefore accepted that the events will create a degree of disruption to the park. However, the majority of park space (73%) will remain open to park users during event periods and the Council and the event promoters will take steps to ensure that appropriate signage directs park users to available park space and play equipment. The Council and the event promoters will ensure that signage is implemented in advance of the events and is communicated in a clear way.

The proposed events will impact on parking availability in the park during the event periods. The Council will ensure that Blue Badge holders and recognised park stakeholder groups continue to be able to park during these periods.

Any noise disturbance attributed to the events is mitigated as the Council will ensure that the events finish at 22:30 (Fridays and Saturdays) and 22:00 (Sundays). This is deemed a reasonable adjustment to ensure that any noise associated with the event is minimised and stopped at an appropriate time.

All of Haringey's libraries will remain open during event periods, allowing young people and adults an alternative quiet space to study or work.

Benefits of the proposal:

The proposed events raise significant revenue for the Council, which is shared with relevant groups in the park. In previous years, groups have received money, resulting from the event, to support activities in the park and improve the offer to park users. This has a positive impact on the overall quality of the park's facilities for residents.

The events have also created considerable benefits to the community. In previous years, the Council and event organisers have ensured that:

- TAP, a Hackney based food bank, can fundraise within the event;
- Mind, a Haringey based mental health charity, can attend all major events, fundraising approximately £15,000, attracting new volunteers and providing outreach to event attendees;
- Tickets are provided to local businesses to attend the events;
- Pedal Power, a group based in the park, are given tickets to auction off to support their finances;
- Pupils from Stroud Green School are given tours of the event areas;
- Adverts are displayed on the stage screens, promoting Furtherfield Gallery (which received a £1,500 donation from Festival Republic);
- Funding of £1,500 is secured for a compostable toilet.

These interventions have fostered good relations between the communities that use the park and live in its immediate area. They have also sought to advance equality of opportunity between residents, providing funding for specific groups and charities that support groups who share a protected characteristic.

6. a) What changes if any do you plan to make to your proposal as a result of the Equality Impact Assessment?

Further information on responding to identified impacts is contained within accompanying EqIA guidance

Outcome	Y/N
No major change to the proposal: the EqIA demonstrates the proposal is robust and there is no potential for discrimination or adverse impact. All opportunities to promote equality have been taken. <u>If you have found any inequalities or negative impacts that you are unable to mitigate, please provide a compelling reason below why you are unable to mitigate them.</u>	Y
Adjust the proposal: the EqIA identifies potential problems or missed opportunities. Adjust the proposal to remove barriers or better promote equality. Clearly <u>set out below</u> the key adjustments you plan to make to the policy. If there are any adverse impacts you cannot mitigate, please provide a compelling reason below	N
Stop and remove the proposal: the proposal shows actual or potential avoidable adverse impacts on different protected characteristics. The decision maker must not make this decision.	N

6 b) Summarise the specific actions you plan to take to remove or mitigate any actual or potential negative impact and to further the aims of the Equality Duty

Impact and which protected characteristics are impacted?	Action	Lead officer	Timescale
Age	Ensure all facilities remain	Stephen	Ongoing

	open in the park. Ensure that finishing times as set out under the Premises Licence is adhered to.	McDonnell (Interim Director: Commercial & Operations)	Ongoing
Disability	Find alternative and suitable locations for user groups which may be displaced by the events. Ensure thoroughfares are maintained within the park at all times, and when those agreed are closed, find alternatives which all abilities can access. Ensure wayfinding maps and signage is placed in visible locations to help park users maintain access while events are taking place.	Stephen McDonnell (Interim Director: Commercial & Operations)	Ongoing
Race & Ethnicity	Ensure wayfinding maps and signage is accessible for those who may not speak or read English, enabling them to access all facilities within the park.	Stephen McDonnell (Interim Director: Commercial & Operations)	Ongoing

Please outline any areas you have identified where negative impacts will happen as a result of the proposal but it is not possible to mitigate them. Please provide a complete and honest justification on why it is not possible to mitigate them.

N/A

6 c) Summarise the measures you intend to put in place to monitor the equalities impact of the proposal as it is implemented:

Event information and park access information is provided in the run-up to all major events taking place in the Park. This is placed on Haringey's website, with both Hackney and Islington Council's encouraged to share it with their residents. This will remain the case for events planned for 2018. This includes contact details for the relevant Council services, encouraging anyone with complaints to report them.

Two weeks before the event build is due to start a letter is sent to approximately 20,000 households surrounding the park (in all three boroughs) providing useful contact

information.

Once the Applicant is on site, they are required to maintain a residents' information phonenumber, for anyone to report issues related to the event. Call details are shared with Council officers and appropriate action is taken.

Stakeholders are encouraged to feedback on any issues that may arise, and these are responded to by officers.

Council Officers are present in the park daily during the time of build, break and the event, monitoring the effects the event may be having on park users. This provides an opportunity for any direct feedback during the events. Feedback is thoroughly assessed to ensure improvements and mitigations can be made at the time and for future events.

The Council monitors complaints that are received during the events to ensure that, where possible and appropriate, a different approach can be adopted in future events to further mitigate any impact.

7. Authorisation

EqlA approved byStephen
McDonnell.....
(Assistant Director/ Director)

Date 11 March
2018.....

8. Publication

Please ensure the completed EqlA is published in accordance with the Council's policy.

Please contact the Policy & Strategy Team for any feedback on the EqlA process.

This page is intentionally left blank

Report for: Cabinet Member decision – 22 March 2018

Item number: n/a

Title: Applications by Slammin' Events to hire Finsbury Park for two weekends to host music festivals in June and September 2018

Report authorised by : Stephen McDonnell, Interim Director – Commercial and Operations

Lead Officer: Zoe Robertson, Head of Commissioning & Client
zoe.robertson@haringey.gov.uk, 020 8489 2223

Ward(s) affected: Harringay Ward

**Report for Key/
Non Key Decision:** Non Key Decision

1. Describe the issue under consideration

- 1.1 This report seeks a determination of two applications made by Slammin' Events to hire Finsbury Park in order to stage (1) Southport Weekender and Transmission, a 2-day music event in June 2018, and (2) Hospitality in the Park and Abode, a 2 day music event in September 2018.
- 1.2 The applications are required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

2. Cabinet Member Introduction

Not applicable.

3. Recommendations

- 3.1 The Cabinet Member for Environment is recommended to:
 - (a) Consider, and take account of, the comments received from recognised stakeholders of Finsbury Park in response to the event notifications being sent as part of the decision making process (attached as Appendix 2).
 - (b) Authorise the Interim Director – Commercial and Operations, to approve conditional in principle agreement to hire Finsbury Park to the event promoter for the events detailed in this report as set out in paragraph 6.4.

(c) Agree that the conditions which are to be attached to any final approval of authority are as set out in the comments of the Assistant Director, Corporate Governance at paragraph 9.2.12 below.

4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member.
- 4.2 If authority is given, then officers will give in principle agreement to the Applicant for the event applications to progress. The events will then be subject to lengthy discussions with relevant authorities, including licensing before final agreement is given.
- 4.3 The rejection of the applications would have implications for the Parks Service budget, and reduce the opportunity for reinvestment into Finsbury Park (the Park). It would also mean that the wider cultural and economic benefits to the borough were lost.

5. Alternative options considered

- 5.1 In adopting the Policy, the Council established its commitment to using the Park for a limited number of major events each year. Accordingly, the only other alternative option which could be considered would be to reject the application. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions as set out at paragraph 5.2.2 of the Policy specifically relate to the Park to ensure a balance of income generation and that of continued public use of the park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
- *“Major scale events [more than 10,000 attendance] will be ordinarily limited to 5 per year, save where there is demonstrable community support for additional events*
 - *Duration of major scale events will be of 1 – 3 days per event*
 - *No major scale events will take place during the school summer holidays”*

- 6.4 On 14th and 17th July 2017, the Council received applications from Slammin' Events to hire the Park to stage Southport Weekender and Tranz-mission on 9th and 10th June, and Hospitality in the Park and Abode on 22nd and 23rd September 2018.
- 6.5 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member as a non-key decision before officers give in principle agreement whenever the following criteria applies:
- *“Expected attendance is over 10,000”*
- 6.6 The criteria detailed above applies to these applications, and so hence this referral to the Cabinet Member.
- 6.7 Public events have been taking place in Finsbury Park since it first opened in 1869. In recent years, Finsbury Park has been the prime location for many international music acts, playing to large audiences within the open arena of the Park. This includes the first open-air symphony concert of the London Philharmonic Orchestra in 1948.
- 6.8 The Applicant has a successful history of organising events in the Park, having hosted a September weekend music event for the past four years. If agreed, this would be the second year that the Applicant would host a music event over a weekend in June.
- 6.9 Over the last four years that these events have been held in the Park, over 100,000 people have attended and enjoyed the entertainment.
- 6.10 Due consideration as to the effects these events could have on the Park, park users and local residents has been given, with detailed plans in place to ensure public access is maintained to the Park and all facilities, whilst ensuring the events provide increased recreational enjoyment within the Park environment.
- 6.11 The Applicant has applied to hire the space known as the bandstand field to facilitate the main event area for both events.
- 6.12 The bandstand field is a green expanse of grass which slopes gently down to the southern boundary of the park, creating a natural amphitheatre. This main field is encompassed by the internal park carriageway. Part of the carriageway was re-surfaced to motorway standards during the Heritage Lottery Funded restoration of Finsbury Park in 2004 to facilitate heavy, articulated vehicles and provides easy access to the areas to build the event infrastructure, with minimal need for crossing grass.
- 6.13 The total area used for these two weekends of events equates to 12% of the Park. The remaining 88% of the Park remains open to the public at all times.
- 6.14 Daily attendance for both weekends of events is 12,500.
- 6.15 The areas used for quieter, informal recreational activity including all formally laid out horticultural spaces such as the Mackenzie and American Gardens in

the northern section of the Park remain open and accessible to the general public while all major events take place.

- 6.16 Data collected from people counters installed on the gates into Finsbury Park between 18th July and 11th September 2016 show that on average nearly 8,000 daily park visits were made. This is one of the Parks busiest times falling during the school summer holidays. No major events are allowed to take place during this time, as set out in the Policy at 5.2.2.
- 6.17 Many of these visits continue while these events take place, by ensuring that all public facilities including the sports courts, play areas, cafes and lake remain open.
- 6.18 It is a condition of hire that way-finding signage is put in place by the Applicant before, during the build and break, and on event days to inform people that facilities remain accessible to the public and thoroughfares used by park users remain open.
- 6.19 During the build and break for events and on event days all main thoroughfares are kept open to park users, except for a section of carriageway running between Finsbury and Hornsey Wood Tavern Gates, as this is where the production area for the event is located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway.
- 6.20 Continued use of the Park by park user groups during the times of these events is maintained.
- 6.21 If a major event takes place on a Sunday, the Premises Licence requires that all music ceases at 10pm in consideration of the start of the working week. On Saturday the music stops at 10.30pm.
- 6.22 It is accepted that due to the high footfall experienced during events, some short-term damage to the grass will take place. A full 6-8 week restoration programme will take place following the event season to ensure the re-establishment of the grass in these areas.
- 6.23 This year the Sports Turf Research Institute has been commissioned, to do an in-depth study into the use of these high footfall areas and to make recommendations to establish a longer-term programme of restoration.
- 6.24 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. of the Policy states *“Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”*.
- 6.25 In discharging the requirement to consult, officers sent details of the applications to 36 external stakeholder groups by e-mail dated 9th October 2017. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders including local resident associations, Hackney and Islington council officers, park user groups and leaseholders; councillors from 6 adjoining

wards including in Hackney and Islington; internal council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade were given 10 working days to respond.

6.26 Of the list of consultees, only those highlighted in green at Appendix 1 provided a total of 6 responses broken down as follows:

- (a) 1 response was received from a ward councillor in Stroud Green ward, submitted on behalf of a constituent
- (b) 1 response was received from a residents' association: Stroud Green Residents' Association
- (c) 1 response was received from the Friends of Finsbury Park
- (d) 1 response was received on behalf of neighbours and residents of Tancred, Venetia, Conningsby and Lothair Roads North and South.
- (e) 1 response was received from Hackney Council
- (f) 1 response was received from Islington Council

6.27 The comments are set out at Appendix 2. However, they can be summarised as being concerns around number and duration of events; capacity numbers and egress; the effect on neighbouring boroughs; event area / set up and take down / disruption; environmental damage; parking restrictions; ASB; noise; rubbish.

6.28 Officer responses to the comments are as follows:

Hackney Council

As regards the assertion that the proposed application would amount to “an unacceptable and significant increase in the use of the park for major events”, (emphasis added) the Policy allows for up to five major events (10,000 or more attendees) to take place in the Park in any one year, for a duration of between 1-3 days at a time. This number will not be exceeded.

As regards concerns over ASB, and the resources available to deal with the issue should it arise, there is a clear commitment from the Applicant that this issue will be a primary focus in 2018.

Compared with other events that are held in the Park, these proposed events will have a much lower attendance capacity (12,500 daily). This has meant that in previous years, crowds have been contained within the event area and surrounding park with minimal effect on the local area, including the side streets off Seven Sisters Road.

However concerns were raised in 2017, over one specific event day, regarding event goers hanging around at the top of Finsbury Park Road.

As a result the Applicant has committed to allocating a security team to provide a visual presence to deter people loitering, who will also engage with event attendees encouraging them into the event.

A resident phonenumber is provided and publicised to allow locals to report any issues associated with the events and for the Applicant to respond where necessary.

As regards compliance with licensing objectives, at no time has evidence been provided proving that compliance will not be possible. Further, at no time has anyone requested a challenge to the Premises Licence held by Slammin' Events.

As regards consequential resource implications, it is envisaged that by implementing the plan with a focus on the external side roads, many of the issues that have been raised, will be improved, thus resulting in the strain on neighbouring borough's reducing.

In recent months a cross working party has been formulated, attended by senior officers from all Haringey, Hackney and Islington Councils with a focus on Finsbury Park. Any potential impact on neighbouring borough's resulting from the events in the Park will be highlighted and discussed within this forum.

As regards concerns over the clean up costs of the event being passed back to Hackney, the cleansing of pre-designated streets around the Park, and covering all three borough's is provided by the event organiser, in addition to the continuation of normal services. Cleansing activity is co-ordinated and monitored on event days, with any issues responded to quickly.

If these events are to proceed, a team of Officers from LB Haringey will be in attendance at all times, monitoring the event and the surrounding area. This will include carrying out monitoring of the side streets that fall within all three borough's, and reporting any issues that may arise. This will also inform any future focus on cleansing routines during the major events.

As regards the assertion that residents will leave the area as a consequence of the event, officers are of the view that there are sufficient safeguards in place to mitigate against the impact of the event on the surrounding residential area.

As regards a lack of consultation, Council officers and councillors from LB Hackney are part of the Finsbury Park Events Stakeholder Group and LB Hackney is part of the Safety Advisory Group which meets to discuss any concerns and plan accordingly.

As regards the location of the events, the main area used to accommodate the proposed events is commonly known as the bandstand field. This area is most suited to hosting events of this scale due to the topography of the landscape and infrastructure surrounding it. This is further detailed at paragraph 6.12 of this report. This area is specifically set out in the Premises Licence used to host the proposed events.

The Friends of Finsbury Park

Although the Friends acknowledge that the Slammin' Events are more the size that they wouldn't object to taking place in the Park, they have raised specific concerns over noise disruption. The Council is committed to working with event

organisers to reduce the effects of noise from events on residents, and will continue to work with its own consultants, noise officers and all event organisers to improve the management of noise levels.

Residents have raised concerns with the vibrations and shaking of buildings which we believe is due to low level noise frequencies. Both the Applicant and the Council's Noise Team are looking to monitoring these frequencies for 2018 to get a better understanding of what steps can be taken to manage these frequencies better. The Council is purchasing noise level metres that measure low frequency noise.

As regards the numbers attending the event, see the corresponding paragraph above in relation to the same complaint made by Hackney Council. Further, also see the comments on the law made by the Assistant Director, Corporate Governance at paragraph 9.2 below.

As regards the duration of the events, see the corresponding paragraph above in relation to the same complaint made by Hackney Council. Further, see paragraphs 6.12 – 6.17 above which comments on the footprint which will be taken up by the events, and the areas which will remain open and available to the public whilst the events are taking place. For those reasons, officers consider that to be proportionate balance.

As regards the environmental impact of the event on the Park, see paragraphs 6.22 – 6.23 above in relation to the proposed post event restoration plan. In addition, Applicants are required to pay a refundable grounds deposit before moving onto site, to ensure any damaged caused during their hire of the site is rectified and paid for by them, at no cost to the Council.

The amount of deposit is determined by the type and size of the event, and is set out and agreed through the Council's process of setting its annual fees and charges. For a major, commercial event taking place in Finsbury Park this has been set at £15,000. This would only be refunded after any associated costs / damages have been paid. If costs / damages incurred come to more than the deposit amount, the event organiser is obliged through the park hire agreement to pay all outstanding costs.

In 2016 the Parks Service invested in new equipment and machinery allowing faster restoration of grass areas after events.

As regards concerns over safety and ASB, see the corresponding paragraph above in relation to the same complaint made by Hackney Council. Further, the policing of the events is discussed in detail both at the Safety Advisory Group and between the Police and the event organiser. A proportionate policing plan will be put into place based upon the intelligence available to the MPS which is kept under constant review. Where appropriate costs are recovered under the terms of a Special Police Services Agreement in accordance with Section 25 of the Police Act 1996.

Specific deployments of officers on event days are a matter for the event commander and at all times are based upon the need to discharge, or core

policing responsibilities of protecting life and property, preserving order, preventing the commission of offences and bringing offenders to justice.

The Policing plan is aimed at providing a visible presence and reassurance for the general public in the area. The Policing response is assessed and determined by Scotland Yard and forms part of the overall provision of policing in London on the given day. There is the ability to call upon additional resources or specialist teams if the need arises. Due to these being large gatherings there is always a counter terrorism element considered and action plan put in place should the need arise.

The use of the National Police Air Service is also at the request of the event commander and in common with many large events in London the images provided from the air assist in the deployment of assets on the ground contributing to a safe event. We aim to minimise the amount of time the aircraft is on task as much as possible.

If there were other events taking place in the local area, on the same day as the proposed events, they would be discussed by the Safety Advisory Group, including Police and transport providers. A decision would be made here as to if a conflict would have an impact on resources of either event. There are currently no confirmed music events planned to take place at the Emirates Stadium.

Islington Council

As regards managing and resourcing the impact of the event on the surrounding area / Policing / safety issues / numbers attending the events, see the corresponding paragraphs above in relation to the same complaint made by Hackney Council and The Friends of Finsbury Park above.

Residents of Tancred, Venetia, Conningsby and Lothair Roads

As regards concerns over the number of events and concerns over noise disruption, see the corresponding paragraph above in relation to the same complaint made by Hackney Council.

As regards the concern over events taking place during exam time, this issue is addressed in more detail in the Equalities Impact Assessment (Appendix 3). However, all libraries in Haringey will remain open during the event period, allowing young people and adults an alternative quiet space to study or work.

As regards concerns over the footprint of the event / damage to the Park / rubbish / egress issues, see the corresponding paragraph above in relation to the same complaint made by the other objectors above. In addition, since 2014 Oxford Road Gate has been locked on event days at 4pm, stopping event attendees egressing onto residential streets after the event. This is advertised in advance of each event, and alternative routes are provided at the gate.

As regards concerns over parking, over the last couple of years various parking restrictions have been implemented in some of the Haringey roads adjacent to the Park. In 2017 parking restrictions were implemented which resulted in

minimal complaints from residents. Parking in the area over the events days will continue to be monitored to ensure residents' parking is maintained.

Parking in the Park is limited to staff working the events and is managed by the event organiser. Public parking is prohibited, with the exception of blue badge holders and pre-arranged parking for park user groups.

Stroud Green Residents Association

As regards concerns over the number of events / footprint of the events / ASB / noise / environmental impact, see the corresponding paragraph above in relation to the same complaint made by the other objectors above.

As regards concerns a lack of information over set up and take down dates, every effort is made to ensure that such periods are sufficient for the safe installation of an event area, while retaining as much public access as possible as detailed previously in this report. Detailed discussions take place with event promoters' months in advance of the event to agree how a phased closure of the event space is managed as build progresses, and to ensure vehicle movement through the park during these times is managed and controlled. These plans are shared with the Finsbury Park Event Stakeholders Group with any comments for improvement being discussed in detail with promoters.

Councillor Tim Gallagher

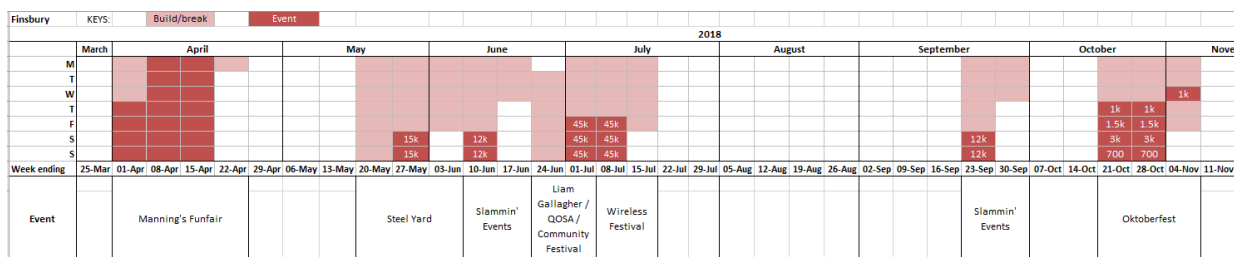
As regards concerns over the number of events / footprint / noise / set up and take down dates, see the corresponding paragraph above in relation to the same complaint made by the other objectors above.

- 6.29 In order to further assist the Cabinet Member, details of the overall picture in relation to other applications to stage events which require Cabinet Member Approval in 2018 is as follows.
- 6.30 A total of nine hire applications were received in 2017 from event organisers wanting to host large or major events in the Park between March and October 2018. Five of these events have a capacity of 20,000 attendees or less and four events, have a capacity of circa 45,000 attendees.
- 6.31 Four of the applications were looking to take place in July, but realistically only two of these could be accommodated.
- 6.32 To date 1 application has been withdrawn by the event organiser.
- 6.33 Seven applications for Finsbury Park are now at a stage where Cabinet Member approval is to be sought in principle to allow the park hire applications to progress. These are:

Event	Event Dates	Duration	Build / Break Dates	Capacity	Event Classification	Event Area % of Park
Manning's Easter Fair	Thursday 29 March to	18 days	Monday 26 March /		Medium	4%

	Sunday 15 April		Monday 16 April			
Steel Yard	Saturday 26 & Sunday 27 May	2 days	Monday 14 June / Friday 1 June	15k	Major	Less than 15%
Southport Weekender & Tranz-mission	Saturday 9 & Sunday 10 June	2 days	Monday 4 June / Wednesday 13 June	12k	Major	12%
Liam Gallagher, Queens of the Stone Age and Community Festival	Friday 29, Saturday 30 June & Sunday 1 July	3 days	Tuesday 19 June /	45k	Major	27%
Wireless Festival	Friday 6, Saturday 7 & Sunday 8 July	3 days	/ Friday 13 July	45k	Major	27%
Hospitality in the Park & Abode	Saturday 22 & Sunday 23 September	2 days	Monday 17 September / Wednesday 26 September	12k	Major	12%
London Oktoberfest	Thursday 18 – Sunday 21, Thursday 25 – Sunday 28 October, Wednesday 21 October	9 days	Sunday 14 October / Friday 2 November	Between 700 – 3,000	Medium	7%

6.34 If the above events were all to progress to fruition then the 2018 season would look like this:



7. Contribution to strategic outcomes

- 7.1 Hosting large and major events within the Park contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these type of events with minimal travel.
- 7.2 The recommendations made will contribute to policy and practice primarily in relation to Priority 3 of the Corporate Plan: 'A clean, well maintained and safe borough where people are proud to live and work'.
- 7.3 In addition there are links to the Corporate Plan in relation to:
 Priority 2: 'Enable all adults to live healthy, long and fulfilling lives'
 Priority 4: 'Drive growth and employment from which everyone can benefit'

8. The Open Spaces Act 1906

- 8.1 The income generated from the events is for the benefit of the Park itself, and is fundamental to keeping it open as a viable facility.
- 8.2 All income generated through events specifically held in the Park, will be spent in the Park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the Park. Any surplus event income derived will be used to make improvements to the Park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.
- 8.3 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising the Park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in principle approval for the events to take place prior to the Cabinet Member coming to a settled view.
- 8.4 Officers have set out the concerns from objectors and how they can be overcome, at the sub paragraphs under 6.28 above. Officer responses to the concerns raised recognise that a large proportion of the Park will remain open whilst the events take place, and that the event days take up no more than 12% of the Park for 1% of the year / 5% of the year, including build and break days. These responses also take into consideration the outcome of the EqIA.

9. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

9.1 Chief Finance Officer (including procurement)

This information is exempt and is attached as Part B of this report.

9.2 Legal

9.2.1 The Assistant Director, Corporate Governance has been consulted in the preparation of this report, and makes the following comments.

9.2.2 The law which governs the Council's powers to hire the Park in these circumstances was challenged in the High Court on an application for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the Park.

9.2.3 The case was heard on 8th and 9th June 2016, and the judge delivered his judgment on 22nd June 2016. In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 – all of which govern the ability to permit entertainment in open spaces such as the Park – *“creates different powers for different places subject to different limitations”*. Accordingly, the judge went on to rule that *“s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park”*.

- 9.2.4 The significance of that ruling, was that the restriction placed on the amount of the Park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts – *“one acre or one tenth of the [Park] whichever is greater” / “12 days in any one year, nor four [six in London] consecutive days on any one occasion”* – simply did not apply.
- 9.2.5 Having been refused permission to appeal by the judge, the Friends made an application to the Court of Appeal. On 19th December 2016, the Court of Appeal granted the Friends of Finsbury Park permission to appeal on the ‘legal powers issue’. The basis for the decision was because the issue *“raises a point of considerable importance for London local authorities and ought to be considered by the Court of Appeal.”*
- 9.2.6 The Court of Appeal also granted an application made by the Open Spaces Society for it to be heard in the appeal, on the grounds that *“The issue in the appeal is of importance to London open spaces and parks”*.
- 9.2.7 The appeal was heard on 2nd November 2017, and the judgment was delivered on 16th November 2017. All three judges dismissed the appeal, in ruling that the High Court judge had correctly identified what the legal power position was.
- 9.2.8 Having been refused permission to appeal, the Friends filed an application with the Supreme Court on 14th December 2017. Officers have since filed notice of objection to the application, and a decision is awaited.

The Current Applications

- 9.2.9 During the course of the hearing in the Court of Appeal, the Friends and the Open Spaces Society introduced new representations not made in the High Court, concerning the fact that the Council holds the Park on trust for the enjoyment by the public as an open space pursuant to section 10 of the Open Spaces Act 1906 (the 1906 Act).
- 9.2.10 The Council conceded that the 1906 Act did apply. Accordingly, in coming to a view on the Recommendations contained in this report, the Cabinet Member is required to consider whether in light of the duty held under the 1906 Act, it would still be reasonable to exercise the power under section 145 of the Local Government Act 1972, to close off part of the Park for the number of days proposed to facilitate the events applied for. In so saying, the attendance at music and dance events is itself recreational, and therefore within the statutory trust.
- 9.2.11 Any decision reached by the Cabinet Member is required to be one which is balanced, rational and in the interests of all park users in terms of an overall assessment of the benefits and detriments of public recreation in relation to different sections or user groups within the community. The analysis of the objections to the events, the comments made by officers on those objections, and the outcome of the EqlA are key to aiding the Cabinet Member in the decision making process.

9.2.12 Given the outstanding decision on the question of a further appeal - and notwithstanding the fact that the law remains as found by the High Court and the Court of Appeal unless or until it is overturned on appeal – it is important that the Council takes all necessary, proportionate and reasonable steps to protect its position when considering all applications in the interim. Accordingly, if the Cabinet Member is minded to adopt the recommendations in this report, then the following non-exhaustive list of conditions should also be attached to any approval to permit these applications:

- (1) Approval is conditional on the outcome of any appeal to the Supreme Court – assuming that the appeal is heard on a date prior to the events - being to uphold the decision of the Court of Appeal
- (2) Approval is given subject to contract
- (3) Delegated authority is given to the Interim Director Commercial and Operations - acting on advice from the Assistant Director, Corporate Governance - to attach any other conditions as deemed appropriate

9.3 Equality

9.3.1 The Council has a public sector equality duty under the Equality Act (2010) to have due regard to:

- tackle discrimination and victimisation of persons that share the characteristics protected under S4 of the Act. These include the characteristics of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex (formerly gender) and sexual orientation;
- advance equality of opportunity between people who share those protected characteristics and people who do not;
- foster good relations between people who share those characteristics and people who do not.

9.3.2 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey's Outdoor Events Policy which governs the assessment of event applications to Finsbury Park. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major worship based events. However, it reasoned that this restriction could be justified because such religious/belief based events by their very nature could exclude others who don't share that religion/belief from attending the event or using the park more generally.

9.3.3 The Policy aims to strike a balance between ensuring that parks, such as Finsbury Park, can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting major events and for these events to contribute to our borough's cultural and leisure offer.

9.3.4 An equality impact assessment has been completed to accompany the Slammin' Events applications and can be found in Appendix 3. The assessment explores impact on residents in the immediate wards surrounding Finsbury

Park: Stroud Green (LB Haringey), Harringay (LB Haringey), Brownswood (LB Hackney), Finsbury Park (LB Islington) as well as groups who shared protected characteristics.

- 9.3.5 The assessment identifies that children, women with children and people with disabilities will be impacted negatively by the proposal, as they are more likely to use the park. However, the impact on these groups is not assessed as significant, partly because the Council is taking a number of actions to mitigate equality issues arising from the events. The assessment also identifies that the events create considerable benefits for the community, improving equality of opportunity and fostering good relations.
- 9.3.6 The council is committed to working with event organisers to reduce the effects of noise from events on all residents living near the park, and will enforce the individual conditions that accompany the event's permission including those related to reducing disruption, number of days (including set up) and maximum event space.

10. Use of Appendices

- 10.1 Appendix 1 – List of Finsbury Park stakeholders who were consulted
- 10.2 Appendix 2 – Finsbury Park stakeholders' full responses to large / major park hire applications
- 10.3 Appendix 3 – Equality Impact Assessment: Applications by Slammin' Events Ltd to hire Finsbury Park for two weekends to host music festivals in June and September 2018
- 10.4 Part B – Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972

11. Local Government (Access to Information) Act 1985

- 11.1 Haringey Outdoor Events Policy - <http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf>

Appendix 1:

List of Finsbury Park stakeholders who were consulted

Stakeholder consultation		
As set out in the Outdoor Events Policy, stakeholders were emailed on Monday 9 th October 2017 with details of the Slammin' Events park hire applications received for Finsbury Park 2018.		
36 external stakeholder groups, plus internal council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving ten working days to respond to the application with comments.		
A full list of stakeholders is below. Those marked in green provided a response to the consultation.		
External stakeholders	Internal council colleagues	Statutory bodies
Access to Sport	Cabinet Member for Environment	London Fire Brigade
Alpha Dog Club	Parks Service	Metropolitan Police Service
Ambler Primary School	Licensing	London Ambulance Service
British Military Fitness	Food Safety Team	Transport for London
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway
Finsbury Park Art Hut	Health & Safety Team	
Finsbury Park Boats	Highways	
Finsbury Park Bowls Club	Neighbourhood Action Team	
Finsbury Park Cafe	Parking Services	
Finsbury Park Sports Partnership	Veolia	
Finsbury Park Trust		
Furtherfield		
Harringay Green Lanes Traders Association		
Highbury Community Association		
Ladder Community Safety Partnership		
London Borough of Hackney		
London Borough of Islington		
London Mets Softball Club		
Manor House Development Trust		
Park View Cafe		
Parkrun		
Parkwood Primary School		
Pedal Power		
Regiment Fitness		
Saracens RFC		
Stroud Green Residents' Association		
Stroud Green School		
Stroud Green Traders Association		
The Friends of Finsbury Park		
Try Tag Rugby		
Harringay Ward Members x 3 (LB Haringey)		
Stroud Green Ward Members x 3 (LB Haringey)		
Seven Sisters Ward Members x 3 (LB Haringey)		
St Ann's Ward Members x 3 (LB Haringey)		
Brownswood Ward Members x 2 (LB Hackney)		
Finsbury Park Ward Members x 3 (LB Islington)		

This page is intentionally left blank

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

Received: Sunday 22 October 2017
From: Bruce Devile
Head of Business Intelligence & Member Services
Chair, HEAT – Hackney's Safety Advisory Group

Hackney Council strongly object to the proposed event programme in Finsbury Park for 2018. It proposes an unacceptable and significant increase in use of the park for major events. These major events have significant and detrimental effects on residents and businesses in Hackney and disproportionately affect Hackney compared to Haringey, without any of the benefits. The proposed event programme would also place significant strain and financial burden on our services particularly around street cleansing, parking, ASB and enforcement.

Hackney residents and businesses have suffered intolerable issues from the large scale events in Finsbury Park, currently and most notably Wireless. 45,000 people daily arrive and depart from these events, many of them using Hackney's streets. The events also attract large numbers of non-ticket holders to the area which add to the significant ASB. There is widespread street and garden urination, drug dealing, threatening behaviour, littering and noise and for some vibration disturbance. The stewarding levels supplied/paid for by event promoters for our residential roads are wholly inadequate and as such do not afford any re-assurance or order for our residents and businesses. The policing of Hackney residential roads during events is woefully inadequate. Many residents feel forced to move out for the duration of the events and a number of businesses also involuntarily close.

Based on previous events, we would question whether these events will be able to meet their licensing objectives.

These large events place a significant strain on Hackney Council services, both in the planning for them, but also the execution and clean up. The Council is left with many of the costs which are inevitably passed back on to Hackney residents. The proposed number of events would require significant staff investment from Hackney Council both in terms of service planning and provision but also additional resources dealing with residents' complaints and disquiet.

There are long term potential social cohesion issues for the area if the number of events increases to the proposed levels. Event numbers at the proposed levels are likely to result in longer standing residents move out of the area. Many could decide to rent their homes out on short term lets or sell with houses likely to be bought and converted in to smaller units with a more transient population. Some local businesses may also be forced to close or relocate – unable to survive from the lost trade for the increased number of days.

We are extremely disappointed that Haringey Council feel the need to increase event numbers so significant without meaningful consultation or discussion with Hackney

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

residents and without seemingly due consideration to moving the location to another section of the park so that the primary effects are experienced by Haringey residents. The proposals will result in a huge concentration of events in a short period of time – a concentration probably not experienced by residential properties so close to an event space anywhere else in London and without stewarding numbers and proactive policing to safeguard residents.

With the current proposals our residents will have ASB, noise, disruption and alike for 12 days/nights out of 30 consecutive Friday and Saturday nights from May to early July 2018. Around ½ million people will also attend in that small window. By comparison the same period in 2017 saw under

Received: Monday 23 October 2017
From: Friends of Finsbury Park

Just to clarify on our position with respect to the proposed Slammin' Events events:-

In terms of their size, we do feel that these events are closer to what we would regard as an acceptable size for events to be held in the park. However, we did receive a number of complaints this year particularly in relation to the noise levels emanating from the Slammin Events concerts, which many told us were louder and more obstructive than during the Wireless festival. Therefore, we do not object to future Slammin Events events being held, but only to the extent that the noise levels can be better managed and monitored at subsequent concerts.

This email represents the response from the Friends of Finsbury park to the six proposed event applications to take place in Finsbury Park over the summer of 2018.

Unfortunately we do not have the resources to respond to each of the events individually, so this response is in relation to all of the six proposed events.

- Friday 4, Saturday 5 and Sunday 6 May
- Festival Republic music event, capacity 20k daily - Object

- Friday 1, Saturday 2 & Sunday 3 June - Object
- Ground Control Productions music event, capacity 45k daily

- Saturday 9 & Sunday 10 June - Do not object
- Slammin' Events music event, capacity 10k – 12k daily

- Friday 29, Saturday 30 June & Sunday 1 July - Object
- Festival Republic Community Event, capacity 45k daily

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

- Friday 6, Saturday 7 & Sunday 8 July - Object
- Festival Republic Wireless Event, capacity 45k daily

- Saturday 22 & Sunday 23 September - Do not object
- Slammin' Events music event, capacity 10k - 12k daily

While the Friends are not against events taking place in the park in general, we do feel, as we have said before, that events should be limited in their size and number to a scale that is respectful to the rights of the local community to access Finsbury Park, one of Haringey's largest and most notable parks, as their public resource. As such we do not feel that the proposed series of events are suitable for being held in Finsbury Park. We give the following reasons for our response:

Size of events

You will know that our current judicial review, which is to be heard next month, relies on the Greater London Parks and Open Spaces Act 1967. This Act stipulates that no area greater than one tenth of the area of a park should be closed off from the public for use by concerts, exhibitions and so on. It is the view of the friends that this particular provision is a sensible one which, regardless of its legal force, ought to be adopted as a provision into Haringey's Events Policy. If any event is limited to a tenth of the size of the park, then this ensures that the majority of the park remains useable for local residents, sports groups, community groups and so on without disrupting their activities. The current proposals occupy up to three times what under the 1967 Act would represent the legal limit. We feel that this is too great a disruption and burden and to exert on the park and its users.

Duration of events

It is our view that a park, if it is to satisfy the proper definition of a park, must not be rented or leased out to private individuals or groups and open to the public for the majority of the time. The proposed events, if they are all to go ahead, will close off a very large section of the park for the majority of the summer, which is the period where the park would otherwise be most popular and used by members of the local community. In our view this means that Finsbury Park is no longer being treated as a park as far as Haringey Council are concerned, and in this regard we feel that Haringey Council have abrogated their duty to preserve, protect and maintain parks and open spaces for the benefit of the general public. We would note that there is no other park in Haringey, as well as no other park in London, as far as we are aware, that is being closed off from the public for private events of the frequency, scale and duration that Finsbury Park is being closed for.

Environmental damage

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

We are seriously concerned by the potential damage that a series of consecutive festivals could do to the park. The state of the fields and soil in the park has already been greatly depleted by the number of events that have been held in the park since 2014. A further increase in the number of events is only going to exacerbate this problem, which will create longer term problems relating to the compaction of soil.

Safety and anti social behaviour concerns

The presence of multiple large-scale festivals in a single area attracts significant crime and anti-social behaviour, as well as fostering something of a drugs market in the area. There is a real spike in crime in the area during and after these effects. Dozens of people wrote to us during the Wireless Festival last year, for example, to inform us of their own experiences of anti-social behaviour and crime. Much of their experiences were really quite shocking. Please see attached our "Wireless Report", which documents some of the experiences that members of the local community had during these events. We are concerned by the long-term damage that the levels of crime and anti-social behaviour bring to our community.

In conclusion, we would not object to a minority of these events going ahead, to the extent that their anti-social effects were mitigated and that they were subject to the provisions of the 1967 Act, in particular in relation to their size. However, the number and size of events being proposed is of a ludicrous and wholly unacceptable scale which carries with it no benefit to Finsbury Park whatsoever.

Attachment: Wireless report.pdf

Received: Monday 23 October 2017
From: Jan Hart
Service Director – Public Protection, Islington Council

Thank you for your event notifications, which requires comment by today. Please take this as the collective response from Islington.

The larger events in Finsbury Park always impact on our residents and require us to resource our own response to address them despite the fact that we derive no benefit from the activities. We acknowledge that rubbish clearance and some stewarding is supplied by the event organiser however this is provided, in our view, to a minimum and only in the immediate vicinity of the park. The events have a wider impact and this increased last year when the Wells Terrace entrance to Finsbury Park station closed and changed the dynamics of egress from the events. We documented our concerns in relation to crowd management at egress to

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

Haringey along with the suggestion that the event organiser's submission should be independently evaluated prior to them taking place.

Received: Monday 23 October 2017
From: CA
For and on behalf of residents

Dear Sarah

I am writing on behalf of myself and 25 neighbours, all residents of Tancred, Venetia, Conningsby and Lothair Rds North and South (listed below). We've not yet formed a Resident's Association, as we communicate a lot by email, which suits our purposes well, although I now gather this means we can't represent ourselves at the Stakeholders' meetings. Please can you let me know how a representative of our group can join the stakeholders group?

I have listed our concerns and objections to the proposed events for 2018 below, and hope you are able to accept this feedback from our group.

Many thanks
CA

Feedack from residents in Lothair Rds N&S, Tancred and Venetia Roads

We were extremely alarmed to hear of the amount and size of large commercial events proposed for 2018 in Finsbury Park. There were various issues with the concerts this year, which made it very unpleasant to be at home/in the area at the time of the concerts, and it's a great worry to realise that the frequency, size and duration of these events could increase considerably next year. We understand that the council wants to make an income from Finsbury Park, but we strongly feel that the council should take resident's concerns into consideration, and come to a compromise (ie only hold the smaller events, and less frequently, with more restrictions on sound levels). I, and several people I know, try and go away for the weekend when large events take place in the park, but this isn't always possible, and it's unreasonable to expect us to go away for the 5 or 6 weekends of proposed events next year, or to expect us to put up with the disruption and noise caused by the concerts if we stay at home.

To summarise, our issues are:

noise – this varies a lot depending on the direction the wind blows, but at the last event in September noise levels were so high on the Sunday that we could hear the bass to the extent it disturbed us watching TV in our houses despite having our windows closed (one of my neighbours expressed it as “the noise is driving us potty!”, which summarises what it's like. I beg you to spare a moment to consider

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

how it feels to have loud bass thudding through your house from 12pm-10pm. And then to have the threat of this happening more and more often each year.

3 consecutive days of noise disruption is too much – events should be restricted to a maximum of 2 consecutive days

No concerts should take place during exam time – there are many children of GCSE age in the surrounding streets, and any event during May and June could seriously hinder a student's ability to study and revise at home, if the wind blows the sound waves in the direction of their house (as happened in September for residents in my area, on the north side of the park).

Access to the park – the large events take up too much space in the park, and take over some of the most used areas. They also restrict access for too long a period of time. Several of us use the park every day – for pleasure/sport/children's activities/cycling to work and many of these activities are restricted by the large events such as Wireless.

damage to the park caused by the events gets worse every year - be it in broken branches, damaged paths and road surfaces, damage to grassy areas, most of which take months to recover (or even years – the grassy area near the Oxford Road entrance still hasn't recovered since Wireless 2016). The proposed increase in number and duration of events would make this even worse, and the park would have no time to recover in between events, and would get more and more run down.

Oxford Road gate. During big events, the Oxford Road gate (the pedestrian bridge across the railway) is shut at 4pm (I think that still happens – there are still signs up saying so, anyway). This started a few years ago at the request of neighbours on the other side of the bridge, and I think followed unruly post-concert scenes at one of the pubs on that side. Closing that gate so early on a summer weekend cuts our access to Parkland Walk – and indeed, cuts the Capitol Ring path for all users – for several prime hours, each time, and at a time when we can't use much of the park so naturally want to walk somewhere else. The Council and the concert organizers should find a way of preventing disruption on the Oxford Road side without preventing people from using this valuable outdoor resource.

Rubbish. During the most recent Wireless concert, the baseball field was a sea of plastic waste. This doesn't happen when there isn't a concert, which suggests there is some deficiency in agreements with the concert organizers to keep waste under control. What will be done to correct this?

Parking in the park. A significant amount of park space is devoted to parking, and this problem becomes worse during concerts. At one concert last year it seemed as if the parking was being managed by the concert organizers, and they had a number

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

of cars parked on the grass near the Hornsey gate. That, obviously, should not be permitted.

We'd appreciate your comments, and any advice you can offer on whether you're able to represent us, or who could.

Many thanks

Signed by 26 residents of in Lothair Rds N&S, Tancred and Venetia Roads

Received: Monday 23 October 2017
From: K G
Acting Chair, Stroud Green Residents Association

I am responding on behalf of the Stroud Green Residents' Association to the consultation on the above applications to use Finsbury Park in 2018 for various large-scale events. I note from your email to the Stakeholders Group of 6th October that Haringey is considering either the application from Ground Control Productions for a music event from on site 18/05 to off site 10/06 with the actual event scheduled for 01/06 to 03/06 (50,000 daily) or that from Slammin' Events for a music event from 09/06 to 10/06 (12,000 daily), although neither the applications from Slammin' Events nor those from Festival Republic give any indication as to the length of time they will actually be using the park. It is therefore very difficult for Stakeholders to give a reasoned response to those applications although it can perhaps be assumed that for events organised for such large numbers of attendees, the park will be out of commission for a considerable length of time. Indeed should the applications received from Slammin' Events and Wireless Festival be agreed as well as that from Ground Control, the likelihood is that a large part of Finsbury Park will be out of commission to regular users from mid April to mid July, straddling both the early and late May Bank Holidays. On top of that there is a further application from Slammin' Events for an event on 22nd and 23rd September 2018 (HGY06565) with whatever set up and clear up time before and after.

In view of this complete lack of information regarding on- and off-site dates for preparation and clear up from both Slammin' Events and Festival Republic, SGRA feels that Haringey should have returned the applications to ask for more details, especially as both organisations have used Finsbury Park in the past and are aware of the general negativity from residents when it comes to these music events being staged there. It is noted that the application from Ground Control Productions for Field Day (HGY06585), whilst in itself undesirable in Finsbury Park, has at least very detailed information on the event itself.

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

After this year's events there were still reports from locals of anti-social behaviour in and around the adjoining streets to Finsbury Park. Streets and gardens were still being used as "toilets" despite the extra facilities provided by event organisers. Mini gas canisters were strewn in the gutters and not cleared away. This is distressing for residents and is not to be tolerated. Haringey needs to further stress the paramount importance of care and consideration for those who live and work in the local area.

25th October 2017

Sarah Jones
Events and Partnerships Manager - Parks and Leisure Services
Commercial and Operations

via email

Noise levels continue to be a problem which SGRA finds unacceptable. If the wind is blowing in a certain direction during a concert, the noise for residents can be unbearable, with no music as such being discernible only a loud booming bass beat!

As always the park itself was in a sorry state this year. No matter how much money is thrown at refurbishing the pathways, roads and grass, it is a fact that total devastation occurs when so many thousands of people plus heavy goods vehicles are underway in the Park over such a length of time.

Residents continually ask what revenue these events bring to Haringey's coffers and how exactly is the money spent. A more open forum on the income and expenditure streams would be welcome.

SGRA continues to stress that the number of large-scale events is excessive and would urge Haringey Council to again put its residents and the negative impact on them and their families to the forefront before agreeing to these applications. SGRA acknowledges that Haringey will also receive applications from other organisations for events that are more in keeping with the use of a public space (fun runs, community-based activities) and generally speaking would find these far more acceptable.

Received: Wednesday 25 October 2017
From: Cllr Tim Gallagher
Councillor for Stroud Green Ward

Dear Thema

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

I would be grateful if you could include the comments from the resident below in the consultation for this year's Finsbury Park concerts.

Dear Councillors,

I am writing to you all in connection with the applications for six major music in Finsbury Park next summer which were circulated to you and others by email from the Council on 13 October.

As the Council will not accept comments direct from individuals I have been advised previously by Sarah Jones (Haringey Council Events and Partnerships Manager) that I can make representations via my local councillor. I would appreciate it if you could therefore forward this email to Haringey Events Office [thema.channer2@haringey.gov.uk] and also to the Chair of the Finsbury Park Events Stakeholder Group who I believe is Councillor Ahmet. I would also appreciate it if you could also show support for my concerns. If you can't support I would be interested to know why.

My comments:

Details of of applications for six Finsbury Park music events for the summer of 2018 have been circulated (16 days over six weekends - 4,5,6 May; 1,2,3 June; 9,10 June; 29,30 June/1 July; 6,7,8 July and 29,30 September). Whilst the consultation asks for comments on the individual events I am of the opinion that these six events have to be considered together as it is the number and frequency of events which most affects local residents and park users.

For the early summer events it is looking as if between Friday 27 April and Friday 13 July there will only be two weeks when the Park is not being used (i.e. for set up, take down or the actual event) for events purposes. These plans ignore the fact that the park is well used by local residents during what are often the best months for outdoor activities, they will be prevented from enjoying these because of the construction work going on.

Local residents will also have to put up with the event noise on the six weekends . This noise can be very intrusive and means that residents have to keep their windows shut even when the weather is fine and hot. I live in a top floor flat at the higher end of Stapleton Hall Road (near to Quernmore Road). When these major events are held the noise can be heard quite clearly in my living room which faces towards the park. Going into my kitchen at the back, I can't escape the noise as the sound echoes back from the houses further up the hill.

On event days this noise starts at about 1pm and goes on 'till 10/10.30pm. In addition, there are sound checks from 10am and on the preceding day. All this noise

Appendix 2:

Finsbury Park stakeholders' full responses to Slammin' Events park hire applications

makes staying in my flat an unpleasant experience, especially on warm days when I have to keep the windows shut [I am right underneath a flat roof with no protection from the sun and on hot event days I am faced with the choice of either keeping the windows open and having to suffer the noise or keep the windows shut and suffer the heat - some choice].

I could reluctantly put up with three days of Wireless in July plus one or two days in September, but six weekends is just too much. I ask that the Council restrict the number of days events to five. I believe that the Council's income target could be met by just having five days of events.

If the Council / event promoters refuse to reduce the number of event days I want the Council / event promoters to compensate me and other residents who feel that they cannot put up with this noise and want to go away for the event weekends. I would expect the payment of hotel bills and travel expenses as a minimum. I also ask that the Council / event promoters provide air conditioning equipment for residents who have to stay and have to keep their windows shut.

With regard to the individual events I note that of the six events only the Field Day event gives the on site/off site dates, the other five omit this information. This information is essential in considering the impact that the work will have on the park. In the absence of this information these five applications should be rejected as the lack of information means that an informed judgement about the impact cannot be made.

Finally, I note that if all the applications are approved, this will breach Haringey Council's Outdoor Events Policy 2014 which limits major events (more than 10,000 attendees) to five per year with a duration of 1 to 3 days each - maximum of 15 days. The applications under consideration are for six events over 16 days.

EQUALITY IMPACT ASSESSMENT

The **Equality Act 2010** places a '**General Duty**' on all public bodies to have '**due regard**' to the need to:

- Eliminating discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advancing equality of opportunity for those with 'protected characteristics' and those without them
- Fostering good relations between those with 'protected characteristics' and those without them.

In addition the Council complies with the Marriage (same sex couples) Act 2013.

Stage 1 – Screening

Please complete the equalities screening form. If screening identifies that your proposal is likely to impact on protected characteristics, please proceed to stage 2 and complete a full Equality Impact Assessment (EqIA).

Stage 2 – Full Equality Impact Assessment

An EqIA provides evidence for meeting the Council's commitment to equality and the responsibilities under the Public Sector Equality Duty.

When an EqIA has been undertaken, it should be submitted as an attachment/appendix to the final decision making report. This is so the decision maker (e.g. Cabinet, Committee, senior leader) can use the EqIA to help inform their final decision. The EqIA once submitted will become a public document, published alongside the minutes and record of the decision.

Please read the Council's Equality Impact Assessment Guidance before beginning the EqIA process.

1. Responsibility for the Equality Impact Assessment

Name of proposal	Applications by Slammin' Events to hire Finsbury Park for two weekends to host music festivals in June and September 2018
Service area	Commissioning & Client: Active Communities
Officer completing assessment	Sarah Jones: Events & Partnerships Manager
Equalities/ HR Advisor	Luke Rigg: Policy & Equalities Officer
Cabinet meeting date (if applicable)	Cabinet Member Signing
Director/Assistant Director	Stephen McDonnell: Interim Director, Commercial & Operations

2. Summary of the proposal

Please outline in no more than 3 paragraphs

- *The proposal which is being assessed*
- *The key stakeholders who may be affected by the policy or proposal*
- *The decision-making route being taken*

The Council has received two major event applications from Slammin' Events to hire part of Finsbury Park for a weekend in June and a weekend in September 2018.. The proposed events are:

- Southport Weekender and Tranz-mission, a two day event on 9 and 10 June;
- Hospitality in the Park and Abode, a two day music event on 22 and 23 September.

The Applicant has applied to hire the space known as the bandstand field to facilitate the main event area for all three events.

The bandstand field is a green expanse of grass, which slopes gently down to the southern boundary of the park, creating a natural amphitheatre.

Both of the prospective events require the bandstand field of the park, and also a small section of the internal park carriageway which runs between Finsbury and Hornsey Wood Tavern Gates. This is to accommodate attendee numbers of up to 14,999 as specified under their Premises Licence conditions.

The total area used for these two weekends of events equates to 12% of the Park. The remaining 88% of the Park remains open and accessible to the public at all times.

Whilst located in Haringey, Finsbury Park sits on the borders of neighbouring boroughs of Hackney and Islington. Therefore, recognised stakeholders also include residents' associations and schools from the three boroughs, Hackney and Islington council officers, councillors from six adjoining wards including Hackney and Islington and all park user groups and leaseholders.

An EqlA was carried out at the time of developing the Outdoor Events Policy. However, a separate EqlA accompanying this decision will assess the level of potential impact on recognised groups with protected characteristics.

The proposed applications would be repeat events in Haringey. Slammin' Events has hosted a weekend of music events in the Park for the past four consecutive years. The June weekend of music events first took place in the Park in 2017.

Decision making process

The Outdoor Events Policy, adopted by the Council in 2014, details the approval process for determining applications. The Policy requires that, where major event applications are submitted, prior authority should be given by the Cabinet Member, as a non-key decision. The criteria for major events includes:

- expected attendance is over 10,000.

If authority is given, then officers will give in principle agreement to the Applicant for the

event application to progress. The event will then be subject to lengthy discussions with relevant authorities, including licensing before final agreement is given.

In adopting the Policy, the Council established its commitment to using the Park for a limited number of major events each year. Accordingly, the only other alternative option which would be considered would be to reject the application. This option was rejected, on the grounds that the events do not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

As part of the approval process for every park hire application, the Policy stipulates the need for consultation to take place. Paragraph 5.1.6 of the Policy states "Consultation will involve all stakeholders, including Friends Groups, Area Park Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space".

3. What data will you use to inform your assessment of the impact of the proposal on protected groups of service users and/or staff?

Identify the main sources of evidence, both quantitative and qualitative, that supports your analysis. Please include any gaps and how you will address these

This could include, for example, data on the Council's workforce, equalities profile of service users, recent surveys, research, results of relevant consultations, Haringey Borough Profile, Haringey Joint Strategic Needs Assessment and any other sources of relevant information, local, regional or national. For restructures, please complete the restructure EqIA which is available on the HR pages.

Protected group	Service users	Staff
Sex	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Gender Reassignment	We do not hold this data. The Equality and Human Rights Commission have published a national estimate.	N/A
Age	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington) Stakeholder feedback	N/A
Disability	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington); Stakeholder feedback	N/A
Race & Ethnicity	Ward Profiles: Harringay, Stroud	N/A

	Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington)	
Sexual Orientation	ONS Annual Population Data 2017	N/A
Religion or Belief (or No Belief)	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Pregnancy & Maternity	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Marriage and Civil Partnership	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A

Outline the key findings of your data analysis. Which groups are disproportionately affected by the proposal? How does this compare with the impact on wider service users and/or the borough's demographic profile? Have any inequalities been identified?

Explain how you will overcome this within the proposal.

Further information on how to do data analysis can be found in the guidance.

Users of Finsbury Park come from all ages, backgrounds and abilities. The park holds a wide range of facilities and recreational activities, aimed at both general park users and specific user groups.

However, we can infer that residents who live in the immediate area are more likely to use the park and be impacted by the events. We also know that these impacts affect children, women and people with disabilities, who are vulnerable to due to their protected characteristic. This assessment addresses the Council and event promoter's actions, which mitigate any impact. The tables below summarise the demographic data for residents in Haringay, Stroud Green (LB Haringey); Brownswood (LB Hackney); Finsbury Park (LB Islington) wards.

A) Sex (Census data, 2011)

	Female	Male
Haringay (LB Haringey)	48.6%	51.4%
Stroud Green (LB Haringey)	50.2%	49.8%
Haringey	50.5%	49.5%
Brownswood (LB Hackney)	49.6%	50.4%
Hackney	50.4%	49.6%
Finsbury Park (LB Islington)	50.2%	49.8%

Islington	50.8%	49.2%
London	50.9%	49.1%
England	50.8%	49.2%

As in common with national and regional trends, there are slightly more females than males, with the exception of Harringay and Brownswood wards.

Gender reassignment

We do not hold data on the number of people who are seeking, receiving or have received gender reassignment surgery, and there is not national data collected for this protected characteristic. The Equality and Human Rights Commission estimate that there is between 300,000-500,000 transgender people in the UK¹. It is anticipated that the major event applications will not have a disproportionate impact on this protected characteristic. All of the events proposed in this application do not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

B) Age (GLA Population Projection data, 2015)

	Harringay	Haringey	London
0 – 15	15.2%	19.4%	20%
16 – 64	77.3%	71.6%	68.6%
65+	7.4%	9%	11.4%

	Stroud Green	Haringey	London
0 – 15	15.5%	19.4%	20%
16 – 64	76.7%	71.6%	68.6%
65+	7.8%	9%	11.4%

	Brownswood	Hackney	London
0 – 15	13.9%	20.4%	20%
16 – 64	80.5%	72.4%	68.6%
65+	5.6%	7.2%	11.4%

	Finsbury Park	Islington	London
0 – 15	17.6%	15.9%	20%
16 – 64	73.9%	75.5%	68.6%
65+	8.5%	8.6%	11.4%

Ward profile data for Stroud Green, Harringay, Brownswood and Finsbury Park shows that on average 15.55% of the local population is aged between 0 – 15, which is lower than the London average of 20%.

We can infer that children and young people are more likely to use the park. Many of the play facilities within the park are aimed at children under the age of 15. All of the facilities within the Park remain open at all times during the event. Wayfinding signage is put in place at various locations around the park, detailing this.

During the stakeholder consultation, one residents' group raised the issue that the May

¹ <https://www.equalityhumanrights.com/en/trans-inequalities-reviewed/introduction-review>

event will take place at a time when young people may be revising for GCSEs/A'Level exams and could be affected by the music.

Strict noise controls for the event are in place and monitored by both noise consultants employed by the Applicant, and local authority noise officers. Events taking place on the Saturdays end at 22:30. On Sundays, the events finish at 22:00, taking into consideration that the working week begins the following day.

In addition to monitoring potential disturbance in the immediate area, the Council ensures that all libraries within Haringey are open to those wanting a quiet place to work. All of Haringey's libraries are open from 09:00-19:00 on Monday to Friday and 09:00-17:00 on Saturday. Wood Green Central Library, Hornsey Library, Alexandra Park Library and Marcus Garvey Library are open 12:00-16:00 on Sunday.

C) Disability

	Haringey	Hackney	Islington	London	England and Wales
Day-to-day activity limited a lot	6.8%	7.3%	8%	6.7%	8.3%
Day-to-day activity limited a little	7.2%	7.1%	7.6%	7.4%	9.3%
Day-to-day activity not limited	86.0%	85.5%	84.3%	85.8%	82.4%
Day-to-day activity limited a lot: Age 16-64	3.8%	4.4%	4.7%	3.4%	3.6%
Day-to-day activity limited a little: Age 16-64	4.6%	4.9%	4.9%	4.2%	4.6%
Day-to-day activity not limited: Age 16-64	62.4%	62.8%	65.5%	61.5%	56.5%

Haringey has roughly the same proportion of people where day-to-day activity is limited to some extent as London, but lower than the national average.

During the build and break for events all main thoroughfares are kept open to park users, except a section of carriageway running between Finsbury and Hornsey Wood Tavern Gates, as this is where the production area for the event is located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway.

All other parts of the carriageway, including the main cycle route running between Finsbury and Hornsey Gates, and pathways remain open at all times. All routes ensure that access for those with disabilities is maintained.

Pedal Power, a cycling proficiency trainer aimed at people with disabilities, are based in the track and gym within the Park. They use the tarmac area near to the ball courts for some of their regular, weekly sessions. This area is used by the Applicant for storage

during the times of the events and the build and break.

All efforts are made to ensure the group's activity continues whilst events are taking place in the park, with many of their sessions scheduled for the hardstanding area being relocating to the track and gym. The Council pays for any additional charges incurred as a result of this relocation. An offer has also been made by Stroud Green School to accommodate the group if needed.

By hosting major events in Finsbury Park, the Council is able to use some of the income to provide financial support to Pedal Power. In 2016, the group was awarded £10,000 to pay for an extra activity day. In 2017, the group was given a further £10,000 to purchase new equipment, including a range of bikes allowing people of different abilities to benefit from cycling training.

Parking for blue badges holders

On event days, all public parking within the park is stopped, to allow for the event to take place. However, all recognised park stakeholders and those with blue badges are allowed to maintain access to the park's car parking facilities.

For all major events that take place in Finsbury Park (over 10,000 attendance) the Finsbury Park Major Event CPZ is implemented in roads surrounding the Park, to ensure resident parking is maintained.

Due to the expected attendance numbers and that all attendees arrive in the area via public transport, parking has never been raised as an issue, at times these proposed events have taken place.

Any feedback which is received regarding the events is used by the Council to work with the Police and other agencies to ensure that any event conditions are enforced promptly. The Council will continue to mitigate any potential impact on residents who live near to the park and those with disabilities.

D) Race & Ethnicity (*Census data, 2011*)

	Black and Minority Ethnic
Harringay (LB Haringey)	34.5%
Stroud Green (LB Haringey)	25.9%
Haringey	39.5%
Brownswood (LB Hackney)	38.2%
Hackney	45.3%
Finsbury Park (LB Islington)	42.9%
Islington	31.8%
London	40.2%
England	14.6%

The data shows us that the proportion of residents who are of Black and Minority Ethnicity in the wards immediately surrounding Finsbury Park is comparable to the London average. The proportion of BAME residents is considerably higher than the England average.

As a condition of hiring the park, the Council requires applicants to install way-finding signage during the build and break, and on event days to inform people that facilities remain accessible to the public and thoroughfares used by park users remain open.

It is recognised that the affected wards contain a high number of different ethnic groups, whose first language may not be English. Therefore, all wayfinding signage is assessed and designed using maps and symbols, with limited use of the written words.

E) Sexual Orientation

We do not hold ward or borough level data on sexual orientation, and it is not collected nationally through the Census. However, the ONS estimates that 3.7% of Haringey's population are lesbian, gay or bisexual (LGB), which is the 15th largest LGB community in the country².

All major event applications must not discriminate on grounds of sexual orientation. Therefore, any major event that takes place in a Haringey park is open to people of every sexual orientation.

F) Religion

	Haringay (LB Haringey)	Stroud Green (LB Haringey)	Brownswood (LB Hackney)	Finsbury Park (LB Islington)	London	England & Wales
Christian	39%	36.5%	37.3%	37.9%	48.4%	59.3%
Buddhist	1.3%	0.9%	1.3%	1.1%	1.0%	0.4%
Hindu	2.5%	0.7%	0.6%	1.0%	5.0%	1.5%
Jewish	0.6%	1.7%	2.8%	0.6%	1.8%	0.5%
Muslim	14.1%	7.3%	11.3%	15.9%	12.4%	4.8%
Sikh	0.3%	0.2%	0.7%	0.2%	1.5%	0.8%
Other religion	0.7%	0.6%	0.6%	0.4%	0.6%	0.4%
No religion	32.7%	42.7%	37.1%	25.2%	20.7%	25.1%
Religion not stated	8.7%	9.4%	8.2%	17.2%	8.5%	7.2%

The Haringey, Hackney and Islington wards affected by the proposal have lower than average Christian communities compared to the regional and national average, but has larger Jewish and Muslim populations. All three boroughs have a larger population who do not have a religion.

The Council's Events Policy stipulates that major events cannot take place in a Haringey park if they discriminate entry based on religion. The event organisers will ensure that people of all or no religion will be able to attend the event.

G) Pregnancy and maternity

²

<https://www.ons.gov.uk/peoplepopulationandcommunity/culturalidentity/sexuality/articles/subnationalsexualidentityestimates/uk2013to2015#introduction>

The number of 0-4 year olds in the wards affected in the 2011 Census were:

	Proportion of 0-4 year olds
Harringay (LB Haringey)	6.4%
Stroud Green (LB Haringey)	6.0%
Haringey	7.1%
Brownswood (LB Hackney)	4.9%
Hackney	7.8%
Finsbury Park (LB Islington)	6.8%
Islington	5.9%
London	7.2%
England & Wales	6.2%

Haringey has a higher proportion compared to the England and Wales average, but is marginally below the London average.

	Proportion of households with dependent children
Harringay (LB Haringey)	23.8%
Stroud Green (LB Haringey)	24.2%
Haringey	31.4%
Brownswood (LB Hackney)	21.3%
Hackney	32.4%
Finsbury Park (LB Islington)	
Islington	
London	30.9%
England & Wales	29.1%

Haringey has a larger proportion of households with dependent children compared to the regional and national average.

H) Marital and civil partnership status

	Married (heterosexual couples)	Civil Partnership
Harringay (LB Haringey)	28.5%	0.7%
Stroud Green (LB Haringey)	27.5%	1.1%
Haringey	32.2%	0.6%
Brownswood (LB Hackney)		
Hackney	26.8%	0.6%
Finsbury Park (LB Islington)		
Islington	24.8%	0.8%
London	40%	0.4%
England & Wales	47%	0.2%

The number of married people (only available to heterosexual couples at the time) is significantly lower than in London and England. However, the proportion of people in civil partnerships is higher in the area compared to the London and England and Wales averages.

4. a) How will consultation and/or engagement inform your assessment of the impact of the proposal on protected groups of residents, service users and/or staff?

Please outline which groups you may target and how you will have targeted them

Further information on consultation is contained within accompanying EqIA guidance

The Council's Events Policy stipulates the need to consult recognised stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, the Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate for the specific park or open space.

The Council established the Finsbury Park Events Stakeholder Group, which meets regularly to update and inform all recognised stakeholders of Finsbury Park as event plans are developed. It is in this forum that issues and mitigating actions may be discussed in the lead up to events. This group is chaired by the Cabinet Member for Environment and is attended by the event Applicant as and when required.

In discharging the requirement to consult, the Council sent details of the applications to thirty-six stakeholder groups by email dated 9 October 2017. The Council requests that all responses are submitted within ten working days.

In 2016, during the Judicial Review of the Council's Events Policy, the High Court defined the consultees as 'informed consultees' who had opportunities to share their views within this 10 day period. This, and a subsequent appeal heard in the Court of Appeal in 2017, were found in the Council's favour.

4. b) Outline the key findings of your consultation / engagement activities once completed, particularly in terms of how this relates to groups that share the protected characteristics

Explain how will the consultation's findings will shape and inform your proposal and the decision making process, and any modifications made?

Of the stakeholders originally contacted, the Council received six responses:

- a) One response was received from a ward councillor in Stroud Green ward, submitted on behalf of constituents;
- b) One response was received from a residents' association: Stroud Green Residents' Association;
- c) One response was received from the Friends of Finsbury Park group;
- d) One response was received on behalf of neighbours and residents of Tancred, Venetia, Conningsby and Lothair Roads North and South;
- e) One response was received from Hackney Council.

The responses covered concerns regarding:

- The number and duration of events;
- Capacity issues and egress;
- The effect on neighbouring boroughs;
- Disruption caused by the setting up and dismantling of the event;
- Environmental damage;
- Parking restrictions;
- Anti-social behaviour;
- Noise disturbance;
- Refuse.

A cross-party working group has been created, attended by senior officers from Haringey, Hackney and Islington Councils, to focus on issues related to Finsbury Park. Officers will use the forum to discuss potential impacts on all three boroughs.

The Council takes extensive steps to ensure the set up and dismantling of the events are sufficient for the safe installation of an event area, while retaining as much public access as possible. The Council will work closely with the event promoters months in advance of the event to agree how a phased closure of the event space is managed as build progresses and to ensure that vehicle movement through the park is managed and controlled during these periods. These plans are shared with the Finsbury Park Event Stakeholder Group, to seek feedback and comments for improvement, which can be discussed in detail with the promoters.

Since 2014, the Council has locked the Oxford Road gate at 16:00 on event days, preventing event attendees from egressing on to residential streets following the event. This is advertised in advance of each event, with alternative routes provided at the gate.

On all major event days parking restrictions are implemented in the park. Parking in the park is limited to staff working at the events. Public parking is prohibited, with the exception of Blue Badge holders and pre-arranged parking for recognised park stakeholder groups. The Council and event organisers will ensure that parking restrictions are clearly communicated in advance of and throughout the period of the events.

During major event days, the Finsbury Park Major Event Day CPZ is implemented, ensuring resident parking in the streets surrounding the Park is maintained. All promoters operating in the Park ensure that their attendees know that there is limited parking and promote travel to the event via public transport.

The event organisers and the Council will ensure, as in previous years that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is restored to 'normal' on the night of the event being dismantled. In doing this, the Council seeks to minimise the impact on park users and ensure that the park is left in a safe condition for residents to enjoy.

5. What is the likely impact of the proposal on groups of service users and/or staff that share the protected characteristics?

Please explain the likely differential impact on each of the 9 equality strands, whether positive or negative. Where it is anticipated there will be no impact from the proposal, please outline the evidence that supports this conclusion.

Further information on assessing impact on different groups is contained within accompanying EqlA guidance

1. Sex

Although the ward-level data shows that the male to female ratio is broadly in line with national trends, we know that women are more likely to be carers to young children, who use the park, and therefore the proposal disproportionately impacts this group.

However, any impact is mitigated as the proposed events will occupy approximately 12% of the total park space, leaving 88% of the park open to the public, with all formal play and sports facilities remaining available to use. The Council and the event promoters will ensure that signage is in place to direct park users away from the event and to remaining available spaces in the park.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

2. Gender reassignment

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
----------	--	----------	--	----------------	--	----------------	---

3. Age

The report identifies that children are more likely to use the park’s facilities and, therefore, they are more likely to be impacted by the proposed events. However, the events will occupy approximately 12% of the total park space, leaving 88% of the park open to the public, with all formal play and sports facilities remaining available to use. The Council and the event promoters will ensure that signage is in place to direct park users away from the events and to remaining available spaces in the park.

The event organisers and the Council will ensure, as in previous years that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is restored to ‘normal’ on the night of the event being dismantled. In doing this, the Council seeks to minimise the impact on park users and ensure that the park is left in a safe condition for residents to enjoy.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

4. Disability

The proposal is likely to have a negative impact on people with disabilities, as the events will occupy a section of carriageway throughout the event days.

However, the Council and event promoters will take significant steps to mitigate the impact. Alternative routes along the closed section of carriageway will be made available and publicised to ensure access by park users is maintained. The Council will ensure that all routes allow access for those park users with disabilities. Throughout the duration of the events, stewards will be present in the wider park space and can offer assistance to park users with visual impairments, whose familiarity with the park may be distorted by the events. In previous years, the Council has not received complaints from park users with visual impairments as a result of the proposed events. However, Council officers will ensure that immediate feedback on the event will be used to improve any actions seeking to support those park users with disabilities.

The Council will ensure that parking for Blue Badge holders is maintained and available throughout the duration of the events, including during the set up and dismantling phases.

The remaining footpaths and carriageways will remain open in the park.

By hosting the proposed events, the Council is able to use some of the revenue to support groups in the park. For the last two years, Pedal Power, a cycling proficiency trainer aimed at young people with disabilities, has received £20,000, allowing them to purchase new equipment and extend their activities.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

5. Race and ethnicity

The proposed events will attract a considerable number of attendees, from a range of ethnicities. The immediate wards surrounding the park are already some of the most diverse communities in the country.

During previous events, the Council has used pictures and symbols in its signage to ensure that communication to park users is clear and inclusive of the diverse range of communities in the area.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

6. Sexual orientation

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
----------	--	----------	--	----------------	--	----------------	---

7. Religion or belief (or no belief)

Under the Council’s existing Events Policy, a major event is not permitted in a Haringey park if it excludes entry on a religious basis. Therefore, any major event that takes place in Finsbury Park will allow attendees of any or no religion. The proposed events in this report will comply with this direction.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

8. Pregnancy and maternity

We are not expecting any impact. All of the concerns regarding the impact on children who use the park are covered in point 3.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

9. Marriage and Civil Partnership

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

10. Groups that cross two or more equality strands e.g. young black women

Women with young children:

We know that women are more likely to be carers to young children, and therefore the

proposal is likely to impact disproportionately on this group. However, the impact is likely to be low because the Council and event promoters will take significant actions to mitigate the disruption caused to the park. All of the park's formal play and sport facilities will be unaffected by the events, allowing women with young children to continue to use approximately 88% of the park.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

Outline the overall impact of the policy for the Public Sector Equality Duty:

- **Could the proposal result in any direct/indirect discrimination for any group that shares the protected characteristics?**
- **Will the proposal help to advance equality of opportunity between groups who share a protected characteristic and those who do not?**

This includes:

- a) **Remove or minimise disadvantage suffered by persons protected under the Equality Act**
- b) **Take steps to meet the needs of persons protected under the Equality Act that are different from the needs of other groups**
- c) **Encourage persons protected under the Equality Act to participate in public life or in any other activity in which participation by such persons is disproportionately low**
- **Will the proposal help to foster good relations between groups who share a protected characteristic and those who do not?**

Background to the major events proposals:

The nature of any proposed event is considered and embedded in the application and planning process. The Council's Events Policy also contains a list of events that would not be allowed to take place in a Haringey park. If an application does not fall within this immediate refusal, the individual event proposal is discussed between the Council and the Cabinet Member before any informal decision is made to progress the application.

Terms and conditions of the events (including entry):

The event promoters will ensure that entry to each of their events does not discriminate on the grounds of sex, gender reassignment, age, disability, race and ethnicity, sexual orientation, religion, pregnancy and maternity, marital and civil partnership status. In previous years, the events have attracted a significant number of attendees, from a diverse range of backgrounds. The proposed events provide a significant opportunity to foster good relations between groups who share a protected characteristic and those who do not. Previous events in the park have attracted a range of communities that share a common interest and come together during the events. Representatives from the event, the Council and the Metropolitan Police are in attendance throughout the events to ensure that any potential conflict arising between attendees is extinguished or minimised.

Impact of the proposal and mitigating actions:

In relation to the potential impact on park users and residents in the immediate area, the Council will take a number of steps to ensure any impact is minimised. It is acknowledged that children and young people are a particular group that use the park and its facilities. The proposed events will occupy approximately 12% of the park's space and will close a small section of the internal carriageway. It is therefore accepted that the events will create a degree of disruption to the park. However, the majority of park space (88%) will remain open to park users during event periods and the Council and the event promoters will take steps to ensure that appropriate signage directs park users to available park space and play equipment. The Council and the event promoters will ensure that signage is implemented in advance of the events and is communicated in a clear way.

The proposed events will impact on parking availability in the park during the event periods. The Council will ensure that Blue Badge holders and recognised park stakeholder groups continue to be able to park during these periods.

Any noise disturbance attributed to the events is mitigated as the Council will ensure that the events finish at 22:30 (Saturdays) and 22:00 (Sundays). This is deemed a reasonable adjustment to ensure that any noise associated with the event is minimised and stopped at an appropriate time.

All of Haringey's libraries will remain open during event periods, allowing young people and adults an alternative quiet space to study or work.

Benefits of the proposal:

The proposed events raise significant revenue for the Council, which is shared with relevant groups in the park. In previous years, groups have received money, resulting from the event, to support activities in the park and improve the offer to park users. This has a positive impact on the overall quality of the park's facilities for residents.

The events have also created considerable benefits to the community. In previous years, the Council and event organisers have ensured that:

- Mind, a Haringey based mental health charity, can attend all major events, fundraising approximately £15,000, attracting new volunteers and providing outreach to event attendees;
- Pupils from Stroud Green School are given tours of the event areas.

These interventions have fostered good relations between the communities that use the park and live in its immediate area. They have also sought to advance equality of opportunity between residents, providing funding for specific groups and charities that support groups who share a protected characteristic.

6. a) What changes if any do you plan to make to your proposal as a result of the Equality Impact Assessment?

Further information on responding to identified impacts is contained within accompanying EqIA guidance

Outcome	Y/N
---------	-----

No major change to the proposal: the EqIA demonstrates the proposal is robust and there is no potential for discrimination or adverse impact. All opportunities to promote equality have been taken. <u>If you have found any inequalities or negative impacts that you are unable to mitigate, please provide a compelling reason below why you are unable to mitigate them.</u>	Y
Adjust the proposal: the EqIA identifies potential problems or missed opportunities. Adjust the proposal to remove barriers or better promote equality. Clearly <u>set out below</u> the key adjustments you plan to make to the policy. If there are any adverse impacts you cannot mitigate, please provide a compelling reason below	N
Stop and remove the proposal: the proposal shows actual or potential avoidable adverse impacts on different protected characteristics. The decision maker must not make this decision.	N

6 b) Summarise the specific actions you plan to take to remove or mitigate any actual or potential negative impact and to further the aims of the Equality Duty

Impact and which protected characteristics are impacted?	Action	Lead officer	Timescale
Age	<p>Ensure all facilities remain open in the park.</p> <p>Ensure that finishing times as set out under the Premises Licence is adhered to.</p>	Stephen McDonnell (Interim Director: Commercial & Operations)	<p>Ongoing</p> <p>Ongoing</p>
Disability	<p>Find alternative and suitable locations for user groups which may be displaced by the events.</p> <p>Ensure thoroughfares are maintained within the park at all times, and when those agreed are closed, find alternatives which all abilities can access.</p> <p>Ensure wayfinding maps and signage is placed in visible locations to help park users maintain access while events are taking place.</p>	Stephen McDonnell (Interim Director: Commercial & Operations)	Ongoing
Race & Ethnicity	Ensure wayfinding maps and signage is accessible for those who may not	Stephen McDonnell (Interim	Ongoing

	<p>speaking or reading English, enabling them to access all facilities within the park.</p>	<p>Director: Commercial & Operations)</p>	
--	---	---	--

Please outline any areas you have identified where negative impacts will happen as a result of the proposal but it is not possible to mitigate them. Please provide a complete and honest justification on why it is not possible to mitigate them.

N/A

6 c) Summarise the measures you intend to put in place to monitor the equalities impact of the proposal as it is implemented:

Event information and park access information is provided in the run-up to all major events taking place in the Park. This is placed on Haringey’s website, with both Hackney and Islington Council’s encouraged to share it with their residents. This will remain the case for events planned for 2018. This includes contact details for the relevant Council services, encouraging anyone with complaints to report them.

Two weeks before the event build is due to start a letter is sent to approximately 20,000 households surrounding the park (in all three boroughs) providing useful contact information.

Once the Applicant is on site, they are required to maintain a residents’ information phonenumber, for anyone to report issues related to the event. Call details are shared with Council officers and appropriate action is taken.

Stakeholders are encouraged to feedback on any issues that may arise, and these are responded to by officers.

Council Officers are present in the park daily during the time of build, break and the event, monitoring the effects the event may be having on park users. This provides an opportunity for any direct feedback during the events. Feedback is thoroughly assessed to ensure improvements and mitigations can be made at the time and for future events.

The Council monitors complaints that are received during the events to ensure that, where possible and appropriate, a different approach can be adopted in future events to further mitigate any impact.

7. Authorisation

<p>EqIA approved byStephen McDonnell..... (Assistant Director/ Director)</p>	<p>Date11 March 2018.....</p>
--	-------------------------------------

8. Publication

Please ensure the completed EqlA is published in accordance with the Council's policy.

Please contact the Policy & Strategy Team for any feedback on the EqlA process.

This page is intentionally left blank

Report for: Cabinet Member decision – 22 March 2018

Item number: n/a

Title: Application by Worldwide Festival UK Ltd to hire Finsbury Park for the London Oktoberfest in 2018

Report authorised by : Stephen McDonnell, Interim Director – Commercial and Operations

Lead Officer: Zoe Robertson, Head of Commissioning & Client
zoe.robertson@haringey.gov.uk, 020 8489 2223

Ward(s) affected: Haringay Ward

Report for Key/

Non Key Decision: Non Key Decision

1. Describe the issue under consideration

1.1 This report seeks a determination of an application made by Worldwide Festival UK Ltd to hire Finsbury Park in order to stage Oktoberfest, a German themed food and drink festival in October 2018.

1.2 The application is required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

2. Cabinet Member Introduction

Not applicable.

3. Recommendations

3.1 The Cabinet Member for Environment is recommended to:

(a) Consider, and take account of, the comments received from recognised stakeholders of Finsbury Park in response to the event notifications being sent as part of the decision making process (attached as Appendix 2).

(b) Authorise the Interim Director – Commercial and Operations, to approve conditional in principle agreement to hire Finsbury Park to the event promoter for the events detailed in this report as set out in paragraph 6.4.

(c) Agree that the conditions which are to be attached to any final approval of authority are as set out in the comments of the Assistant Director, Corporate Governance at paragraph 9.2.12 below.

4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member.
- 4.2 If authority is given, then officers will give in principle agreement to the Applicant for the event applications to progress. The events will then be subject to lengthy discussions with relevant authorities, including licensing before final agreement is given.
- 4.3 The rejection of the applications would have implications for the Parks Service budget, and reduce the opportunity for reinvestment into Finsbury Park (the Park). It would also mean that the wider cultural and economic benefits to the borough were lost.

5. Alternative options considered

- 5.1 In adopting the Policy, the Council established its commitment to using the Park for a limited number of major events each year. Accordingly, the only other alternative option which could be considered would be to reject the application. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions as set out at paragraph 5.2.2 of the Policy specifically relate to the Park to ensure a balance of income generation and that of continued public use of the park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
- *“Major scale events [more than 10,000 attendance] will be ordinarily limited to 5 per year, save where there is demonstrable community support for additional events*
 - *Duration of major scale events will be of 1 – 3 days per event*
 - *No major scale events will take place during the school summer holidays”*
- 6.4 On 19th October 2017, the Council received an application from Worldwide Festival UK Ltd to hire the Park to host a German themed food and drink

festival over nine days between 18th and 21st October, 25th and 28th October and 31st October 2018.

- 6.5 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member as a non-key decision before officers give in principle agreement whenever the following criteria applies:
- *“Event lasts more than 7 days”*
 - *“Organiser occupies a site for more than 14 days including setup and take down periods.”*
- 6.6 Both criteria detailed above applies to this application, and so hence this referral to the Cabinet Member.
- 6.7 Public events have been taking place in Finsbury Park since it first opened in 1869.
- 6.8 The Applicant has a successful history of organising the Oktoberfest event in parks in London and internationally. This would be the first event of its kind to be held in Finsbury Park.
- 6.9 Due consideration as to the effects this event could have on the Park, park users and local residents has been given, with detailed plans in place to ensure public access is maintained to the Park and all facilities, whilst ensuring the events provide increased recreational enjoyment within the Park environment.
- 6.10 The Applicant has applied to hire part of the space known as the bandstand field to facilitate the main event area for both events.
- 6.11 The event will take place within a temporary tented structure which will house all activities within. This will contain the entertainment and any noise emitted by attendees. All facilities including toilets will be located within this structure. Temporary toilets will also be placed outside the event area, within the Park.
- 6.12 The bandstand field is a green expanse of grass which slopes gently down to the southern boundary of the park, creating a natural amphitheatre. This main field is encompassed by the internal park carriageway. Part of the carriageway was re-surfaced to motorway standards during the Heritage Lottery Funded restoration of Finsbury Park in 2004 to facilitate heavy, articulated vehicles and provides easy access to the areas to build the event infrastructure, with minimal need for crossing grass.
- 6.13 The total area used for the proposed event events equates to 7% of the Park. The remaining 93% of the Park remains open to the public at all times.
- 6.14 Daily attendance for the event ranges between 700 and 3,000.
- 6.15 Many of the grass areas of the park and the areas used for quieter, informal recreational activity including all formally laid out horticultural spaces such as

the Mackenzie and American Gardens in the northern section of the Park remain open and accessible to the general public while this event takes place.

- 6.16 Data collected from people counters installed on the gates into Finsbury Park between 18th July and 11th September 2016 show that on average nearly 8,000 daily park visits were made. This is one of the Parks busiest times falling during the school summer holidays. No major events are allowed to take place during this time, as set out in the Policy at 5.2.2.
- 6.17 Many of these visits will continue while this event take place, by ensuring that all public facilities including the sports courts, play areas, cafes and lake remain open.
- 6.18 The event is based solely on a grass area of the bandstand field.
- 6.19 During the build and break for events and on event days the carriageway and all paths will be kept open to park users. Continued use of the Park by park user groups during the times of these events is maintained.
- 6.20 A Premises Licence was granted for the event, in February 2018. This requires that all regulated entertainment ceases at 22:45 on Thursday, Friday and Saturday and 19:30 on Sunday in consideration of the start of the working week. Alcohol sales are required to cease at 22:30 on Thursday, Friday and Saturday and 19:00 on Sunday. All alcohol is to be consumed on the premises, with no alcoholic drinks allowed to leave the event area.
- 6.21 It is accepted that due to the high footfall experienced during events such as this, some short-term damage to the grass will take place. A full 6-8 week restoration programme will take place following the event season to ensure the re-establishment of the grass in this area.
- 6.22 This year the Sports Turf Research Institute has been commissioned, to do an in-depth study into the use of these high footfall areas and to make recommendations to establish a longer-term programme of restoration.
- 6.23 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. of the Policy states *“Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”*.
- 6.24 In discharging the requirement to consult, officers sent details of the applications to 36 external stakeholder groups by e-mail dated 6th December 2017. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders including local resident associations, Hackney and Islington council officers, park user groups and leaseholders; councillors from 6 adjoining wards including in Hackney and Islington; internal council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade were given 10 working days to respond.

- 6.25 Of the list of consultees, only those highlighted in green at Appendix 1 provided a total of 2 responses broken down as follows:
- (a) 1 response was received from Islington Council;
 - (b) 1 response was received from a residents' association: Stroud Green Residents' Association.
- 6.26 The comments are set out at Appendix 2. However, they can be summarised as being concerns around the effects on local services; potential clashes with football games at the Emirates; quality of information contained within the application.
- 6.27 Officer responses to the comments are as follows:

Islington Council

LB Islington has raised concerns that they incur significant strain on resources dealing with the impact that events held in Finsbury Park have on their borough and residents. It is envisaged with the low attendance levels for this event, compared to some of the larger music festivals that take place, that this will be minor, if at all.

In recent months a cross working party has been formulated, attended by senior officers from all three boroughs, with a focus on Finsbury Park. Any potential impact on neighbouring borough's resulting from the events in the Park will be highlighted and discussed within this forum.

A Premises Licence for the Park to host this event with capacity of up to 3,000 was granted in February 2018.

Relevant authorities including the Police were consulted as part of the Licence application, with no concerns being raised about a clash with a potential football match.

Discussions on the event planning will continue until all relevant authorities represented on the Safety Advisory Group are satisfied with the proposed plans.

The Police, TfL and other transport providers are part of the Safety Advisory Group which will decide if final approval is given to these events, based on the final Event Management Plan, 30 days prior to the first event date. To date none have raised concerns of a potential clash, causing issues.

The setting of the hours and controls around this event are decided through the Premises License application. LB Islington made representations during that process and subsequently withdrew these on the amendment of the hours by the Applicant.

Stoud Green Residents' Association

The information contained within the park hire application that is shared with stakeholders provides basic information on the park hire application. All applications are shared in more detail as the application progresses, and also with the Finsbury Park Events Stakeholder Group.

- 6.28 In order to further assist the Cabinet Member, details of the overall picture in relation to other applications to stage events which require Cabinet Member Approval in 2018 is as follows.
- 6.29 A total of nine hire applications were received in 2017 from event organisers wanting to host large or major events in the Park between March and October 2018. Five of these events have a capacity of 20,000 attendees or less and four events, have a capacity of circa 45,000 attendees.
- 6.30 Four of the applications were looking to take place in July, but realistically only two of these could be accommodated.
- 6.31 To date 1 application has been withdrawn by the event organiser.
- 6.32 Seven applications for Finsbury Park are now at a stage where Cabinet Member approval is to be sought in principle to allow the park hire applications to progress. These are:

Event	Event Dates	Duration	Build / Break Dates	Capacity	Event Classification	Event Area % of Park
Manning's Easter Fair	Thursday 29 March to Sunday 15 April	18 days	Monday 26 March / Monday 16 April		Medium	4%
Steel Yard	Saturday 26 & Sunday 27 May	2 days	Monday 14 June / Friday 1 June	15k	Major	Less than 15%
Southport Weekender & Tranz-mission	Saturday 9 & Sunday 10 June	2 days	Monday 4 June / Wednesday 13 June	12k	Major	12%
Liam Gallagher, Queen's of the Stone Age and Community Festival	Friday 29, Saturday 30 June & Sunday 1 July	3 days	Tuesday 19 June /	45k	Major	27%
Wireless Festival	Friday 6, Saturday 7 & Sunday 8 July	3 days	/ Friday 13 July	45k	Major	27%
Hospitality in the Park & Abode	Saturday 22 & Sunday 23 September	2 days	Monday 17 September / Wednesday 26 September	12k	Major	12%
London Oktoberfest	Thursday 18 – Sunday 21, Thursday 25 – Sunday 28 October, Wednesday	9 days	Sunday 14 October / Friday 2 November	Between 700 – 3,000	Medium	7%

	21 October				
--	------------	--	--	--	--

6.33 If the above events were all to progress to fruition then the 2018 season would look like this:

Finsbury		KEYS: Build/break		Event		2018																														
		March	April	May	June	July	August	September	October	November																										
M																																				
T																																				
W																																				
T																																				
F																																				
S																																				
S																																				
Week ending		25-Mar	01-Apr	08-Apr	15-Apr	22-Apr	29-Apr	06-May	13-May	20-May	27-May	03-Jun	10-Jun	17-Jun	24-Jun	01-Jul	08-Jul	15-Jul	22-Jul	29-Jul	05-Aug	12-Aug	19-Aug	26-Aug	02-Sep	09-Sep	16-Sep	23-Sep	30-Sep	07-Oct	14-Oct	21-Oct	28-Oct	04-Nov	11-Nov	
Event		Manning's Funfair				Steel Yard		Slammin' Events		Liam Gallagher / QOSA / Community Festival		Wireless Festival		Slammin' Events		Oktoberfest																				

7. Contribution to strategic outcomes

- 7.1 Hosting large and major events within the Park contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these type of events with minimal travel.
- 7.2 The recommendations made will contribute to policy and practice primarily in relation to Priority 3 of the Corporate Plan: 'A clean, well maintained and safe borough where people are proud to live and work'.
- 7.3 In addition there are links to the Corporate Plan in relation to:
 Priority 2: 'Enable all adults to live healthy, long and fulfilling lives'
 Priority 4: 'Drive growth and employment from which everyone can benefit'

8. The Open Spaces Act 1906

- 8.1 The income generated from the events is for the benefit of the Park itself, and is fundamental to keeping it open as a viable facility.
- 8.2 All income generated through events specifically held in the Park, will be spent in the Park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the Park. Any surplus event income derived will be used to make improvements to the Park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.
- 8.3 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising the Park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in principle approval for the events to take place prior to the Cabinet Member coming to a settled view.
- 8.4 Officers have set out the concerns from objectors and how they can be overcome, at the sub paragraphs under 6.27 above. Officer responses to the concerns raised recognise that a large proportion of the Park will remain open whilst the events take place, and that the event days take up no more than 7% of the Park for 2% of the year / 5% of the year, including build and break days.

9. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

9.1 Chief Finance Officer (including procurement)

This information is exempt and is attached as Part B of this report.

9.2 Legal

9.2.1 The Assistant Director, Corporate Governance has been consulted in the preparation of this report, and makes the following comments.

9.2.2 The law which governs the Council's powers to hire the Park in these circumstances was challenged in the High Court on an application for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the Park.

9.2.3 The case was heard on 8th and 9th June 2016, and the judge delivered his judgment on 22nd June 2016. In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 – all of which govern the ability to permit entertainment in open spaces such as the Park – *“creates different powers for different places subject to different limitations”*. Accordingly, the judge went on to rule that *“s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park”*.

9.2.4 The significance of that ruling, was that the restriction placed on the amount of the Park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts – *“one acre or one tenth of the [Park] whichever is greater” / “12 days in any one year, nor four [six in London] consecutive days on any one occasion”* – simply did not apply.

9.2.5 Having been refused permission to appeal by the judge, the Friends made an application to the Court of Appeal. On 19th December 2016, the Court of Appeal granted the Friends of Finsbury Park permission to appeal on the ‘legal powers issue’. The basis for the decision was because the issue *“raises a point of considerable importance for London local authorities and ought to be considered by the Court of Appeal.”*

9.2.6 The Court of Appeal also granted an application made by the Open Spaces Society for it to be heard in the appeal, on the grounds *that “The issue in the appeal is of importance to London open spaces and parks”*.

9.2.7 The appeal was heard on 2nd November 2017, and the judgment was delivered on 16th November 2017. All three judges dismissed the appeal, in ruling that the High Court judge had correctly identified what the legal power position was.

9.2.8 Having been refused permission to appeal, the Friends filed an application with the Supreme Court on 14th December 2017. Officers have since filed notice of objection to the application, and a decision is awaited.

The Current Applications

9.2.9 During the course of the hearing in the Court of Appeal, the Friends and the Open Spaces Society introduced new representations not made in the High Court, concerning the fact that the Council holds the Park on trust for the enjoyment by the public as an open space pursuant to section 10 of the Open Spaces Act 1906 (the 1906 Act).

9.2.10 The Council conceded that the 1906 Act did apply. Accordingly, in coming to a view on the Recommendations contained in this report, the Cabinet Member is required to consider whether in light of the duty held under the 1906 Act, it would still be reasonable to exercise the power under section 145 of the Local Government Act 1972, to close off part of the Park for the number of days proposed to facilitate the event applied for. In so saying, the attendance at events such as that proposed, is itself recreational, and therefore within the statutory trust.

9.2.11 Any decision reached by the Cabinet Member is required to be one which is balanced, rational and in the interests of all park users in terms of an overall assessment of the benefits and detriments of public recreation in relation to different sections or user groups within the community. The analysis of the objections to the events and the comments made by officers on those objections are key to aiding the Cabinet Member in the decision making process.

9.2.12 Given the outstanding decision on the question of a further appeal - and notwithstanding the fact that the law remains as found by the High Court and the Court of Appeal unless or until it is overturned on appeal – it is important that the Council takes all necessary, proportionate and reasonable steps to protect its position when considering all applications in the interim. Accordingly, if the Cabinet Member is minded to adopt the recommendations in this report, then the following non-exhaustive list of conditions should also be attached to any approval to permit these applications:

- (1) Approval is conditional on the outcome of any appeal to the Supreme Court – assuming that the appeal is heard on a date prior to the events - being to uphold the decision of the Court of Appeal
- (2) Approval is given subject to conditional agreement
- (3) Delegated authority is given to the Interim Director Commercial and Operations - acting on advice from the Assistant Director, Corporate Governance - to attach any other conditions as deemed appropriate

9.3 Equality

9.3.1 The Council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advance equality of opportunity between people who share those protected characteristics and people who do not
- Foster good relations between people who share those characteristics and people who do not.

9.3.2. The three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status applies to the first part of the duty.

9.3.3 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey's Outdoor Events Policy which governs the assessment of event applications to Finsbury Park. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major worship based events. However, it reasoned that this restriction could be justified because such religious/belief based events by their very nature could exclude others who don't share that religion/belief from attending the event or using the park more generally.

9.3.4 The Policy aims to strike a balance between ensuring that parks, such as Finsbury Park, can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting major events and for these events to contribute to our borough's cultural and leisure offer.

9.3.5 The proposal is for Worldwide Festival UK Ltd to hire a space equating to 7% of the total area of Finsbury Park to host London Oktoberfest in 2018.

9.3.6 The Applicant will be required as a condition of the hire to host London Oktoberfest 2018 to prevent discrimination based characteristics protected by the Equalities Act 2010, in compliance with the act. The event will include facilities to ensure that individuals with protected characteristics are able to attend, including disabled access and designated disabled toilets.

9.3.7 The council is committed to working with event organisers to reduce the effects of events on all residents living near the park, and will enforce the individual conditions that accompany the event's permission including those related to reducing disruption, number of days (including set up) and maximum event space. All paths, entrances and facilities with the Park will remain open to public access throughout the duration of the event.

10 Use of Appendices

10.1 Appendix 1 – List of Finsbury Park stakeholders who were consulted

10.2 Appendix 2 – Finsbury Park stakeholders' full responses to Oktoberfest 2018 consultation

10.3 Part B – Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972

11 Local Government (Access to Information) Act 1985

11.1 Haringey Outdoor Events Policy -

<http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf>

This page is intentionally left blank

Appendix 1:

List of Finsbury Park stakeholders who were consulted

Stakeholder consultation		
As set out in the Outdoor Events Policy, stakeholders were emailed on Wednesday 6 th December 2017 with details of the Oktoberfest park hire application received for Finsbury Park 2018.		
36 external stakeholder groups, plus internal council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving ten working days to respond to the application with comments.		
A full list of stakeholders is below. Those marked in green provided a response to the consultation.		
External stakeholders	Internal council colleagues	Statutory bodies
Access to Sport	Cabinet Member for Environment	London Fire Brigade
Alpha Dog Club	Parks Service	Metropolitan Police Service
Ambler Primary School	Licensing	London Ambulance Service
British Military Fitness	Food Safety Team	Transport for London
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway
Finsbury Park Art Hut	Health & Safety Team	
Finsbury Park Boats	Highways	
Finsbury Park Bowls Club	Neighbourhood Action Team	
Finsbury Park Cafe	Parking Services	
Finsbury Park Sports Partnership	Veolia	
Finsbury Park Trust		
Furtherfield		
Harringay Green Lanes Traders Association		
Highbury Community Association		
Ladder Community Safety Partnership		
London Borough of Hackney		
London Borough of Islington		
London Mets Softball Club		
Manor House Development Trust		
Park View Cafe		
Parkrun		
Parkwood Primary School		
Pedal Power		
Regiment Fitness		
Saracens RFC		
Stroud Green Residents' Association		
Stroud Green School		
Stroud Green Traders Association		
The Friends of Finsbury Park		
Try Tag Rugby		
Harringay Ward Members x 3 (LB Haringey)		
Stroud Green Ward Members x 3 (LB Haringey)		
Seven Sisters Ward Members x 3 (LB Haringey)		
St Ann's Ward Members x 3 (LB Haringey)		
Brownswood Ward Members x 2 (LB Hackney)		
Finsbury Park Ward Members x 3 (LB Islington)		

This page is intentionally left blank

Appendix 2:

Finsbury Park stakeholders' full responses to Oktoberfest park hire application

Received: Thursday 7 December 2017
From: Jan Hart
Service Director, Public Protection, Islington Council

We would like to lodge our objection to this application. Oktoberfest is effectively a drinking event and there have been management issues with many of them across London over the past years. We believe it will have an adverse effect on our residents and local resources such as transport, council and police services. None of the costs either we or the police incur dealing with issues are recoverable from income that's received by Haringey. It is also planned to take place at a time when it is highly likely that there will be football games at Emirates, both Premiership and European, should Arsenal qualify for Europa or Champions League. We place strict controls on venues in Islington on match days to ensure that ASB and disorder is not exacerbated by access to alcohol and that home and away fans are separated for high risk games.

If this event is to take place, we would want to be closely involved in setting hours and controls. We would expect to see the event tightly controlled, with limited hours, and on a match days, extra controls to prevent it being used for pre or post drinking.

Received: Tuesday 19 December 2017
From: Stroud Green Residents' Association

On behalf of residents please accept this as our formal response to the stakeholder consultation regarding the above application to use Finsbury Park in October 2018.

The Detailed Consultation for Application circulated to Stakeholders by email on Dec 6 is very confusing and extremely skimpy in its explanation.

Although the dates for the event are given in Event Detail as being from 14/10/2018 to 30/10/2018 with event days on 18-21 and 25-28 October, the dates given in the Event Description do not correspond with these and frankly the description does not really make any sense, viz

Pls not event days 11-14th October and 18-21st Octoberfest. Setup/brake days 7-10/10 and 15-17/10 and 22-23/10 London Oktoberfest want to expand into North London. Oktoberfest with German music...

Event Activities include both recorded and live music as well as live entertainment but there is no real clarification as to what will be provided except "German" music.

Event Safety Information is also rather vague.

Q. Will you have means of preventing and fighting fires during the event?

Appendix 2:

Finsbury Park stakeholders' full responses to Oktoberfest park hire application

A. Yes we have fire equipment like distinguishers and fire carpets.

Q. Will you have a method of looking after lost children or searching for missing children?

A. Yes our first aid to gether with one securitz will take care of any lost child.

Q. Will you have facilities for those with disabilities attending your event?

A. Yes we have flat entrance and disable toilets to mention a few.

None of the above inspires great confidence in an organisation which apparently has “been runing the same event in London since 2011”, is providing all food vendors, no stall only our own huts and we will apply for our own premisses license but is registid in Blackburn!

Report for: Cabinet Member decision – 22 March 2018

Item number: n/a

Title: Application by Manning's Amusements Ltd to hire Finsbury Park for an Easter family funfair in March/April 2018

Report authorised by : Stephen McDonnell, Interim Director – Commercial and Operations

Lead Officer: Zoe Robertson, Head of Commissioning & Client
zoe.robertson@haringey.gov.uk, 020 8489 2223

Ward(s) affected: Harringay Ward

Report for Key/

Non Key Decision: Non Key Decision

1. Describe the issue under consideration

1.1 This report seeks a determination of an application made by Manning's Amusements Ltd to hire Finsbury Park in order to stage an Easter family funfair between 29th March and 15th April 2018.

1.2 The application is required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

2. Cabinet Member Introduction

Not applicable.

3. Recommendations

3.1 The Cabinet Member for Environment is recommended to:

(a) Note that no comments were received from recognised stakeholders of Finsbury Park in response to the event notification being sent as part of the decision making process.

(b) Authorise the Interim Director – Commercial and Operations, to approve conditional in principle agreement to hire Finsbury Park to the event promoter for the events detailed in this report as set out in paragraph 6.4.

(c) Agree that the conditions which are to be attached to any final approval of authority are as set out in the comments of the Assistant Director, Corporate Governance at paragraph 9.2.12 below.

4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member.
- 4.2 If authority is given, then officers will give in principle agreement to the Applicant for the event application to progress. The event will then be subject to lengthy discussions between the Applicant and the Council before final agreement is given.
- 4.3 The rejection of the application would have implications for the Parks Service budget, and reduce the opportunity for reinvestment into Finsbury Park (the Park). It would also mean that the wider cultural and economic benefits to the borough were lost.

5. Alternative options considered

- 5.1 In adopting the Policy, the Council established its commitment to using the Park for a limited number of funfairs and circuses each year. Accordingly, the only other alternative option which could be considered would be to reject the application. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions as set out at paragraph 5.2.2 of the Policy specifically relate to the Park to ensure a balance of income generation and that of continued public use of the park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
- *“Fairs will be limited to up to 3 occasions per year and where possible the location of fairs within the Park will be varied.”*
- 6.4 On 5th January 2018, the Council received an application from Manning’s Amusements Ltd to hire the Park to stage an 18 day family funfair over the Easter period.

- 6.5 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member as a non-key decision before officers give in principle agreement whenever the following criteria applies:
- *“Event lasts more than 7 days”*
 - *“Organiser occupies a site for more than 14 days including setup and take down periods”.*
- 6.6 The criteria detailed above applies to this application, and so hence this referral to the Cabinet Member.
- 6.7 Public events have been taking place in Finsbury Park since it first opened in 1869. In recent years, Finsbury Park has been the prime location for many international music acts, playing to large audiences within the open arena of the Park. This includes the first open-air symphony concert of the London Philharmonic Orchestra in 1948.
- 6.8 The Applicant has a long and successful history of organising family funfairs in Haringey, having hosted family funfairs in Bruce Castle Park for nearly 100 years, and hosting an Easter and summer bank holiday funfair in Finsbury Park for over 40 years.
- 6.9 During that time thousands of people have attended and enjoyed the entertainment the event provides.
- 6.10 Due consideration as to the effects this event could have on the Park, park users and local residents has been given, with plans in place to ensure public access is maintained to the Park and all facilities, whilst ensuring the events provide increased recreational enjoyment within the Park environment.
- 6.11 To facilitate the event the Applicant has applied to hire a small section of the internal carriageway running between Finsbury and Hornsey Wood Tavern Gates, plus a small section of the grass known as the bandstand field, and a section of the grass field running parallel to Seven Sisters Road.
- 6.12 This area within the Park is ideal for facilitating the event as many of the heavier pieces of equipment used are placed on the internal carriageway. The grass sections which are some of the flattest in the Park, host the lighter parts of the infrastructure. Part of the carriageway, including the bit used for this event, was re-surfaced to motorway standards during the Heritage Lottery Funded restoration of Finsbury Park in 2004 to facilitate heavy, articulated vehicles and provides easy access to the areas to build the event infrastructure, with minimal need for crossing grass.
- 6.13 The total area used for these this event equates to 4% of the Park. The remaining 96% of the Park remains open to the public at all times.
- 6.14 Attendance for the event is expected to be no more than 1,500 at any one time.

- 6.15 Much of the bandstand field, the grass area running parallel to Seven Sisters Road and the areas used for quieter, informal recreational activity including all formally laid out horticultural spaces such as the Mackenzie and American Gardens in the northern section of the Park remain open and accessible to the general public while the funfair takes place.
- 6.16 Data collected from people counters installed on the gates into Finsbury Park between 18th July and 11th September 2016 show that on average nearly 8,000 daily park visits were made. This is one of the Parks busiest times falling during the school summer holidays.
- 6.17 Many of these visits continue, unaffected by this event taking place, by ensuring that all public facilities including the sports courts, play areas, cafes and lake remain open.
- 6.18 Indeed it could be said that the funfair provides entertainment that actually attracts more people into the Park.
- 6.19 During the build and break for the event and on event days all main thoroughfares are kept open to park users, except for the small section of carriageway running between Finsbury and Hornsey Wood Tavern Gates, as this is where the main event facilities are located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway.
- 6.20 Continued use of the Park by park user groups during the times of the funfair is maintained.
- 6.21 It is accepted that due to the high footfall experienced during the funfair, some short-term damage to the grass will take place. A full 6-8 week restoration programme will take place following the event season to ensure the re-establishment of the grass in these areas.
- 6.22 This year the Sports Turf Research Institute has been commissioned, to do an in-depth study into the use of these high footfall areas and to make recommendations to establish a longer-term programme of restoration.
- 6.23 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. of the Policy states *“Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”*.
- 6.24 In discharging the requirement to consult, officers sent details of the application to 36 external stakeholder groups by e-mail dated 8th January 2018. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders including local resident associations, Hackney and Islington council officers, park user groups and leaseholders; councillors from 6 adjoining wards including in Hackney and Islington; internal council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade were given 10 working days to respond.

- 6.25 None of the stakeholders provided feedback.
- 6.26 In order to further assist the Cabinet Member, details of the overall picture in relation to other applications to stage events which require Cabinet Member Approval in 2018 is as follows.
- 6.27 A total of nine hire applications were received in 2017 from event organisers wanting to host large or major events in the Park between March and October 2018. Five of these events have a capacity of 20,000 attendees or less and four events, have a capacity of circa 45,000 attendees.
- 6.28 Four of the applications were looking to take place in July, but realistically only two of these could be accommodated.
- 6.29 To date 1 application has been withdrawn by the event organiser.
- 6.30 Seven applications for Finsbury Park are now at a stage where Cabinet Member approval is to be sought in principle to allow the park hire applications to progress. These are:

Event	Event Dates	Duration	Build / Break Dates	Capacity	Event Classification	Event Area % of Park
Manning's Easter Fair	Thursday 29 March to Sunday 15 April	18 days	Monday 26 March / Monday 16 April		Medium	4%
Steel Yard	Saturday 26 & Sunday 27 May	2 days	Monday 14 June / Friday 1 June	15k	Major	Less than 15%
Southport Weekender & Tranz-mission	Saturday 9 & Sunday 10 June	2 days	Monday 4 June / Wednesday 13 June	12k	Major	12%
Liam Gallagher, Queen's of the Stone Age and Community Festival	Friday 29, Saturday 30 June & Sunday 1 July	3 days	Tuesday 19 June /	45k	Major	27%
Wireless Festival	Friday 6, Saturday 7 & Sunday 8 July	3 days	/ Friday 13 July	45k	Major	27%
Hospitality in the Park & Abode	Saturday 22 & Sunday 23 September	2 days	Monday 17 September / Wednesday 26 September	12k	Major	12%
London Oktoberfest	Thursday 18 – Sunday 21, Thursday 25 – Sunday 28 October, Wednesday 21 October	9 days	Sunday 14 October / Friday 2 November	Between 700 – 3,000	Medium	7%

6.31 If the above events were all to progress to fruition then the 2018 season would look like this:

Finsbury		KEYS: Build/break		Event		2018																																					
		March			April			May			June			July			August			September			October			November																	
		M	T	W	T	F	S	M	T	W	T	F	S	M	T	W	T	F	S	M	T	W	T	F	S	M	T	W	T	F	S	M	T	W	T	F	S	M	T	W	T	F	S
Week ending		25-Mar	01-Apr	08-Apr	15-Apr	22-Apr	29-Apr	06-May	13-May	20-May	27-May	03-Jun	10-Jun	17-Jun	24-Jun	01-Jul	08-Jul	15-Jul	22-Jul	29-Jul	05-Aug	12-Aug	19-Aug	26-Aug	02-Sep	09-Sep	16-Sep	23-Sep	30-Sep	07-Oct	14-Oct	21-Oct	28-Oct	04-Nov	11-Nov								
Event		Manning's Funfair						Steel Yard			Slammin' Events			Liam Gallagher / QOSA / Community Festival			Wireless Festival			Slammin' Events			Oktoberfest																				

7. Contribution to strategic outcomes

- 7.1 Hosting events such as the funfair within the Park contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these type of events with minimal travel.
- 7.2 The recommendations made will contribute to policy and practice primarily in relation to Priority 3 of the Corporate Plan: 'A clean, well maintained and safe borough where people are proud to live and work'.
- 7.3 In addition there are links to the Corporate Plan in relation to:
 Priority 2: 'Enable all adults to live healthy, long and fulfilling lives'
 Priority 4: 'Drive growth and employment from which everyone can benefit'

8. The Open Spaces Act 1906

- 8.1 The income generated from the events is for the benefit of the Park itself, and is fundamental to keeping it open as a viable facility.
- 8.2 All income generated through events specifically held in the Park, will be spent in the Park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the Park. Any surplus event income derived will be used to make improvements to the Park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.
- 8.3 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising the Park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in principle approval for the events to take place prior to the Cabinet Member coming to a settled view.
- 8.4 A large proportion of the Park will remain open whilst the event takes place, and the event days take up no more than 4% of the Park for 5% of the year / 6% of the year, including build and break days.

9. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

9.1 Chief Finance Officer (including procurement)

This information is exempt and is attached as Part B of this report.

9.2 Legal

9.2.1 The Assistant Director, Corporate Governance has been consulted in the preparation of this report, and makes the following comments.

9.2.2 The law which governs the Council's powers to hire the Park in these circumstances was challenged in the High Court on an application for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the Park.

9.2.3 The case was heard on 8th and 9th June 2016, and the judge delivered his judgment on 22nd June 2016. In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 – all of which govern the ability to permit entertainment in open spaces such as the Park – *“creates different powers for different places subject to different limitations”*. Accordingly, the judge went on to rule that *“s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park”*.

9.2.4 The significance of that ruling, was that the restriction placed on the amount of the Park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts – *“one acre or one tenth of the [Park] whichever is greater” / “12 days in any one year, nor four [six in London] consecutive days on any one occasion”* – simply did not apply.

9.2.5 Having been refused permission to appeal by the judge, the Friends made an application to the Court of Appeal. On 19th December 2016, the Court of Appeal granted the Friends of Finsbury Park permission to appeal on the 'legal powers issue'. The basis for the decision was because the issue *“raises a point of considerable importance for London local authorities and ought to be considered by the Court of Appeal.”*

9.2.6 The Court of Appeal also granted an application made by the Open Spaces Society for it to be heard in the appeal, on the grounds *that “The issue in the appeal is of importance to London open spaces and parks”*.

9.2.7 The appeal was heard on 2nd November 2017, and the judgment was delivered on 16th November 2017. All three judges dismissed the appeal, in ruling that the High Court judge had correctly identified what the legal power position was.

9.2.8 Having been refused permission to appeal, the Friends filed an application with the Supreme Court on 14th December 2017. Officers have since filed notice of objection to the application, and a decision is awaited.

The Current Applications

9.2.9 During the course of the hearing in the Court of Appeal, the Friends and the Open Spaces Society introduced new representations not made in the High Court, concerning the fact that the Council holds the Park on trust for the enjoyment by the public as an open space pursuant to section 10 of the Open Spaces Act 1906 (the 1906 Act).

9.2.10 The Council conceded that the 1906 Act did apply. Accordingly, in coming to a view on the Recommendations contained in this report, the Cabinet Member is required to consider whether in light of the duty held under the 1906 Act, it would still be reasonable to exercise the power under section 145 of the Local Government Act 1972, to close off part of the Park for the number of days proposed to facilitate the event applied for. In so saying, the attendance at funfairs is itself recreational, and therefore within the statutory trust.

9.2.11 Any decision reached by the Cabinet Member is required to be one which is balanced, rational and in the interests of all park users in terms of an overall assessment of the benefits and detriments of public recreation in relation to different sections or user groups within the community. The analysis of the objections to the events, the comments made by officers on those objections, and the outcome of the EqlA are key to aiding the Cabinet Member in the decision making process.

9.2.12 Given the outstanding decision on the question of a further appeal - and notwithstanding the fact that the law remains as found by the High Court and the Court of Appeal unless or until it is overturned on appeal – it is important that the Council takes all necessary, proportionate and reasonable steps to protect its position when considering all applications in the interim. Accordingly, if the Cabinet Member is minded to adopt the recommendations in this report, then the following non-exhaustive list of conditions should also be attached to any approval to permit these applications:

- (1) Approval is conditional on the outcome of any appeal to the Supreme Court – assuming that the appeal is heard on a date prior to the events - being to uphold the decision of the Court of Appeal
- (2) Approval is given subject to conditional agreement
- (3) Delegated authority is given to the Interim Director Commercial and Operations - acting on advice from the Assistant Director, Corporate Governance - to attach any other conditions as deemed appropriate

9.3 Equality

9.3.1 The Council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advance equality of opportunity between people who share those protected characteristics and people who do not
- Foster good relations between people who share those characteristics and people who do not.

- 9.3.2 The three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status applies to the first part of the duty.
- 9.3.3 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey's Outdoor Events Policy which governs the assessment of event applications to Finsbury Park. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major worship based events. However, it reasoned that this restriction could be justified because such religious/belief based events by their very nature could exclude others who don't share that religion/belief from attending the event or using the park more generally.
- 9.3.4 The Policy aims to strike a balance between ensuring that parks, such as Finsbury Park, can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting major events and for these events to contribute to our borough's cultural and leisure offer.
- 9.3.5 An equality impact assessment has been completed to accompany the Manning's Amusements Ltd application and can be found in Appendix 2. The assessment explores impact on residents in the immediate wards surrounding Finsbury Park: Stroud Green (LB Haringey), Harringay (LB Haringey), Brownswood (LB Hackney), Finsbury Park (LB Islington) as well as groups who shared protected characteristics.
- 9.3.6 The assessment identifies that children, women with children and people with disabilities will be impacted negatively by the proposal, as they are more likely to use the park. However, the impact on these groups is not assessed as significant, partly because the Council is taking a number of actions to mitigate equality issues arising from the event. The assessment also identifies that the event creates considerable benefits for the community, advances equality of opportunity for individuals with protected characteristics, and fosters good relations between communities.

10. Use of Appendices

- 10.1 Appendix 1 – List of Finsbury Park stakeholders who were consulted
- 10.2 Appendix 2 – Equality Impact Assessment: Application by Manning's Amusements Ltd to hire Finsbury Park for an Easter family funfair in March/April 2018
- 10.3 Part B – Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972

11. Local Government (Access to Information) Act 1985

11.1 Haringey Outdoor Events Policy -

<http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf>

Appendix 1:

List of Finsbury Park stakeholders who were consulted

Stakeholder consultation		
As set out in the Outdoor Events Policy, stakeholders were emailed on Monday 8 th January 2018 with details of the Manning's Amusements Ltd park hire application received for Finsbury Park 2018.		
36 external stakeholder groups, plus internal council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving ten working days to respond to the application with comments.		
A full list of stakeholders is below.		
External stakeholders	Internal council colleagues	Statutory bodies
Access to Sport	Cabinet Member for Environment	London Fire Brigade
Alpha Dog Club	Parks Service	Metropolitan Police Service
Ambler Primary School	Licensing	London Ambulance Service
British Military Fitness	Food Safety Team	Transport for London
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway
Finsbury Park Art Hut	Health & Safety Team	
Finsbury Park Boats	Highways	
Finsbury Park Bowls Club	Neighbourhood Action Team	
Finsbury Park Cafe	Parking Services	
Finsbury Park Sports Partnership	Veolia	
Finsbury Park Trust		
Furtherfield		
Harringay Green Lanes Traders Association		
Highbury Community Association		
Ladder Community Safety Partnership		
London Borough of Hackney		
London Borough of Islington		
London Mets Softball Club		
Manor House Development Trust		
Park View Cafe		
Parkrun		
Parkwood Primary School		
Pedal Power		
Regiment Fitness		
Saracens RFC		
Stroud Green Residents' Association		
Stroud Green School		
Stroud Green Traders Association		
The Friends of Finsbury Park		
Try Tag Rugby		
Harringay Ward Members x 3 (LB Haringey)		
Stroud Green Ward Members x 3 (LB Haringey)		
Seven Sisters Ward Members x 3 (LB Haringey)		
St Ann's Ward Members x 3 (LB Haringey)		
Brownswood Ward Members x 2 (LB Hackney)		
Finsbury Park Ward Members x 3 (LB Islington)		

This page is intentionally left blank

EQUALITY IMPACT ASSESSMENT

The **Equality Act 2010** places a '**General Duty**' on all public bodies to have '**due regard**' to the need to:

- Eliminating discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advancing equality of opportunity for those with 'protected characteristics' and those without them
- Fostering good relations between those with 'protected characteristics' and those without them.

In addition the Council complies with the Marriage (same sex couples) Act 2013.

Stage 1 – Screening

Please complete the equalities screening form. If screening identifies that your proposal is likely to impact on protected characteristics, please proceed to stage 2 and complete a full Equality Impact Assessment (EqIA).

Stage 2 – Full Equality Impact Assessment

An EqIA provides evidence for meeting the Council's commitment to equality and the responsibilities under the Public Sector Equality Duty.

When an EqIA has been undertaken, it should be submitted as an attachment/appendix to the final decision making report. This is so the decision maker (e.g. Cabinet, Committee, senior leader) can use the EqIA to help inform their final decision. The EqIA once submitted will become a public document, published alongside the minutes and record of the decision.

Please read the Council's Equality Impact Assessment Guidance before beginning the EqIA process.

1. Responsibility for the Equality Impact Assessment

Name of proposal	Applications by Manning's Amusements Ltd to hire Finsbury Park for an Easter family funfair in March / April 2018
Service area	Commissioning & Client: Active Communities
Officer completing assessment	Sarah Jones: Events & Partnerships Manager
Equalities/ HR Advisor	Hugh Smith: Policy & Equalities Officer
Cabinet meeting date (if applicable)	Cabinet Member Signing
Director/Assistant Director	Stephen McDonnell: Interim Director, Commercial & Operations

2. Summary of the proposal

Please outline in no more than 3 paragraphs

- The proposal which is being assessed*
- The key stakeholders who may be affected by the policy or proposal*
- The decision-making route being taken*

The Council has received an event applications from Manning's Amusements Ltd to hire part of Finsbury Park to host a family funfair over the Easter period, between 29th March to 15th April 2018.

The Applicant has applied to hire a small section of the internal carriageway running between Finsbury and Hornsey Wood Tavern Gates. They also wish to use a small section of grass known as the bandstand field, and a section of the grass field running parallel to Seven Sisters Road.

The total area used for this family funfair equates to 4% of the Park. The remaining 96% of the Park remains open and accessible to the public at all times.

Whilst located in Haringey, Finsbury Park sits on the borders of neighbouring boroughs of Hackney and Islington. Therefore, recognised stakeholders also include residents' associations and schools from the three boroughs, Hackney and Islington council officers, councillors from six adjoining wards including Hackney and Islington and all park user groups and leaseholders.

An EqIA was carried out at the time of developing the Outdoor Events Policy. However, a separate EqIA accompanying this decision will assess the level of potential impact on recognised groups with protected characteristics.

The proposed application would be a repeat of previous events held in Haringey. Manning's Amusements Ltd has been facilitating funfairs in Haringey parks for nearly 100 years. They have provided an Easter and August bank holiday funfair in Finsbury Park for over 40 years.

Decision making process

The Outdoor Events Policy, adopted by the Council in 2014, details the approval process for determining applications. The Policy requires that, where event applications are submitted, prior authority should be given by the Cabinet Member, as a non-key decision. The criteria for events requiring Cabinet Member approval includes:

- Event lasts more than 7 days;
- Organiser occupies a site for more than 14 days including setup and take down periods.

If authority is given, then officers will give in principle agreement to the Applicant for the event application to progress. The event will then be subject to discussions between the Applicant and Council officers before final agreement is given.

In adopting the Policy, the Council established its commitment to using the Park for a

limited number of funfairs and circuses each year. Accordingly, the only other alternative option which would be considered would be to reject the application. This option was rejected, on the grounds that the events does not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

As part of the approval process for every park hire application, the Policy stipulates the need for consultation to take place. Paragraph 5.1.6 of the Policy states “Consultation will involve all stakeholders, including Friends Groups, Area Park Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”.

3. What data will you use to inform your assessment of the impact of the proposal on protected groups of service users and/or staff?

Identify the main sources of evidence, both quantitative and qualitative, that supports your analysis. Please include any gaps and how you will address these

This could include, for example, data on the Council’s workforce, equalities profile of service users, recent surveys, research, results of relevant consultations, Haringey Borough Profile, Haringey Joint Strategic Needs Assessment and any other sources of relevant information, local, regional or national. For restructures, please complete the restructure EqIA which is available on the HR pages.

Protected group	Service users	Staff
Sex	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Gender Reassignment	We do not hold this data. The Equality and Human Rights Commission have published a national estimate.	N/A
Age	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington) Stakeholder feedback	N/A
Disability	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington); Stakeholder feedback	N/A
Race & Ethnicity	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington)	N/A
Sexual Orientation	ONS Annual Population Data 2017	N/A

Religion or Belief (or No Belief)	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Pregnancy & Maternity	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Marriage and Civil Partnership	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A

Outline the key findings of your data analysis. Which groups are disproportionately affected by the proposal? How does this compare with the impact on wider service users and/or the borough's demographic profile? Have any inequalities been identified?

Explain how you will overcome this within the proposal.

Further information on how to do data analysis can be found in the guidance.

Users of Finsbury Park come from all ages, backgrounds and abilities. The park holds a wide range of facilities and recreational activities, aimed at both general park users and specific user groups.

However, we can infer that residents who live in the immediate area are more likely to use the park and be impacted by events. We also know that these impacts affect children, women and people with disabilities, who are vulnerable to due to their protected characteristic. This assessment addresses the Council and event promoter's actions, which mitigate any impact. The tables below summarise the demographic data for residents in Harringay, Stroud Green (LB Haringey); Brownswood (LB Hackney); Finsbury Park (LB Islington) wards.

A) Sex (Census data, 2011)

	Female	Male
Harringay (LB Haringey)	48.6%	51.4%
Stroud Green (LB Haringey)	50.2%	49.8%
Haringey	50.5%	49.5%
Brownswood (LB Hackney)	49.6%	50.4%
Hackney	50.4%	49.6%
Finsbury Park (LB Islington)	50.2%	49.8%
Islington	50.8%	49.2%
London	50.9%	49.1%
England	50.8%	49.2%

As in common with national and regional trends, there are slightly more females than

males, with the exception of Harringay and Brownswood wards.

Gender reassignment

We do not hold data on the number of people who are seeking, receiving or have received gender reassignment surgery, and there is not national data collected for this protected characteristic. The Equality and Human Rights Commission estimate that there is between 300,000-500,000 transgender people in the UK¹. It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The events proposed in this application does not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

B) Age (GLA Population Projection data, 2015)

	Harringay	Haringey	London
0 – 15	15.2%	19.4%	20%
16 – 64	77.3%	71.6%	68.6%
65+	7.4%	9%	11.4%

	Stroud Green	Haringey	London
0 – 15	15.5%	19.4%	20%
16 – 64	76.7%	71.6%	68.6%
65+	7.8%	9%	11.4%

	Brownswood	Hackney	London
0 – 15	13.9%	20.4%	20%
16 – 64	80.5%	72.4%	68.6%
65+	5.6%	7.2%	11.4%

	Finsbury Park	Islington	London
0 – 15	17.6%	15.9%	20%
16 – 64	73.9%	75.5%	68.6%
65+	8.5%	8.6%	11.4%

Ward profile data for Stroud Green, Harringay, Brownswood and Finsbury Park shows that on average 15.55% of the local population is aged between 0 – 15, which is lower than the London average of 20%.

We can infer that children and young people are more likely to use the park. Many of the play facilities within the park are aimed at children under the age of 15. All of the facilities within the Park remain open at all times during the event.

C) Disability

	Haringey	Hackney	Islington	London	England and Wales
Day-to-day activity	6.8%	7.3%	8%	6.7%	8.3%

¹ <https://www.equalityhumanrights.com/en/trans-inequalities-reviewed/introduction-review>

limited a lot					
Day-to-day activity limited a little	7.2%	7.1%	7.6%	7.4%	9.3%
Day-to-day activity not limited	86.0%	85.5%	84.3%	85.8%	82.4%
Day-to-day activity limited a lot: Age 16-64	3.8%	4.4%	4.7%	3.4%	3.6%
Day-to-day activity limited a little: Age 16-64	4.6%	4.9%	4.9%	4.2%	4.6%
Day-to-day activity not limited: Age 16-64	62.4%	62.8%	65.5%	61.5%	56.5%

Haringey has roughly the same proportion of people where day-to-day activity is limited to some extent as London, but lower than the national average.

During the build and break for this event all main thoroughfares are kept open to park users, except for the small section of carriageway running between Finsbury and Hornsey Wood Tavern Gates, as this is where heavier pieces of the event infrastructure are located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway.

All other parts of the carriageway, including the main cycle route running between Finsbury and Hornsey Gates, and pathways remain open at all times. All routes ensure that access for those with disabilities is maintained.

Pedal Power, a cycling proficiency trainer aimed at people with disabilities, are based in the track and gym within the Park. They use the tarmac area near to the ball courts for some of their regular, weekly sessions.

This proposed event will not displace any of the usual groups who use the Park for organised activity.

By hosting events such as the one proposed in Finsbury Park, the Council is able to use some of the income to provide financial support to groups such as Pedal Power. In 2016, the group was awarded £10,000 to pay for an extra activity day. In 2017, the group was given a further £10,000 to purchase new equipment, including a range of bikes allowing people of different abilities to benefit from cycling training.

Parking for blue badges holders

On event days, all public parking within the park is maintained.

Due to the expected attendance numbers and that all attendees arrive in the area via public transport, parking within the park and surrounding streets has never been raised as an issue, at times the funfair has previously taken place.

Any feedback which is received regarding the events is used by the Council to work with the Police and other agencies to ensure that any event conditions are enforced promptly.

The Council will continue to mitigate any potential impact on residents who live near to the park and those with disabilities.

D) Race & Ethnicity (*Census data, 2011*)

	Black and Minority Ethnic
Harringay (LB Haringey)	34.5%
Stroud Green (LB Haringey)	25.9%
Haringey	39.5%
Brownswood (LB Hackney)	38.2%
Hackney	45.3%
Finsbury Park (LB Islington)	42.9%
Islington	31.8%
London	40.2%
England	14.6%

The data shows us that the proportion of residents who are of Black and Minority Ethnicity in the wards immediately surrounding Finsbury Park is comparable to the London average. The proportion of BAME residents is considerably higher than the England average.

It is recognised that the affected wards contain a high number of different ethnic groups, whose first language may not be English. Therefore, if wayfinding signage is required at any point during the event, it will be assessed and designed using maps and symbols, with limited use of the written word.

E) Sexual Orientation

We do not hold ward or borough level data on sexual orientation, and it is not collected nationally through the Census. However, the ONS estimates that 3.7% of Haringey's population are lesbian, gay or bisexual (LGB), which is the 15th largest LGB community in the country².

All event applications must not discriminate on grounds of sexual orientation. Therefore, any event that takes place in a Haringey park is open to people of every sexual orientation.

F) Religion

	Harringay (LB Haringey)	Stroud Green (LB Haringey)	Brownswood (LB Hackney)	Finsbury Park (LB Islington)	London	England & Wales
Christian	39%	36.5%	37.3%	37.9%	48.4%	59.3%
Buddhist	1.3%	0.9%	1.3%	1.1%	1.0%	0.4%
Hindu	2.5%	0.7%	0.6%	1.0%	5.0%	1.5%
Jewish	0.6%	1.7%	2.8%	0.6%	1.8%	0.5%
Muslim	14.1%	7.3%	11.3%	15.9%	12.4%	4.8%

²

<https://www.ons.gov.uk/peoplepopulationandcommunity/culturalidentity/sexuality/articles/subnationalsexualidentityestimates/uk2013to2015#introduction>

Sikh	0.3%	0.2%	0.7%	0.2%	1.5%	0.8%
Other religion	0.7%	0.6%	0.6%	0.4%	0.6%	0.4%
No religion	32.7%	42.7%	37.1%	25.2%	20.7%	25.1%
Religion not stated	8.7%	9.4%	8.2%	17.2%	8.5%	7.2%

The Haringey, Hackney and Islington wards affected by the proposal have lower than average Christian communities compared to the regional and national average, but has larger Jewish and Muslim populations. All three boroughs have a larger population who do not have a religion.

The Council's Events Policy stipulates that major events cannot take place in a Haringey park if they discriminate entry based on religion. The event organisers will ensure that people of all or no religion will be able to attend the event.

G) Pregnancy and maternity

The number of 0-4 year olds in the wards affected in the 2011 Census were:

	Proportion of 0-4 year olds
Harringay (LB Haringey)	6.4%
Stroud Green (LB Haringey)	6.0%
Haringey	7.1%
Brownswood (LB Hackney)	4.9%
Hackney	7.8%
Finsbury Park (LB Islington)	6.8%
Islington	5.9%
London	7.2%
England & Wales	6.2%

Haringey has a higher proportion compared to the England and Wales average, but is marginally below the London average.

	Proportion of households with dependent children
Harringay (LB Haringey)	23.8%
Stroud Green (LB Haringey)	24.2%
Haringey	31.4%
Brownswood (LB Hackney)	21.3%
Hackney	32.4%
Finsbury Park (LB Islington)	
Islington	
London	30.9%
England & Wales	29.1%

Haringey has a larger proportion of households with dependent children compared to the regional and national average.

H) Marital and civil partnership status

	Married couples (heterosexual)	Civil Partnership
Harringay (LB Haringey)	28.5%	0.7%
Stroud Green (LB Haringey)	27.5%	1.1%
Haringey	32.2%	0.6%
Brownswood (LB Hackney)		
Hackney	26.8%	0.6%
Finsbury Park (LB Islington)		
Islington	24.8%	0.8%
London	40%	0.4%
England & Wales	47%	0.2%

The number of married people (only available to heterosexual couples at the time) is significantly lower than in London and England. However, the proportion of people in civil partnerships is higher in the area compared to the London and England and Wales averages.

4. a) How will consultation and/or engagement inform your assessment of the impact of the proposal on protected groups of residents, service users and/or staff?

Please outline which groups you may target and how you will have targeted them

Further information on consultation is contained within accompanying EqIA guidance

The Council's Events Policy stipulates the need to consult recognised stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, the Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate for the specific park or open space.

The Council established the Finsbury Park Events Stakeholder Group, which meets regularly to update and inform all recognised stakeholders of Finsbury Park as event plans are developed. It is in this forum that issues and mitigating actions may be discussed in the lead up to major events. This group is chaired by the Cabinet Member for Environment and is attended by the event Applicant as and when required.

In discharging the requirement to consult, the Council sent details of the applications to thirty-six stakeholder groups by email dated 8 January 2018. The Council requests that all responses are submitted within ten working days.

In 2016, during the Judicial Review of the Council's Events Policy, the High Court defined the consultees as 'informed consultees' who had opportunities to share their views within this 10 day period. This, and a subsequent appeal heard in the Court of Appeal in 2017, were found in the Council's favour.

4. b) Outline the key findings of your consultation / engagement activities once completed, particularly in terms of how this relates to groups that share the

protected characteristics

Explain how will the consultation's findings will shape and inform your proposal and the decision making process, and any modifications made?

Of the stakeholders originally contacted, the Council received no responses raising concerns regarding this park hire application.

A cross-party working group has been created, attended by senior officers from Haringey, Hackney and Islington Councils, to focus on issues related to Finsbury Park. Officers will use the forum to discuss potential impacts on all three boroughs.

The Council takes extensive steps to ensure the set up and dismantling of the events are sufficient for the safe installation of an event area, while retaining as much public access as possible. The Council will work closely with the event promoters in advance of the event to agree how a phased closure of the event space is managed as build progresses and to ensure that vehicle movement through the park is managed and controlled during these periods.

The event organisers and the Council will ensure, as in previous years that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is maintained via business as usual by the Council's Parks Operations Team. In doing this, the Council seeks to minimise the impact on park users and ensure that the park remains as normal and in a safe condition for residents to continue to enjoy.

5. What is the likely impact of the proposal on groups of service users and/or staff that share the protected characteristics?

Please explain the likely differential impact on each of the 9 equality strands, whether positive or negative. Where it is anticipated there will be no impact from the proposal, please outline the evidence that supports this conclusion.

Further information on assessing impact on different groups is contained within accompanying EqIA guidance

1. Sex

Although the ward-level data shows that the male to female ratio is broadly in line with national trends, we know that women are more likely to be carers to young children, who use the park, and therefore the proposal disproportionately impacts this group.

However, any impact will be minimal as the proposed events will occupy approximately 4% of the total park space, leaving 96% of the park open to the public, with all formal play and sports facilities remaining available to use.

The event promoters will be required to comply with standard Equality Act requirements in

order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

2. Gender reassignment

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
----------	--	----------	--	----------------	--	----------------	---

3. Age

The report identifies that children are more likely to use the park's facilities and, therefore, they are more likely to be impacted by the proposed events. However, the events will occupy approximately 4% of the total park space, leaving 96% of the park open to the public, with all formal play and sports facilities remaining available to use.

The event organisers and the Council will ensure, as in previous years that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is maintained via business as usual by the Council's Parks Operations Team. In doing this, the Council seeks to minimise the impact on park users and ensure that the park remains as normal and in a safe condition for residents to continue to enjoy.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

4. Disability

The proposal is likely to have a negative impact on people with disabilities, as the events will occupy a section of carriageway throughout the event days.

However, the Council and event promoters will take significant steps to mitigate the impact. Alternative routes along the closed section of carriageway will be made available to ensure access by park users is maintained. The Council will ensure that all routes allow access for those park users with disabilities. In previous years, the Council has not received complaints from park users with visual impairments as a result of the proposed events. However, Council officers will ensure that immediate feedback on the event will be used to improve any actions seeking to support those park users with disabilities.

The Council will ensure that parking for Blue Badge holders is maintained and available throughout the duration of the events, including during the set up and dismantling phases.

The remaining footpaths and carriageways will remain open in the park.

By hosting the proposed event, the Council is able to use some of the revenue to support groups in the park. For the last two years, Pedal Power, a cycling proficiency trainer aimed at young people with disabilities, has received £20,000, allowing them to purchase new equipment and extend their activities.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

5. Race and ethnicity

The proposed event will attract a considerable number of attendees, from a range of ethnicities. The immediate wards surrounding the park are already some of the most diverse communities in the country.

During previous events held in the park, the Council has used pictures and symbols in its signage to ensure that communication to park users is clear and inclusive of the diverse range of communities in the area. This event has never required the event organiser to install wayfinding signage. If ever there was a need Council officers would ensure all signage was accessible by all.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

6. Sexual orientation

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
----------	--	----------	--	----------------	--	----------------	---

7. Religion or belief (or no belief)

Under the Council's existing Events Policy, an event is not permitted in a Haringey park if it excludes entry on a religious basis. Therefore, any event that takes place in Finsbury Park will allow attendees of any or no religion. The proposed events in this report will comply with this direction.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral	X	Unknown	
----------	--	----------	--	---------	---	---------	--

				impact		Impact	
--	--	--	--	--------	--	--------	--

8. Pregnancy and maternity

We are not expecting any impact. All of the concerns regarding the impact on children who use the park are covered in point 3.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

9. Marriage and Civil Partnership

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

10. Groups that cross two or more equality strands e.g. young black women

Women with young children:

We know that women are more likely to be carers to young children, and therefore the proposal is likely to impact disproportionately on this group. However, the impact is likely to be low because the Council and event promoters will take significant actions to mitigate the disruption caused to the park. All of the park's formal play and sport facilities will be unaffected by the events, allowing women with young children to continue to use approximately 96% of the park.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

Outline the overall impact of the policy for the Public Sector Equality Duty:

- Could the proposal result in any direct/indirect discrimination for any group that shares the protected characteristics?
- Will the proposal help to advance equality of opportunity between groups who share a protected characteristic and those who do not?

This includes:

- a) Remove or minimise disadvantage suffered by persons protected under the Equality Act
- b) Take steps to meet the needs of persons protected under the Equality Act that are different from the needs of other groups
- c) Encourage persons protected under the Equality Act to participate in public life or in any other activity in which participation by such persons is disproportionately low

- Will the proposal help to foster good relations between groups who share a protected characteristic and those who do not?

Background to the major events proposals:

The nature of any proposed event is considered and embedded in the application and planning process. The Council's Events Policy also contains a list of events that would not be allowed to take place in a Haringey park. If an application does not fall within this immediate refusal, the individual event proposal is discussed between the Council and the Cabinet Member before any informal decision is made to progress the application.

Terms and conditions of the events (including entry):

The event promoters will ensure that entry to their events does not discriminate on the grounds of sex, gender reassignment, age, disability, race and ethnicity, sexual orientation, religion, pregnancy and maternity, marital and civil partnership status. In previous years, the events have attracted a significant number of attendees, from a diverse range of ages and backgrounds. The proposed event provides a significant opportunity to foster good relations between groups who share a protected characteristic and those who do not. Previous events in the park have attracted a range of communities that share a common interest and come together during this event.

Impact of the proposal and mitigating actions:

In relation to the potential impact on park users and residents in the immediate area, the Council will take steps to ensure any impact is minimised. It is acknowledged that children and young people are a particular group that use the park and its facilities. The proposed event will occupy approximately 4% of the park's space and will close a small section of the internal carriageway. It is therefore accepted that the events will create a degree of disruption to the park. However, the majority of park space (96%) will remain open to park users during the event period and the Council and the event promoters will take steps to ensure that any appropriate signage that is needed directs park users to available park space and play equipment.

The proposed events will not have an impact on parking availability in the park during the running of the event. The Council will ensure that Blue Badge holders and recognised park stakeholder groups continue to be able to park during these periods.

Benefits of the proposal:

The proposed event raises significant revenue for the Council, which is shared with relevant groups in the park. In previous years, groups have received money, resulting from the event, to support activities in the park and improve the offer to park users. This has a positive impact on the overall quality of the park's facilities for residents.

They have also sought to advance equality of opportunity between residents, providing funding for specific groups and charities that support groups who share a protected characteristic.

6. a) What changes if any do you plan to make to your proposal as a result of the Equality Impact Assessment?

Further information on responding to identified impacts is contained within accompanying EqIA guidance

Outcome	Y/N
No major change to the proposal: the EqIA demonstrates the proposal is robust and there is no potential for discrimination or adverse impact. All opportunities to promote equality have been taken. <u>If you have found any inequalities or negative impacts that you are unable to mitigate, please provide a compelling reason below why you are unable to mitigate them.</u>	Y
Adjust the proposal: the EqIA identifies potential problems or missed opportunities. Adjust the proposal to remove barriers or better promote equality. Clearly <u>set out below</u> the key adjustments you plan to make to the policy. If there are any adverse impacts you cannot mitigate, please provide a compelling reason below	N
Stop and remove the proposal: the proposal shows actual or potential avoidable adverse impacts on different protected characteristics. The decision maker must not make this decision.	N

6 b) Summarise the specific actions you plan to take to remove or mitigate any actual or potential negative impact and to further the aims of the Equality Duty

Impact and which protected characteristics are impacted?	Action	Lead officer	Timescale
Age	Ensure all facilities remain open in the park.	Stephen McDonnell (Interim Director: Commercial & Operations)	Ongoing Ongoing
Disability	Ensure that access by all recognised user groups is maintained during the event period. Ensure thoroughfares are maintained within the park at all times, and when those agreed are closed, find alternatives which all abilities can access. Ensure that if wayfinding maps and signage are needed, that this is placed	Stephen McDonnell (Interim Director: Commercial & Operations)	Ongoing

	in visible locations to help park users maintain access while events are taking place.		
Race & Ethnicity	Ensure that where wayfinding maps and signage are required, it is accessible for those who may not speak or read English, enabling them to access all facilities within the park.	Stephen McDonnell (Interim Director: Commercial & Operations)	Ongoing

Please outline any areas you have identified where negative impacts will happen as a result of the proposal but it is not possible to mitigate them. Please provide a complete and honest justification on why it is not possible to mitigate them.

N/A

6 c) Summarise the measures you intend to put in place to monitor the equalities impact of the proposal as it is implemented:

Event information and park access information is provided in the run-up to all major events taking place in the Park. This is placed on Haringey's website, with both Hackney and Islington Council's encouraged to share it with their residents. This will remain the case for events planned for 2018. This includes contact details for the relevant Council services, encouraging anyone with complaints to report them.

The Applicant is on site at all times during the build, break and event periods for anyone wanting to report issues related to the event. The Applicant is required to share any complaints with Council officers and appropriate action is taken.

Stakeholders are encouraged to feedback on any issues that may arise, and these are responded to by officers.

Council Officers are based within the park daily. This means that monitoring of the event is carried out on a daily basis ensuring the event has minimal impact on daily park use. Feedback is thoroughly assessed to ensure improvements and mitigations can be made at the time and for future events.

The Council monitors complaints that may be received during the events to ensure that, where possible and appropriate, a different approach can be adopted in future events to further mitigate any impact.

7. Authorisation	
EqlA approved byStephen McDonnell..... (Assistant Director/ Director)	Date11.03.2018.....

8. Publication
<i>Please ensure the completed EqlA is published in accordance with the Council's policy.</i>

Please contact the Policy & Strategy Team for any feedback on the EqlA process.

This page is intentionally left blank

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is exempt

This page is intentionally left blank

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is exempt

This page is intentionally left blank

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is exempt

This page is intentionally left blank

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is exempt

This page is intentionally left blank